## Annex A of RNTPC Paper No. A/TM-LTYY/381B

RNTPC Paper No. A/TM-LTYY/381A For Consideration by the Rural and New Town Planning Committee on 29.11.2019

### APPLICATION FOR PERMISSION UNDER SECTION 16 OF THE TOWN PLANNING ORDINANCE

## APPLICATION NO. A/TM-LTYY/381

<u>Applicant</u>	:	Join Smart Limited represented by Masterplan Limited
<u>Site</u>	:	Lots 212 RP, 232, 233, 234, 235, 236 RP, 237, 238, 239, 243, 244, 246 RP, 246 S.A, 246 S.B, 247, 367 and 368 RP in D.D. 130 and adjoining government land, Lam Tei, Tuen Mun
<u>Site Area</u>	:	About 14,553m <sup>2</sup> (including about 775m <sup>2</sup> government land (GL) (i.e. about 5.33%))
<u>Lease</u>	:	<ul> <li>(a) Lot 368 RP in D.D. 130: held under Tai Po New Grant No. 5324 (lease conditions not found)</li> <li>(b) Remaining lots: Block Government Lease (demised for agricultural purposes)</li> </ul>
<u>Plan</u>	:	Approved Lam Tei and Yick Yuen Outline Zoning Plan (OZP) No. S/TM-LTYY/10
<u>Zoning</u>	:	"Residential (Group E)" ("R(E)") [Restricted to a maximum plot ratio of 1.0, a maximum site coverage of 40% and a maximum building height of 4 storeys over single-storey car park (15m)]
<b>Application</b>	:	Proposed Residential Development (Flat)

## 1. <u>The Proposal</u>

- 1.1 The applicant seeks planning permission for proposed residential development (flat) at the application site (the Site). The Site falls within "R(E)" on the approved Lam Tei and Yick Yuen OZP No. S/TM-LTYY/10. According to Schedule I of the Notes for the "R(E)" zone on the OZP, 'Flat' is a Column 2 use which requires permission from the Town Planning Board (the Board). The Site is currently vacant and fenced-off. The location of the Site is shown in **Plans A-1 and A-2**.
- 1.2 The proposed development is for 13 residential blocks comprising 96 numbers of duplex flats. It has a plot ratio of 1.0, a site coverage of 40% and a building height of 15m (4 residential storeys over 1 storey basement car park). There is also an on-site sewerage treatment plant of 10m (including 5m underground) and 3 storeys (including 1 basement storey) high. The proposed development will be developed in two phases.
- 1.3 The Site is involved in six previous applications (No. A/DPA/TM-LTYY/37 and 60, A/TM-LTYY/103, 203, 242 and 273). The last previous application (No. A/TM-LTYY/273) for proposed residential development (flat) development was

approved by the Committee on 17.10.2014 and the planning permission was lapsed on 18.10.2018. Details of the previous applications are summarised at paragraph 5 below and at **Appendix III**.

1.4 A comparison of the major development parameters of the previous approved scheme and the current application is as follows:

Major Development Parameters	Previous Approved Application No. A/TM-LTYY/273	Current Application No. A/TM-LTYY/381	Differences
Site Area	about 14	,553m <sup>2</sup>	No Difference
Private Land	about 13		
GL	about		
Maximum Gross Floor Area	not more that	n 14,553 m <sup>2</sup>	No Difference
Maximum Plot Ratio	not more	than 1.0	No Difference
Maximum Site Coverage	not more t		No Difference
No. of Blocks	1.	3	No Difference
Building Height			
In metres	15	m	No Difference
No. of Storeys	4-storey over sing	le-storey car park	No Difference
No. of Flats	96		No Difference
Average Flat Size	152m <sup>2</sup>		No Difference
Car Parking Spaces			
For Residents	134	157	+23
For Visitors	2	7	+5
Motorcycle Parking Spaces	1	2	+1
Loading/Unloading Spaces	13		No Difference
Bicycle Parking Spaces	10	0	-10
Communal Open Space	minimum 269 m <sup>2</sup>	not less than 259m <sup>2</sup>	$-10m^{2}$
Communal Recreation Facilities for Residents (Including Clubhouse)	Nil		No Difference
Sewerage Treatment Plant	10m (including 5m underground) and 2 storeys (including 1 basement storey) high		No Difference
Design Population (Persons)	269	about 259	-10
Phasing	No	2 Phases	With Phasing
Envisaged Completion Year	2017/2018	2025	N/A

1.5 The location plan, section plans, phasing plan, ground floor plan, basement plan and block plan submitted by the applicant are on **Drawings A-1 to A-7** respectively.

1.6 In support of the application, the applicant has submitted the following documents:

(a)	Letter and application form received on 1.8.2019	(Appendix I)
(b)	Planning Statement attached to the application form	(Appendix Ia)
(c)	Further Information (FI) providing responses to departmental comments and a revised Traffic Impact Assessment Report and a revised Water Supply Impact Assessment received on 11.10.2019 (accepted but not exempted from publication and recounting requirements)	(Appendix Ib)
(d)	FI providing responses to Transport Department's (TD's) comments received on 14.11.2019 (accepted and exempted from publication and recounting requirements)	(Appendix Ic)
(e)	FI providing responses to TD's and Water Supplies Department's (WSD's) comments received on 21.11.2019 (accepted and exempted from publication and recounting requirements)	(Appendix Id)

1.7 On 20.9.2019, the Committee agreed to the applicant's request to defer making a decision on the application for two months so as to allow time for preparation of further information to resolve departmental comments. Further information was received on 11.10.2019. Therefore, the application is submitted to the Committee for consideration at this meeting.

#### 2. Justifications from the Applicant

The justifications put forth by the applicant in support of the application are detailed in **Appendix Ia**. They can be summarised as follows:

- (a) The planning intention of the "R(E)" zone is to phase out industrial uses through redevelopment for residential use. Currently, the Site is dominated by temporary structures and some former rural workshops. The proposed residential development could transform around one-tenth of the "R(E)" zone into residential development. This is in-line with the zoning intention in phasing out existing industrial use through residential development. The Application can serve as an impetus to create a synergy effect to the surrounding area, and speeding up the elimination of undesirable industrial use.
- (b) The development tallies with current government policies to meet increasing housing demand. The proposed 96 residential units are mainly medium-sized flats. It echoes with government's aim in providing homes to help people of different income levels, to build a continuous housing ladder for the society and most importantly, offering additional supply of housing to curb undesirable housing outcomes. The site is ready for early development in accordance with the approved zoning. Approval of this application will ensure early provision of private housing flats.

- (c) The residential scheme proposed under this application is identical to the previously approved scheme (Application No: A/YL-LTYY/273) with the same development parameters and building layouts. The proposed scheme complies with the development restrictions as set out in the notes of "R(E)" zone, i.e. maximum plot ratio of 1.0, site coverage of 40% and a maximum building height of 4-storeys over single-storey car park (15m). The only change from the previously approved scheme being an indication of the phasing arrangement under the MLP with the aim to allow flexibility for phased development at the GBP submission stage.
- (d) The proposed private housing development will be in juxtaposition to the possible future public housing developments in Tuen Mun Area 54. From an urban design and planning perspective, the proposed private residential development offers a better and more balanced mix of housing and social dynamics to the area. Having a more desirable and more balanced housing mix will definitely contribute to the sustainability of the community.
- (e) The subject OZP was only recently approved in October 2018, which reaffirmed the "R(E)" zoning and its planning intention on the Application Site. As there is so far no gazette plans reflecting the possible future public housing development proposed by the Housing Authority, the prevailing OZP should serve as the sole statutory document that all public officers and bodies shall follow under s.13 of the Town Planning Ordinance.
- (f) The applicant's previous application for Extension of Time was rejected on the grounds that there has been a material change in planning circumstances as demonstrated by the Government's commitment to plan for a comprehensive public housing development which covers the application site. As there is no gazetted plan reflecting the public housing development, the Government's potential scheme should therefore not be considered as a relevant context. Indeed, the possible future public housing development still needs to go through long EIAO procedures and public consultation with local community and has no guarantee that the project would be implementable.
- (g) The proposed development is low rise in nature with a maximum building height of four storeys over single-storey car park. It is therefore compatible with the existing and surrounding rural environment in terms of building bulk, height and land uses.
- (h) The applicant has secured the ownership of all private lots within the Site. There is only a small strip of GL that straddles at the north-western and south-eastern part of the Site. This intermix of private and GL is commonly found in the development projects especially in New Territories. Hence, there is an existing and long-established mechanism of land exchange to resolve this land ownership issue. However, in order to minimize the possible delay in land exchanges, the applicant now proposes to implement the development in two phases to allow greater flexibility and to expedite the process.
- (i) Technical assessments conducted have clearly demonstrated that the proposed development would be acceptable in planning terms and sustainable in technical, landscape and infrastructural terms. Appropriate mitigation measures, such as landscaping buffers would also be proposed around the boundary of the Site for enhancing the overall visual quality of the area.

(j) The development is in line with public aspirations. The recent report by the Task Force on Land Supply revealed the urgent need and public aspirations for developing brownfield sites to expedite land supply. Out of all the land supply options, most citizens and concern groups consider brownfield sites as the most effective short-term land supply solution. Located nearest to existing urban settlements, brownfield sites which are currently occupied by rural workshops and storages should be released promptly for housing uses. The residential development proposed under the subject application is in line with the planning intention and should therefore warrant favourable consideration by the Town Planning Board.

### 3. <u>Compliance with the "Owner's Consent/Notification" Requirements</u>

The applicant is the sole "current land owner". Detailed information would be deposited at the meeting for Members' inspection. For GL, the requirements as set out in Town Planning Board Guidelines on Satisfying the "Owner's Consent/Notification" Requirements under Sections 12A and 16 of the Town Planning Ordinance (TPB PG-No. 31A) are not applicable.

### 4. <u>Background</u>

- 4.1 The Site is not subject to planning enforcement action.
- 4.2 The Civil Engineering and Development Department (CEDD) is now undertaking a consultancy study titled "Agreement No. CE 68/2018 (CE) Site Formation and Infrastructural Works for the Development at San Hing Road and Hong Po Road, Tuen Mun Feasibility Study" (the Study). The Site will encroach onto a proposed public housing development at San Hing Road. The Study was commenced in February 2018 scheduled for completion in Q1 2020.

## 5. <u>Previous Applications</u>

- 5.1 There are six previous applications (No. A/DPA/TM-LTYY/37 and 60, A/TM-LTYY/103, 203, 242 and 273) at the Site. Five of them (No. A/DPA/TM-LTYY/37 and 60, A/TM-LTYY/103, 203 and 242) were for godown, warehouse, open storage, temporary storage and recycling collection centre uses and all were rejected by the Committee or the Board. Details of the applications are summarised in **Appendix III** and their locations are shown on **Plan A-1**.
- 5.2 Application No. A/TM-LTYY/273 (PR: 1.0, 96 flats) for proposed residential development (flat) development was approved by the Committee on 17.10.2014 mainly on the considerations of in line with the planning intention of the "R(E)" zone and that the proposed public housing development at San Hing Road was still at the conceptual stage. For background information, application No. A/TM-LTYY/273-1 for planning permission for the extension of time for commencement of the approved development for an additional period of 4 years until 17.10.2022 was rejected by the Board upon review on 28.9.2018. The major rejection reason were there has been a material change in planning circumstances, as demonstrated by the Government's commitment to plan for a comprehensive public housing development. The applicant has

lodged an appeal to the Appeal Board Panel (Town Planning) on 16.10.2018 and the hearing is tentatively scheduled in September/October 2020. The application (No. A/TM-LTYY/273) was lapsed on 18.10.2018. The same applicant has submitted a s.12A application (No. Y/TM-LTYY/8) to rezone the Site with additional lots in the vicinity from "Residential (Group E)" ("R(E)") on the approved Lam Tei and Yick Yuen OZP No. S/TM-LTYY/10 and "Residential (Group E) 1" ("R(E)1") and an area shown as 'Road' on the approved Tuen Mun OZP No. S/TM/35 to "Residential (Group A)" ("R(A)") with a plot ratio of 6 for a private residential development. The application is under processing.

## 6. <u>Similar Applications</u>

- 6.1 There are five similar applications for residential development within the same "R(E)" zone (No. A/TM-LTYY/221, 282, 291, 311 and 337). Details of the applications are summarised in Appendix III and their locations are shown on Plan A-1. Four of them (No. A/TM-LTYY/221, 282, 311 and 337) are on the same Site.
- 6.2 Application No. A/TM-LTYY/221 (PR: 1.0, 24 flats) for proposed house development was rejected by the Board upon review on 14.12.2012. The major rejection reasons were adverse visual impact of the excessive noise barriers of 12.6m in height and about 6m to 57m in length; and failure to provide a satisfactory design and layout for the proposed development. Application No. A/TM-LTYY/282 (PR: 1.0, 18 flats) for the proposed flat development was approved by the Committee on 13.3.2015 on the considerations of in line with the planning intention and development restrictions of the "R(E)" zone and that the I/R interface and other technical issues of the proposed development had been adequately addressed and in line with the Committee's previous decision. The application was lapsed on 14.3.2019. Application No. A/TM-LTYY/311 (PR: 1.1, 35 flats) for proposed flat and minor relaxation of plot ratio and building height restrictions was rejected by the Committee on 13.1.2017. The major rejection reasons were that there is no strong planning justification in the submission for minor relaxation of the plot ratio restriction. The approval of such a relaxation would set an undesirable precedent. Application No. A/TM-LTYY/337 (PR: 1.0, 35 flats) for proposed flat and minor relaxation of building height restriction was approved by the Committee on 23.6.2017 on the considerations of concerned departments had no objection to or no adverse comment and would not have adverse planning implication or impacts on the surrounding areas. The planning permission is valid until 23.6.2021.
- 6.3 Application No. A/TM-LTYY/291 (PR: 1.0, 16 flats) for the proposed flat development was approved by the Board on view on 12.2.2016 on the considerations of the proposed development was in line with the planning intention of the "R(E)" zone, the development parameters complied with the relevant restrictions of the "R(E)" zone and the proposed development was not incompatible with the surrounding residential use and the applicant had submitted technical assessments to address the Committee's concerns on air quality, industrial noise, sewage and traffic aspects. The planning permission is valid until 12.2.2020.

## 7. The Site and Its Surrounding Areas (Plans A-1 to A-4b)

- 7.1 The Site is:
  - (a) currently vacant and fenced-off; and
  - (b) accessible from San Tat Lane connected to San Hing Road.
- 7.2 The surrounding areas have the following characteristics:
  - (a) to the north are orchard, metal workshop and storage yards. To the further north are car repair workshop, storage yards and residential dwellings;
  - (b) to the east are godown and San Tat Lane. To the further east are godown, storage yards and residential dwellings;
  - (c) to the south are open storage yards, orchard and vacant land. To the further south is Hong Po Road; and
  - (d) to the west is open storage of construction materials and vacant.

## 8. <u>Planning Intention</u>

The planning intention of the "R(E)" zone is intended primarily for phasing out of existing industrial uses through redevelopment for residential use on application to the Board. Whilst existing industrial uses will be tolerated, new industrial developments are not permitted in order to avoid perpetuation of industrial/residential interface problem.

### 9. <u>Comments from Relevant Government Departments</u>

9.1 The following government departments have been consulted and their views on the application are summarized as follows:

## Land Administration

- 9.1.1 Comments of the District Lands Officer/Tuen Mun, Lands Department (DLO/TM, LandsD):
  - (a) The proposed residential development contravenes the existing lease conditions and no permission has been given for the utilization of the adjoining GL. Should any unauthorized structures are found erected on the lots and unauthorized occupation of GL be detected, Government reserves the right to take enforcement actions as may be considered appropriate.
  - (b) The proposed development may affect existing footpaths/tracks on GL which may be serving adjoining private lots in the neighborhood. Should the proposal involves closure and/or diversion of existing footpaths/tracks, statutory procedures involving gazettal of the proposal may be required.

- (c) It was noted from the previous application that there were local concerns on the possible impact on the existing graves in the vicinity of the site which may requires the applicant's attention.
- (d) As per table 3 "Indicative Development Parameters" of p.21, it is noticed that the Traffic Facilities Provision has been revised and he would defer to TD's comment.
- (e) The above is his preliminary observations on the proposal. Details have not been checked and he reserves his position to comment at a later stage where the land exchange application is to be proceeded.
- (f) The applicant had already submitted a land exchange application for a proposed residential development. However, the application has been put on hold pending the result of the feasibility study of the proposed public housing development at San Hing Road and Hong Po Road. Notwithstanding whether planning permission is given or not, his office will not process any new land exchange application or amendment to the land exchange already submitted.

### Long-term Development

9.1.2 Comments of the Chief Engineer/Housing Project 2, Civil Engineering and Development Office (CE/HP2, CEDD):

His office is currently conducting a consultancy study titled "Agreement No. CE 68/2018 (CE) – Site Formation and Infrastructural Works for the Development at San Hing Road and Hong Po Road, Tuen Mun – Feasibility Study" for the Government. The consultancy study commenced in February 2018 scheduled for completion in Q1 2020. The subject land lots under application (for private residential development) will encroach into the public housing development site area at San Hing Road. It would affect the comprehensive public housing development and infrastructure works in San Hing Road and Hong Po Road if these land lots are earmarked for private residential development. He has strong reservation to the application.

9.1.3 Comments of the Director of Housing (D of Housing):

CEDD is now conducting the Site Formation and Infrastructural Works for the Development at San Hing Road and Hong Po Road, Tuen Mun – Feasibility Study. In this connection, the proposed application is not supported.

### **Traffic**

9.1.4 Comments of the Commissioner for Transport (C for T):

He has no comment on the application from traffic engineering viewpoints subject to the applicant is required to submit a revised traffic impact assessment and implement the traffic mitigation measures identified therein to his satisfaction.

- 9.1.5 Comments of the Chief Highway Engineer/New Territories North, Highways Department (CHE/NTW, HyD):
  - (a) The access arrangement should be commented by TD.
  - (b) If the proposed run-in/out at San Tat Lane is agreed by TD, the applicant shall construct the run-in/out in accordance with the latest version of Highways Standard Drawing No. H1113 and H1114, or H5133 and H5135, whichever set is appropriate to match with the existing adjacent pavement.
  - (c) Adequate drainage measures should be provided at the Site to prevent surface water flowing from the Site to nearby public roads/drains.

### **Environment**

- 9.1.6 Comments of the Director of Environmental Protection (DEP):
  - (a) The applicant seeks planning permission for a proposed residential development in "R(E)" zone of the OZP. According to the applicant, buffer distance between the air sensitive uses of the development and the kerb side of carriageways could meet the HKPSG requirements and no industrial chimney is identified within 200m from the applicant site boundary.
  - (b) According to the Sewerage Impact Assessment enclosed in the application, the sewage generated from the proposed development would be conveyed to the planned San Hing Road Sewage Pumping Station (SHRSPS), Tuen Mun Area 54 Sewage Pumping Station, Western Interceptor Sewer Sewage Pumping Station and ultimately to Pillar Point Sewage Treatment Plant. However, since there is no programme on the SHRSPS, the applicant proposed an interim on-site Sewage Treatment Plant to treat the sewage generated by the proposed development and discharge the treated effluent to Tuen Mun River until the public sewerage system is available for connection.
  - (c) He has no adverse comment from air quality and sewerage impacts perspectives. Having said that the applicant is required to submit a sewerage impact assessment and sewer connection proposal to his department and Drainage Services Department for approval in the future.
  - (d) According to the Environmental Assessment submitted by the applicant, the Site is subject to road traffic noise impact from Hong Po Road and industrial noise impact from a number of fixed noise sources nearby. According to the road traffic noise impact assessment result, all dwellings of the Site will not be subject to adverse road traffic noise and with implementation of proposed mitigation measures, including blank facade/maintenance window at facades of tower T1, T2, T8 to T13 facing the identified industrial noise sources, no adverse industrial noise impact is anticipated.

- (e) He has no objection to the application from noise planning perspective provided that the applicant should be required to submit noise impact assessment report for the Master Layout Plan/General Building Plan and to provide noise mitigation measures to achieve 100% compliance with the noise criteria with Hong Kong Planning Standards and Guidelines including road traffic noise standard to the satisfaction of DEP or of the Board. Detailed comments are at **Appendix IV**.
- (f) In this regard, the proposed development will unlikely be susceptible to insurmountable industrial/residential interface problems.

## <u>Drainage</u>

9.1.7 Comments of the Chief Engineer/Mainland North, Drainage Services Department (CE/MN, DSD):

He has no comment from public drainage and sewerage viewpoints subject to the following:

- (a) Should the application be approved, a condition should be stipulated requiring the applicant to submit and implement a drainage proposal for the development to the satisfaction of this Director of Drainage Services.
- (b) Should the proposed development be connected to the public sewerage system in future, please be reminded that hydraulic assessment of the downstream sewers is required.
- (c) The SIA for the planning application needs to meet the full satisfaction of Environmental Protection Department (EPD), the planning authority of sewerage infrastructure. DSD's comments on the SIA are subject to views and agreement of EPD.
- (d) Should the application be approved, a condition should be stipulated requiring the applicant to submit a sewerage proposal for the development and to implement the sewerage modification works proposed to the satisfaction of this Director of Drainage Services.

## **Fire Safety**

- 9.1.8 Comments of the Director of Fire Services (D of FS):
  - (a) Detailed fire safety requirements will be formulated upon receipt of formal submission of general building plans.
  - (b) Furthermore, the emergency vehicular assess provision in the Site shall comply with the standard as stipulated in Section 6, Part D of the Code of Practice for Fire Safety in Buildings in 2011 under Building (Planning) Regulation 41D which is administrated by the Buildings Department.

### Urban Design and Landscape

9.1.9 Comments of the Chief Town Planner/Urban Design and Landscape, Planning Department (CTP/UD&L, PlanD):

#### Urban Design

- (a) The Site falls within the "R(E)" zone, which is intended primarily for phasing out of existing industrial uses through redevelopment for residential use on application to the Board. The proposed development comprises 13 residential blocks of 4-storey (over one-storey carport) and 15m in height, and is of plot ratio not more than 1 and site coverage not more than 40%. The proposal is in line with the planning intention of the "R(E)" zone and the associated restrictions stipulated on the OZP.
- (b) The proposed development is in keeping with the general low-rise character of the residential developments in the surrounding area, including Villa Pinada to its north west, Tsz Tin Tsuen to its south, San Hing Tsuen to its north east. There are however some existing rural workshops to the east and west of the Site and hence the issue of I/R interface has to be addressed. It is noted that in this regard the noise sources, and peripheral planting strips are provided along the site boundary to screen off the surrounding industrial uses together with other 'self-protecting building design' measures such as fixed glazing.
- (c) Subject to the acceptability of the proposed scheme in addressing the noise and other environmental impacts from the nearby industrial uses, he has no objection from urban design and visual point of view.
- (d) The Site located to the north of Hong Po Road lies in an area of "R(E)" zone. The Site is subject to last application No. A/TM-LTYY/273 for residential development, the landscape proposal was accepted but not implemented. The current application seeks planning permission for the same use.
- (e) As for approval condition (g) under previous planning application No. A/TM-LTYY/273 for 'the design of the boundary treatment and the provision of measures to mitigate visual impact along the boundary of the proposed development including its boundary fence' under the previously approved application, the applicant has complied 'design' part in December 2016 and therefore this part is not required again provided there is no change to the approved design proposal. On the 'provision' part, it is noted that the submitted landscape master plan under the current application has largely incorporated the features and measures in the accepted design submission for approval condition (g) of application No. A/TM-LTYY/273. The applicant is advised to provide the measures as proposed should the application be approved.

### Landscape

- (f) With reference to the aerial photo of 2018, the Site consists of various open storage yards and temporary structures. The Site is in an area of rural landscape character disturbed by open storage and temporary structures. In consideration of previous approved application No. A/TM-LTYY/273, the proposed use is not incompatible with the surrounding area. Hence, he has no objection to the application from the landscape planning perspective.
- (g) The applicant is advised that approval of the s.16 application by the Board does not imply approval of the tree works such as pruning, transplanting and/or felling under lease. Applicant is reminded to approach relevant authority/government department(s) direct to obtain the necessary approval on tree works.
- 9.1.10 Comments of the Chief Architect/Central Management Division 2, Architectural Services Department (CA/CMD2, ArchSD):
  - (a) It is noted that the proposed development consists of 13 no. 4 storeys tower blocks over single-storey basement carpark which complies with the BHR of 4 storeys permitted in the OZP. In this regard, he would have no comment from visual impact point of view.
  - (b) It is noted that some façade area of the tower T4, T5, T6 and T13 are facing west. Solar control devices should be considered to reduce solar heat gain and avoid glare affecting adjacent area/buildings as far as practicable.

### **Archaeological**

9.1.11 Comments of the Executive Secretary (Antiquities and Monuments) (ES(A&M)):

It is mentioned in section 13.6 of the planning statement that the residential scheme under the application is identical to that of the previous approved scheme (Application No. A/TM-LTYY/273) with the same development parameters and building layouts. In view that the Site is concluded to have no archaeological potential in the detailed archaeological impact assessment completed under application No. A/TM-LTYY/273, his office has no objection to the application from cultural heritage viewpoint.

### **Building Matters**

- 9.1.12 Comments of the Chief Building Surveyor/New Territories West, Buildings Department (CBS/NTW, BD):
  - (a) If existing structures (not being a New Territories Exempted House) are erected on leased land without approval of the Buildings Department (BD), they are unauthorized under the Buildings Ordinance (BO) and should not be designated for any approved use under the application.

- (b) For UBW erected on leased land, enforcement action may be taken by the BD to effect their removal in accordance with BD's enforcement policy against Unauthorized Building Works (UBW) as and when necessary. The granting of any planning approval should not be construed as an acceptance of any existing building works or UBW on the Site under the BO.
- (c) Before any new building works (including open sheds as temporary buildings) are to be carried out on the Site, the prior approval and consent of the BD should be obtained, otherwise they are UBW. An Authorized Person (AP) should be appointed as the coordinator for the proposed building works in accordance with the BO.
- (d) the Site shall be provided with means of obtaining access thereto from a street and emergency vehicular access in accordance with Regulations 5 and 41D of the Building (Planning) Regulations respectively.
- (e) If the Site does not abut on a specified street of not less than 4.5m wide, its permitted development intensity shall be determined under Regulation 19(3) of the Building (Planning) Regulation at the building plan submission stage.
- (f) BD is not in a position to provide comments on GLs.
- (g) Detailed comments under the BO will be provided at the building plan submission stage.

## **Others**

9.1.13 Comments of the Director of Electrical and Mechanical Services (DEMS):

Based on the information provided, the Site will be within the preferred working corridor of the 400kV extra high voltage overhead lines as stipulated in the Hong Kong Planning Standards and Guidelines (HKPSG) published by the Planning Department. He has no objection in principle to the application subject to the following conditions pertaining to electricity supply safety and reliability, being strictly complied by the applicant and his contractors:

- (a) Please observe the requirements of minimum safety clearance, minimum vertical clearance and preferred working corridor of the concerned overhead lines as stipulated in the HKPSG published by the Planning Department and ensure they shall be maintained at any time during and after construction;
- (b) No scaffolding, crane and hoist shall be built or operated within 6m from the outermost 400kV conductors at all times. Warning notices should be posted at conspicuous locations to remind operators and workers of the site boundary. CLP Power shall be consulted on the safety precautions required for carrying out any works near the concerned overhead lines;

- (c) In any time during and after construction, CLP Power shall be allowed to get access to the working corridor area of the concerned overhead lines for carrying out any operation, maintenance and repair work including tree trimming;
- (d) The Electricity Supply Lines (Protection) Regulation and the "Code of Practice on Working near Electricity Supply Lines" established under the Regulation shall be observed by the applicant and his contractors when carrying out works in the vicinity of the electricity supply lines.
- (e) As regards the electric and magnetic fields arising from the transmission overhead lines, the applicant should be warned of possible undue interference to some electronic equipment in the vicinity, if any.
- 9.1.14 Comments of the Director of Food and Environmental Hygiene (DFEH):

If the Food and Environmental Hygiene Department (FEHD) is requested to provide refuse collection service, FEHD shall be separately consulted with submission of building plan.

## **District Officer's Comments**

- 9.1.15 Comments of the District Officer (Tuen Mun), Home Affairs Department (DO(TM), HAD):
  - (a) He has distributed consultation letters to the concerned locals and understands that their comments (if any) will be provided to the Board direct.
  - (b) As far as he understands, the Site may encroach into the boundary of the proposed public housing development by the Housing Department (HD) at San Hing Road and Hong Po Road. As a related matter, CEDD is conducting a consultancy study titled "Agreement No. CE 68/2018 (CE) – Site Formation and Infrastructural Works for the Development at San Hing Road and Hong Po Road, Tuen Mun – Feasibility Study" in the area. In order to avoid potential project interfaces, comments from HD and CEDD should be sought.
- 9.2 The following government departments have no comment on the application.
  - (a) Director of Agriculture, Fisheries and Conservation (DAFC);
  - (b) Director of Leisure and Cultural Services (DLCS);
  - (c) Project Manager (West), Civil Engineering and Development Department (PM(W), CEDD);
  - (d) Chief Engineer/Construction, WSD (CE/C, WSD); and
  - (e) Commissioner of Police (C of P).

### 10. Public Comments Received During the Statutory Publication Period

10.1 On 9.8.2019 and 18.10.2019, the application and relevant FI were published for public inspection, which ended on 30.8.2019 and 8.11.2019 respectively, a total of 121 public

comments were received. Amongst the public comments received, 114 of them support the application, 7 raise objection to the application. Samples of the comments are attached to this paper (**Appendices V-1 to V-9**). All the public comments received are deposited at the Secretariat for Members' inspection at the meeting.

Publication Period	Support	Objection	Total
9.8.2019 - 30.8.2019	114	3	117
18.10.2019 - 8.11.2019	0	4	4
Total	114	7	121

- 10.2 A brief summary of the public comments are as follows:
- 10.3 114 public comments from local residents and other individuals (**Appendices V-1 to V-4**) support the application on the grounds that the proposed development is in line with the planning intention of the "R(E)" zone and compatible with the surrounding low-rise/village type development; it would help increasing housing supply, enhancing land use efficiency and generating employment. The proposed development is envisaged to help phasing out incompatible industrial uses, improve the local living environment while not anticipated to generate significant adverse traffic and environmental impacts.
- 10.4 The remaining 7 public comments from a member of the Tuen Mun District Council (Appendix V-5), Indigenous Inhabitant Representative of San Hing Tsuen (Appendices V-6 to V-7) and 4 other individuals (Appendices V-8 to V-9) object to the application. Their major grounds are that the proposed development will cause adverse traffic, environmental (noise, air quality), public order, inadequate social welfare and recreations facilities and the public housing benefit should override private development.

## 11. Planning Considerations and Assessments

- 11.1 The application is for proposed residential development (flat) comprising 13 residential blocks of 96 numbers of flats. It has a plot ratio of 1.0, a site coverage of 40% and a building height of 15m (4 residential storeys over 1 storey basement car park). The Site falls within an area zoned "R(E)" which is intended primarily for phasing out of existing industrial uses through redevelopment for residential use on application to the Board. Whilst existing industrial uses will be tolerated, new industrial developments are not permitted in order to avoid perpetuation of industrial/residential interface problem. The proposed development is generally in line with the planning intention of "R(E)" zone and complies with the OZP restrictions.
- 11.2 After granting the planning approvals for two applications for private residential developments on 17.10.2014 (A/TM-LTYY/273) and on 13.3.2015

(A/TM-LTYY/282) respectively <sup>1</sup>, the Government had explored whether the proposed public housing developments in the area could be adjusted to take into account the approved private housing developments. In view of the acute demand for public housing, the Government has stepped up its effort in increasing the supply by maximising the development potential of each public housing site. The Site, together with the other approved private residential development site (No. A/TM-LTYY/282), has been included into the study area of the Study (**Plan A-1**). CE/HP2, CEDD advises that a consultancy study titled "Agreement No. CE 68/2018 (CE) – Site Formation and Infrastructural Works for the Development at San Hing Road and Hong Po Road, Tuen Mun – Feasibility Study" (the Study) is being conducted. The Study was commenced in February 2018 scheduled for completion in Q1 2020. In accordance with established practice, the zoning amendment for the public housing site will be submitted to the Board for consideration upon completion of the feasibility study.

- 11.3 The Site is located at the centre of the Study Site (**Plan A-1**). CE/HP2, CEDD advises that the subject land lots under application (for private residential development) will encroach onto the public housing development site area at San Hing Road. It would affect the comprehensive public housing development and infrastructure works in San Hing Road and Hong Po Road if these land lots are earmarked for private residential development. He has strong reservation to the application. D of Housing advises that CEDD is now conducting the Study. In this connection, the proposed application is not supported. In this regard, the approval of the application may lead to substantial loss of public housing flats and jeopardise the implementation of the public housing project and undermine the comprehensiveness of the public housing project.
- 11.4 DEP advises that he has no adverse comment from air quality, noise and sewerage impacts perspectives and advised that the proposed development will unlikely be susceptible to insurmountable industrial/residential interface problems. C for T advises that he has no comment on the application from traffic engineering viewpoints subject to the applicant is required to submit a revised traffic impact assessment and implement the traffic mitigation measures identified therein to his satisfaction. CTP/UD&L, PlanD advises that the proposed development is in keeping with the general low-rise character of the residential development in the surrounding area. Subject to the acceptability of the proposed scheme in addressing the noise and other environmental impacts from the nearby industrial use, he has no objection from urban design and visual point of view. Other concerned government departments including DAFC, D of FS, PM(W), CEDD, DEMS have no objection to or adverse comment on the application. To address the technical requirements of other concerned government departments, relevant approval conditions are recommended in paragraph 12.1 below.

<sup>&</sup>lt;sup>1</sup> Both planning permissions have been lapsed. The permission of application No. A/TM-LTYY/273 was lapsed on 18.10.2018 whereas the permission of application No. A/TM-LTYY/282 was lapsed on 14.3.2019. The applicant of application No. A/TM-LTYY/282 has subsequently submitted two applications (No. A/TM-LTYY/331 and 337). Application No. A/TM-LTYY/311 (PR: 1.1, 35 flats) for proposed flat and minor relaxation of plot ratio and building height restrictions was rejected by the Committee on 13.1.2017. Application No. A/TM-LTYY/337 for proposed flat and minor relaxation of building height restriction was approved by the Committee on 23.6.2017 on the considerations of concerned departments had no objection to or no adverse comment and would not have adverse planning implication or impacts on the surrounding areas. The permission is valid until 23.6.2021.

- 11.5 The previous planning application No. A/TM-LTYY/273, which was objected by HD and not supported by PlanD mainly because of its encroachment onto a public housing site, was approved by the Committee on 17.10.2014 noting that, amongst others, the proposed public housing development at San Hing Road was still at the conceptual stage, the proposed development under application complied with the OZP restrictions, and the "Industrial/Residential" interface and other technical issues were adequately addressed. On 22.2.2018, the applicant sought planning permission for the extension of time for commencement of the approved development for an additional period of 4 years until 17.10.2022 (Application No. A/TM-LTYY/273-1). The application was rejected by the Board upon review on 28.9.2018. The major rejection reason were there has been a material change in planning circumstances, as demonstrated by the Government's commitment to plan for a comprehensive public housing development which covers the Site and progressive action taken to pursue that development. Rejecting the subject application is in line with the Board's previous decision.
- 11.6 Regarding the public comments, the planning considerations and assessments in paragraphs 11.1 to 11.6 above are relevant.

### 12. Planning Department's Views

12.1 Based on the assessment made in paragraph 11 above and having taken into account the public comments mentioned in paragraph 10 above, the Planning Department <u>does not support</u> the application for the following reasons:

the application site encroaches onto part of a planned public housing development. Approval of the application may lead to substantial loss of public housing flats, jeopardise the implementation of the public housing project and undermine the comprehensiveness of the public housing project.

12.2 Alternatively, should the Committee decide to approve the application, it is suggested that the permission shall be valid until <u>20.9.2023</u>, and after the said date, the permission shall cease to have effect unless before the said date, the development permitted is commenced or the permission is renewed. The following conditions of approval and advisory clauses are also suggested for Members' reference:

### Approval conditions

- (a) the design and provision of vehicular access for the proposed development to the satisfaction of the Director of Highways and the Commissioner for Transport or of the Town Planning Board;
- (b) the submission of a revised traffic impact assessment and implementation of the traffic mitigation measures identified therein to the satisfaction of the Commissioner for Transport or of the Town Planning Board;
- (c) the submission and implementation of a sewerage impact assessment and sewer connection proposal to the satisfaction of the Director of Environmental Protection and the Director of Drainage Services or of the Town Planning Board;

- (d) the submission and implementation of a drainage proposal to the satisfaction of the Director of Drainage Services or of the Town Planning Board; and
- (e) the submission of a noise impact assessment and the implementation of noise mitigation measures identified therein to the satisfaction of the Director of Environmental Protection or of the Town Planning Board.

#### Advisory clauses

The recommended advisory clauses are at Appendix VI.

#### 13. Decision Sought

- 13.1 The Committee is invited to consider the application and decide whether to grant or refuse to grant permission.
- 13.2 Should the Committee decide to reject the application, Members are invited to advise what reason(s) for rejection should be given to the applicant.
- 13.3 Alternatively, should the Committee decide to approve the application, Members are invited to consider the approval condition(s) and advisory clause(s), if any, to be attached to the permission, and the date when the validity of the permission should expire.

#### 14. Attachments

Appendix I Appendix Ia Appendix Ib	Letter and application form received on 1.8.2019 Planning Statement attached to the application form Further Information providing responses to departmental comments and a revised Traffic Impact Assessment Report and a revised Water Supply Impact Assessment received on 11.10.2019		
Appendix Ic	Further Information providing responses to Transport		
Appendix Id	Department's comments received on 14.11.2019 Further Information providing responses to Transport Department's and Water Supplies Department's comments received on 21.11.2019		
Appendix II	Previous Applications		
Appendix III	Similar Applications within the Same "R(E)" Zone on the Approved Lam Tei and Yick Yuen OZP No. S/TM-LTYY/10		
Appendix IV	Detailed Comments of Director of Environmental Protection		
Appendices V-1 to V-9	• • •		
Appendix VI	Advisory Clauses		
Drawing A-1	Block Plan		
Drawings A-2 to A-3	Section Plans		
Drawing A-4	Phasing Plan		
Drawing A-5	Ground Floor Plan		
Drawing A-6	Basement Plan		
Drawing A-7	Landscape Master Plan		
Plan A-1	Location Plan		

Plan A-2Site PlanPlan A-3Aerial PhotoPlans A-4a and 4bSite Photos

PLANNING DEPARTMENT NOVEMBER 2019

# **Previous s.16 Applications Covering the Application Sites**

## **Approved Application**

Application No.	<u>Proposed Use(s)/Development(s)</u>	<u>Date of</u> <u>Consideration</u> (RNTPC/TPB)	<u>Approval</u> <u>Condition(s)</u>
A/TM-LTYY/273	Proposed Residential Development (Flat)	17.10.2014 RNTPC	(1), (2), (3), (4), (5) & (6)

## Approval conditions

- (1) The provision of vehicular access, parking and loading and unloading facilities.
- (2) The submission and implementation of detailed drainage proposal.
- (3) The provision of water supplies for firefighting and fire service installations.
- (4) The submission of detailed archaeological impact assessment and implementation of the mitigation measures.
- (5) The submission and implementation of tree preservation and landscape proposal.
- (6) The design of the boundary treatment and provision of measures to mitigate the visual impact along the boundary of the proposed development.

<u>Application No.</u>	Proposed Use(s)/Development(s)	<u>Date of</u> <u>Consideration</u> (RNTPC/TPB)	<u>Rejection</u> <u>Reasons</u>
A/DPA/TM-LTYY/37	Godown and Open Storage	16.12.1994 RNTPC	(1) & (2)
A/DPA/TM-LTYY/60	Proposed Warehouse	21.7.1995 RNTPC	(3), (4), (5), (6) & (7)
A/TM-LTYY/103	Temporary Warehouse and Open Storage of Cloths for a Period of 3 Years	28.2.2003 TPB	(8), (9), (10), (11) & (12)
A/TM-LTYY/203	Proposed Temporary Open Storage of Construction Materials for a Period of 3 Years	30.7.2010 RNTPC	(13), (14), (15) & (16)

# **Rejected Applications**

Proposed Temporary Recyclable Collection Centre for Metal for a Period of 2 Years	11.1.2013 RNTPC	(13), (14), (15), (17), (18) & (19)

### Rejection Reasons

- (1) The site coverage of 33% for the proposed development is excessive and no justification has been submitted for such excessive built-up area.
- (2) The existing local road in the area is narrow and is not suitable for the use of container vehicles.
- (3) The site coverage of 56.6% and the building height of 9 metres of the proposed development are excessive and no justification has been provided in the submission.
- (4) There is no information in the submission to demonstrate that the proposed development will not have significant adverse impact on the environment.
- (5) There is insufficient information in the submission on the provision of vehicular access to the site.
- (6) The existing access to the application site is not suitable for use by heavy goods vehicles.
- (7) The proposed warehouse can be accommodated in conventional flatted factory and godown premises and no justifications had been provided in the submission for the proposed use at the application site.
- (8) The development of a vehicle park for private cars was not in line with the planning intention of the "Green Belt" ("GB") zone which was to define the limits of urban development areas by natural features and to contain urban sprawl. There was no strong justification in the submission for a departure from such planning intention, even on a temporary basis.
- (9) There was insufficient information in the submission to demonstrate that the development, which involved site levelling, would not have adverse drainage impacts on the surrounding areas.
- (10) There was insufficient information in the submission to demonstrate that the proposed use would not have adverse landscape and visual impacts on the surrounding area.
- (11) There was insufficient information in the submission to demonstrate that the western part of the application site would be kept as a landscaped area within the development.
- (12) The approval of the application would set an undesirable precedent for other similar applications within the "GB" zones. The cumulative effect of approving such similar applications would result in a general degradation of the environment of the area.
- (13) The development was not in line with the planning intention of the "Residential (Group E)" ("R(E)") zone which was intended for phasing out of existing industrial uses through redevelopment for residential use. No strong planning justification had been given in the submission to justify a departure from the planning intention, even on a temporary basis.
- (14) The proposed development was not compatible with the general rural character of the surrounding areas, in particular the residential and agricultural uses to the northwest, northeast and southwest of the site.
- (15) The application did not comply with the Town Planning Board Guidelines No. 13E for 'Application for Open Storage and Port Back-up Uses' in that there was no exceptional circumstances to justify the approval of the application in Category 4 areas. No previous planning approval for the site had been granted. The applicant failed to demonstrate that

the proposed development would not have adverse environmental and drainage impacts on the surrounding areas.

- (16) The approval of the application, even on a temporary basis, would set an undesirable precedent for similar applications within the "R(E)" zone. The cumulative effect of approving such similar applications would result in a general degradation of the environment of the area.
- (17) The application did not comply with the Town Planning Board Guidelines for Application for Development within Green Belt Zone under Section 16 of the Town Planning Ordinance (TPB PG-No. 10) in that there was a general presumption against development within "GB" zone and there were no exceptional circumstances that warrants approval of the application.
- (18) The applicant failed to demonstrate that the proposed development would not generate adverse environmental, traffic, drainage and landscape impacts on the surrounding areas.
- (19) The approval of the application, even on a temporary basis, would set an undesirable precedent for similar applications within the "R(E)" and "GB" zones. The cumulative effect of approving such similar applications would result in a general degradation of the environment of the area.

### <u>Similar s.16 Applications within the Same "R(E)" Zone</u> on the Approved Lam Tei and Yick Yuen OZP No. S/TM-LTYY/10

# **Approved Applications**

Application No.	<b><u>Proposed Use(s)</u></b> <b><u>Proposed Use(s)</u></b>	Date of Consideration (RNTPC/TPB)	Approval Conditions
A/TM-LTYY/282	Proposed Flat Development	13.3.2015	(1), (2), (3),
		RNTPC	(4), (5) & (6)
A/TM-LTYY/291	Proposed Flat Development	12.2.2016	(1), (5), (6),
		TPB	(7), (8), (9),
			(10) & (11)
A/TM-LTYY/337	Proposed Flat and Minor	23.6.2017	(1), (2), (4),
	Relaxation of Building Height	RNTPC	(6), (12) &
	Restriction		(13)

## Approval Conditions

- (1) The provision of vehicular access, parking and loading and unloading facilities and/or the details of the location of gate houses and drop bars.
- (2) The submission of a (revised) noise impact assessment and implementation of noise mitigation measures.
- (3) The submission of a sewerage impact assessment and implementation of the mitigation measures.
- (4) The submission of a revised drainage impact assessment and implementation of the mitigation measures.
- (5) The provision of water supplies for firefighting and fire service installations.
- (6) The submission and implementation of tree preservation and/or landscape proposal.
- (7) The submission of a revised Sewerage Impact Assessment and implementation of the mitigation measures.
- (8) The submission of a revised Traffic Impact Assessment.
- (9) The submission and implementation of detailed drainage proposal.
- (10) The submission of detailed Archaeological Impact Assessment Report prior to the commencement of any excavation works and implementation of the mitigation measures.
- (11) The design of the boundary treatment and provision of measures to mitigate the visual impact along the boundary of the proposed development.
- (12) The design and reprovision of the existing public car park (at the junction of San Hing Road and Ng Lau Road).
- (13) The design and implementation of vehicular access connecting from San Hing Road to the site.

## **Rejected Applications**

Application No.	Proposed Use(s)/Development(s)	<u>Date of</u> <u>Consideration</u> (RNTPC/TPB)	<u>Rejection</u> <u>Reason(s)</u>
A/TM-LTYY/221	Proposed Flat Development	14.12.2012 TPB	(1) & (2)
A/TM-LTYY/311	Proposed Flat and Minor Relaxation of Plot Ratio and Building Height Restrictions	13.1.2017 RNTPC	(3)

## Rejection Reasons

- (1) The proposed noise barriers of 12.6m in height and about 6m to 57m in length were not compatible with the rural setting and would generate adverse visual impact on the surrounding area.
- (2) The applicant failed to provide a satisfactory design and layout for the proposed development and there was room for improvement on these aspects.
- (3) There is no strong planning justification in the submission for minor relaxation of the plot ratio restriction. The approval of such a relaxation would set an undesirable precedent.

### **Detailed Comments of the Director of Environmental Projection (DEP)**

The applicant should address the noise related comments below in the future Noise Impact Assessment submission when the actual Master Layout Plan/General Building Plan has been developed.

### **Technical comments**

- i. Supporting document from the Transport Department to substantiate that the adopted peak hour traffic flows are the maximum projected within 15 years from the population intake is missing. The traffic data should be forecasted by strictly adopting the methodology endorsed by the Transport Department. The above confirmation is required in the future NIA stage to validate the input data.
- ii. Referring to Annex 5-1 and 5-2, it is noted that a number of open car parks comprise lorry and other heavy vehicles (e.g. I5, I7, I9, I11, I14). Noting that these premises would be considered as major noise emitters under Appendix 4.1 of the noise section in HKPSG, the applicant is required to demonstrate full compliance of the noise standards stipulated in the HKPSG in the future NIA when the actual MLP/GBP has been developed.
- iii. Referring to Annex 5-1, the marked village houses / offices / agricultural land use adjacent to Po Tin Estate Yan Tin House appears to be operated as open car / lorry park instead. Furthermore, confirmation on whether "<u>most</u> workshops and open storages are closed at night" (as stated in S.9.5 of the planning application) or "<u>all</u> workshops and storage were closed at around 7:00pm to 8:00pm" (S.3.3.6 of EA) is required for the identified fixed noise sources. The above issues should be addressed in the future NIA.
- iv. Referring to Figure 6 and Annex 4, the proposed representative NSRs (i.e. noise assessment points) for fixed noise source assessment appears not exhaustive. For example, the bedroom of T7 may perceive S13 when facing eastward. Furthermore, the living room and bedroom of T13 may perceive S16 when facing south-westward. The identification of noise assessment points and the respective line of sight towards the fixed noise sources should be further reviewed in the future NIA when the actual MLG/GBP has been developed.
- v. No assessment has been carried out for the sewage treatment plant of the proposed development. The applicant is required to demonstrate full compliance of the noise standards stipulated in the HKPSG in the future NIA when the detailed design has been developed.
- vi. An undertaking letter from the registered owner should be provided as part of the NIA report to demonstrate the commitment on the implementation of any noise mitigation measures.

### Textual and presentation

- vii. The NAPs within the same flat should be grouped in Appendix D and F. The number of exceeded flat and the compliance % should be indicated as well.
- viii. Cark park in Annex 5-1 should read car park.

### Advisory Clauses

- to note the comments of the District Lands Officer/Tuen Mun, Lands Department (a) (DLO/TM, LandsD) that the proposed residential development contravenes the existing lease conditions and no permission has been given for the utilization of the adjoining government land (GL). Should any unauthorized structures are found erected on the lots and unauthorized occupation of GL be detected, Government reserves the right to take enforcement actions as may be considered appropriate; the proposed development may affect existing footpaths/tracks on GL which may be serving adjoining private lots in the neighborhood. Should the proposal involves closure and/or diversion of existing footpaths/tracks, statutory procedures involving gazettal of the proposal may be required; it was noted from the previous application that there were local concerns on the possible impact on the existing graves in the vicinity of the site which may requires the applicant's attention; the above is his preliminary observations on the proposal. Details have not been checked and he reserves his position to comment at a later stage where the land exchange application is to be proceeded; and the applicant had already submitted a land exchange application for a proposed residential development. However, the application has been put on hold pending the result of the feasibility study of the proposed public housing development at San Hing Road and Hong Po Road. Notwithstanding whether planning permission is given or not, his office will not process any new land exchange application or amendment to the land exchange already submitted;
- (b) to note the comments of the Director of Environmental Protection (DEP) that the applicant should address the noise related comments below in the future Noise Impact Assessment submission when the actual Master Layout Plan/General Building Plan has been developed.
  - (i) Supporting document from the Transport Department to substantiate that the adopted peak hour traffic flows are the maximum projected within 15 years from the population intake is missing. The traffic data should be forecasted by strictly adopting the methodology endorsed by the Transport Department. The above confirmation is required in the future NIA stage to validate the input data.
  - (ii) Referring to Annex 5-1 and 5-2, it is noted that a number of open car parks comprise lorry and other heavy vehicles (e.g. 15, 17, 19, 111, 114). Noting that these premises would be considered as major noise emitters under Appendix 4.1 of the noise section in HKPSG, the applicant is required to demonstrate full compliance of the noise standards stipulated in the HKPSG in the future NIA when the actual MLP/GBP has been developed.
  - (iii) Referring to Annex 5-1, the marked village houses / offices / agricultural land use adjacent to Po Tin Estate Yan Tin House appears to be operated as open car / lorry park instead. Furthermore, confirmation on whether "most workshops and open storages are closed at night" (as stated in S.9.5 of the planning application) or "all workshops and storage were closed at around 7:00pm to 8:00pm" (S.3.3.6 of EA) is required for the identified fixed noise sources. The above issues should be addressed in the future NIA.
  - (iv) Referring to Figure 6 and Annex 4, the proposed representative NSRs (i.e. noise assessment points) for fixed noise source assessment appears not

exhaustive. For example, the bedroom of T7 may perceive S13 when facing eastward. Furthermore, the living room and bedroom of T13 may perceive s.16 when facing south-westward. The identification of noise assessment points and the respective line of sight towards the fixed noise sources should be further reviewed in the future NIA when the actual MLG/GBP has been developed.

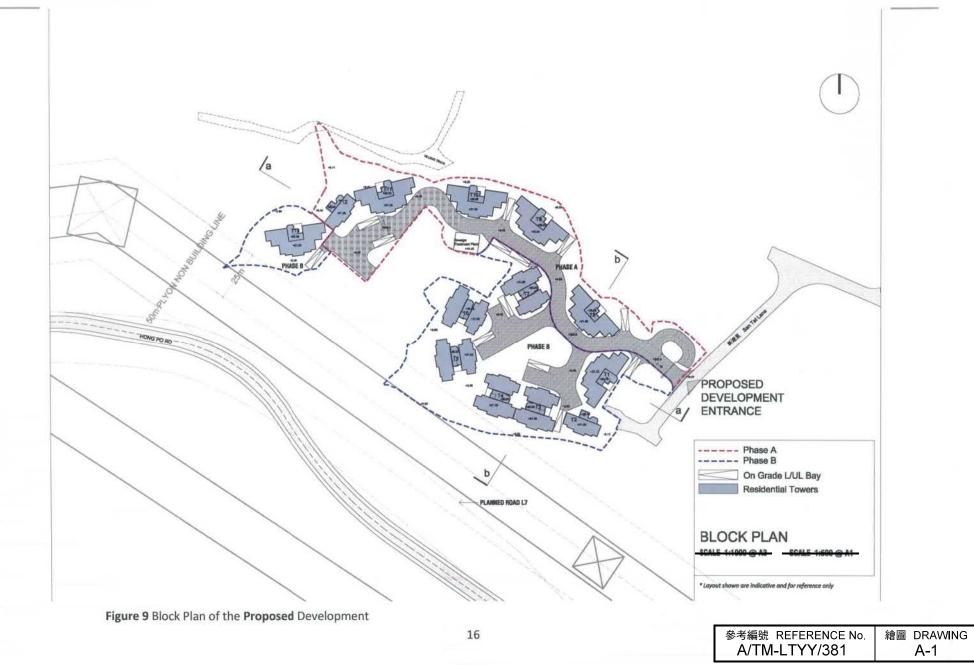
- (v) No assessment has been carried out for the sewage treatment plant of the proposed development. The applicant is required to demonstrate full compliance of the noise standards stipulated in the HKPSG in the future NIA when the detailed design has been developed.
- (vi) An undertaking letter from the registered owner should be provided as part of the NIA report to demonstrate the commitment on the implementation of any noise mitigation measures.
- (vii) The NAPs within the same flat should be grouped in Appendix D and F. The number of exceeded flat and the compliance % should be indicated as well.
- (viii) Cark park in Annex 5-1 should read car park;
- (c) to note the comments of the Director of Fire Services (D of FS) that detailed fire safety requirements will be formulated upon receipt of formal submission of general building plans. Furthermore, the emergency vehicular assess provision in the Site shall comply with the standard as stipulated in Section 6, Part D of the Code of Practice for Fire Safety in Buildings in 2011 under Building (Planning) Regulation 41D which is administrated by the Buildings Department;
- (d) to note the comments of the Chief Town Planner/Urban Design and Landscape, Planning Department (CTP/UD&L, PlanD) that as for approval condition (g) for 'the design of the boundary treatment and the provision of measures to mitigate visual impact along the boundary of the proposed development including its boundary fence' under the previously approved application, the applicant has complied 'design' part in December 2016 and therefore this part is not required again provided there is no change to the approved design proposal. On the 'provision' part, it is noted that the submitted landscape master plan under the current application has largely incorporated the features and measures in the accepted design submission for approval condition (g) of application No. A/TM-LTYY/273. The applicant is advised to provide the measures as proposed should the application be approved. The applicant is advised that approval of the s.16 application by the Board does not imply approval of the tree works such as pruning, transplanting and/or felling under lease. Applicant is reminded to approach relevant authority/government department(s) direct to obtain the necessary approval on tree works;
- (e) to note the comments of the Chief Architect/Central Management Division 2, Architectural Services Department (CA/CMD2, ArchSD) that it is noted that some façade area of the tower T4, T5, T6 and T13 are facing west. Solar control devices should be considered to reduce solar heat gain and avoid glare affecting adjacent area/buildings as far as practicable;

- (f) to note the comments of the Chief Building Surveyor/New Territories West, Buildings Department (CBS/NTW, BD) that:
  - (i) if existing structures (not being a New Territories Exempted House) are erected on leased land without approval of the Buildings Department (BD), they are unauthorized under the Buildings Ordinance (BO) and should not be designated for any approved use under the application;
  - (ii) for UBW erected on leased land, enforcement action may be taken by the BD to effect their removal in accordance with BD's enforcement policy against Unauthorized Building Works (UBW) as and when necessary. The granting of any planning approval should not be construed as an acceptance of any existing building works or UBW on the Site under the BO;
  - (iii) before any new building works (including open sheds as temporary buildings) are to be carried out on the Site, the prior approval and consent of the BD should be obtained, otherwise they are UBW. An Authorized Person (AP) should be appointed as the coordinator for the proposed building works in accordance with the BO;
  - (iv) the Site shall be provided with means of obtaining access thereto from a street and emergency vehicular access in accordance with Regulations 5 and 41D of the Building (Planning) Regulations respectively;
  - (v) if the Site does not abut on a specified street of not less than 4.5m wide, its permitted development intensity shall be determined under Regulation 19(3) of the Building (Planning) Regulation at the building plan submission stage;
  - (vi) BD is not in a position to provide comments on GLs; and
  - (vii) detailed comments under the BO will be provided at the building plan submission stage;
- (g) to note the comments of the comments of the Director of Engineering and Mechanical Services (DEMS) that based on the information provided, the Site will be within the preferred working corridor of the 400kV extra high voltage overhead lines as stipulated in the Hong Kong Planning Standards and Guidelines (HKPSG) published by the Planning Department. He has no objection in principle to the application subject to the following conditions pertaining to electricity supply safety and reliability, being strictly complied by the applicant and his contractors:
  - (i) Please observe the requirements of minimum safety clearance, minimum vertical clearance and preferred working corridor of the concerned overhead lines as stipulated in Clause 2.3.5, 2.3.6 and 2.3.14 under Chapter 7 Utility Services of the HKPSG published by the Planning Department and ensure they shall be maintained at any time during and after construction;
  - (ii) No scaffolding, crane and hoist shall be built or operated within 6m from the outermost 400kV conductors at all times. Warning notices should be posted at conspicuous locations to remind operators and workers of the site boundary. CLP Power shall be consulted on the safety precautions required for carrying out any works near the concerned overhead lines;

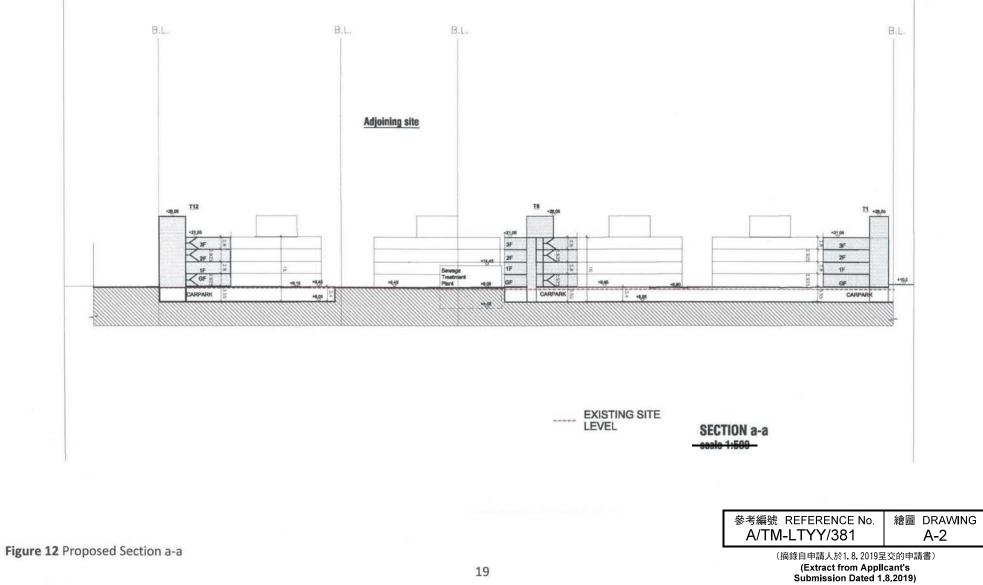
- (iii) In any time during and after construction, CLP Power shall be allowed to get access to the working corridor area of the concerned overhead lines for carrying out any operation, maintenance and repair work including tree trimming;
- (iv) The Electricity Supply Lines (Protection) Regulation and the "Code of Practice on Working near Electricity Supply Lines" established under the Regulation shall be observed by the applicant and his contractors when carrying out works in the vicinity of the electricity supply lines;
- (v) As regards the electric and magnetic fields arising from the transmission overhead lines, the applicant should be warned of possible undue interference to some electronic equipment in the vicinity, if any; and
- (h) to note the comments of the Director of Food and Environmental Hygiene (DFEH) that if the Food and Environmental Hygiene Department (FEHD) is requested to provide refuse collection service, FEHD shall be separately consulted with submission of building plan.

#### Section 16 Planning Application

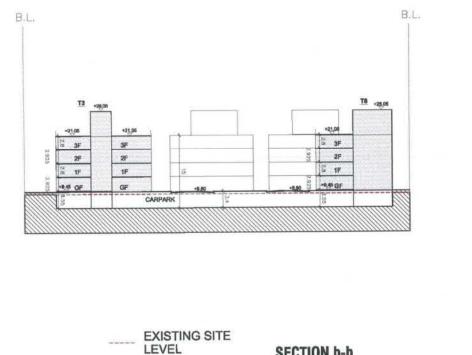
Proposed Residential Development (Flat) at various Lots in D.D.130 and adjoining Government Land, Siu Hong, Lam Tei, Tuen Mun, New Territories



(摘錄自申請人於1.8.2019呈交的申請書) (Extract from Applicant's Submission Dated 1.8.2019)



Proposed Residential Development (Flat) at various Lots in D.D.130 and adjoining Government Land, Siu Hong, Lam Tei, Tuen Mun, New Territories



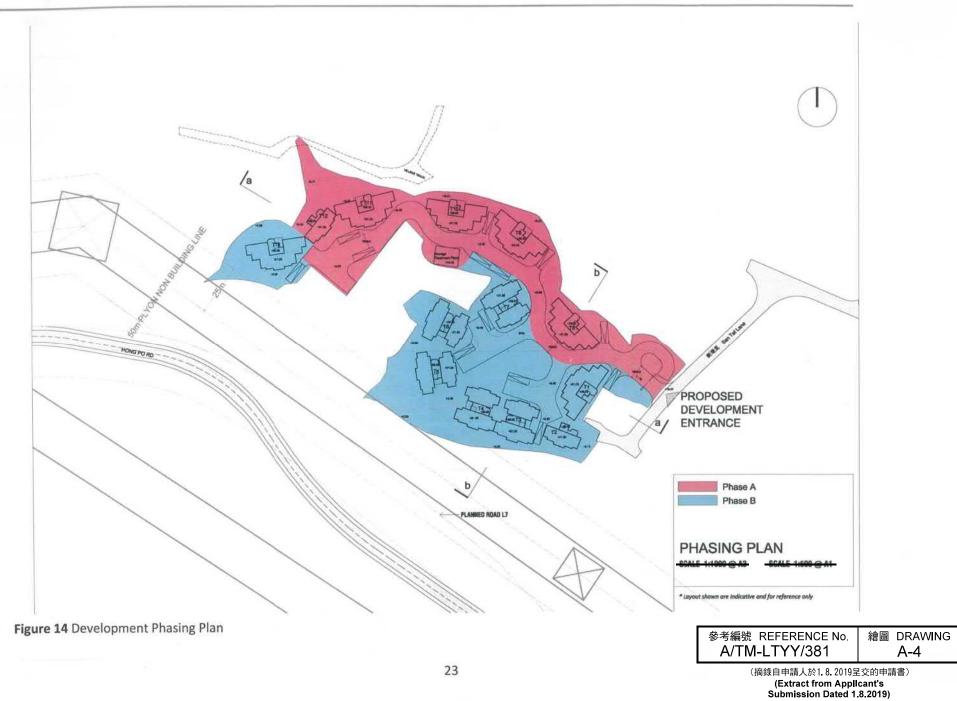
**SECTION b-b** scale 1:500

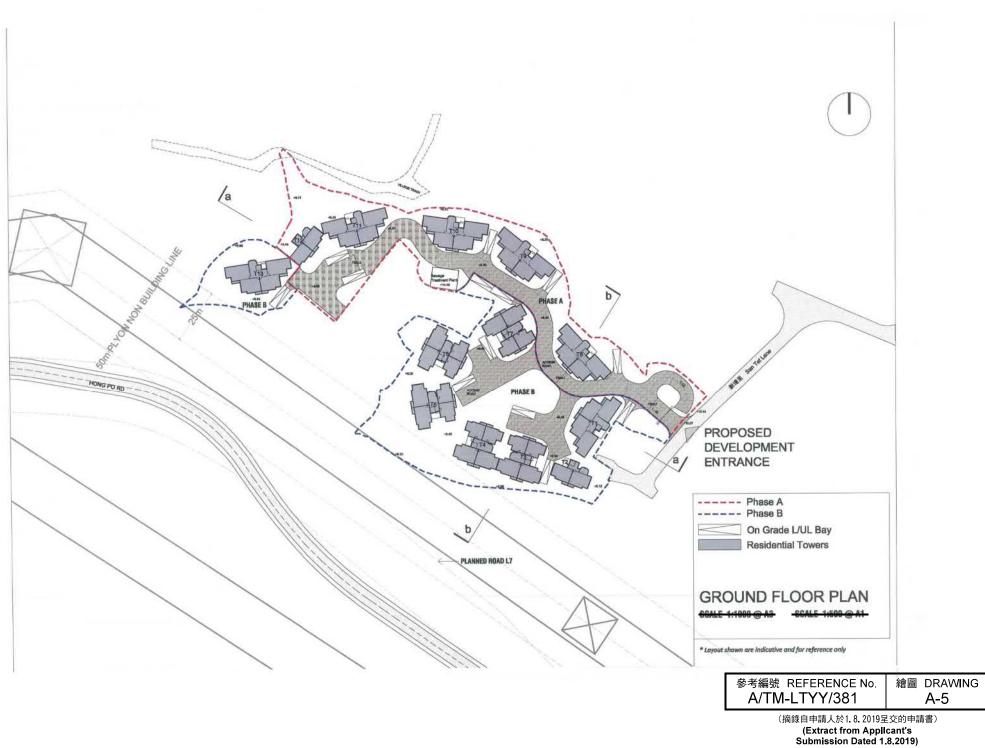
Figure 13 Proposed Section b-b

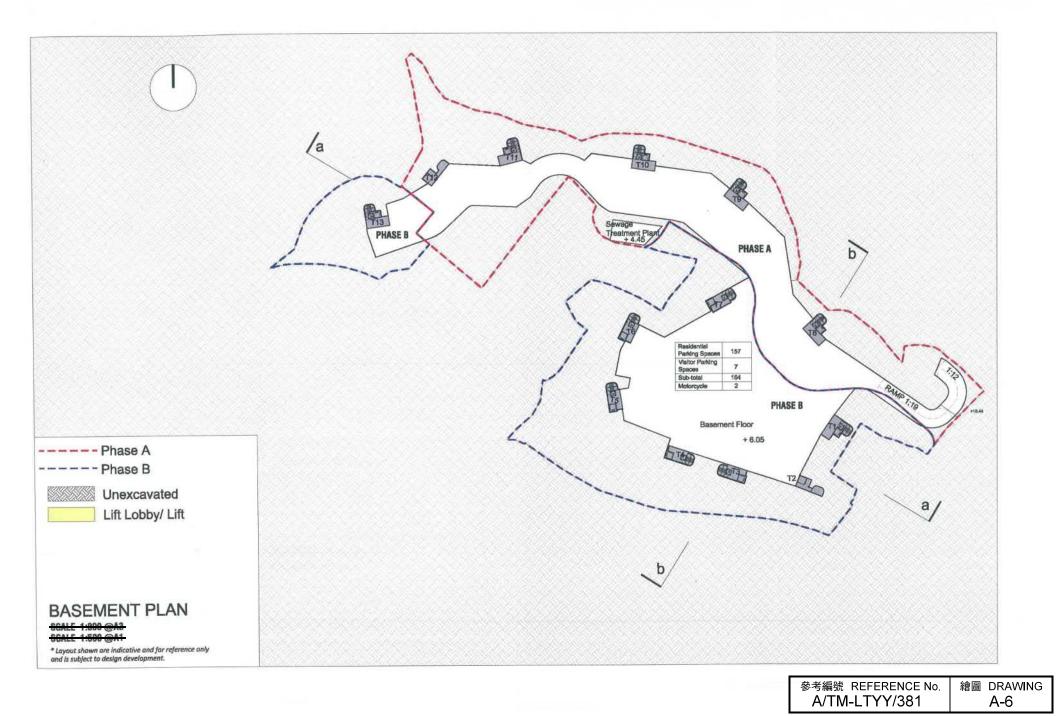
參考編號 REFERENCE No. 繪圖 DRAWING A/TM-LTYY/381 A-3 (摘錄自申請人於1.8.2019呈交的申請書) (Extract from Applicant's Submission Dated 1.8.2019)

## Section 16 Planning Application

Proposed Residential Development (Flat) at various Lots in D.D.130 and adjoining Government Land, Lam Tei, Tuen Mun, New Territories







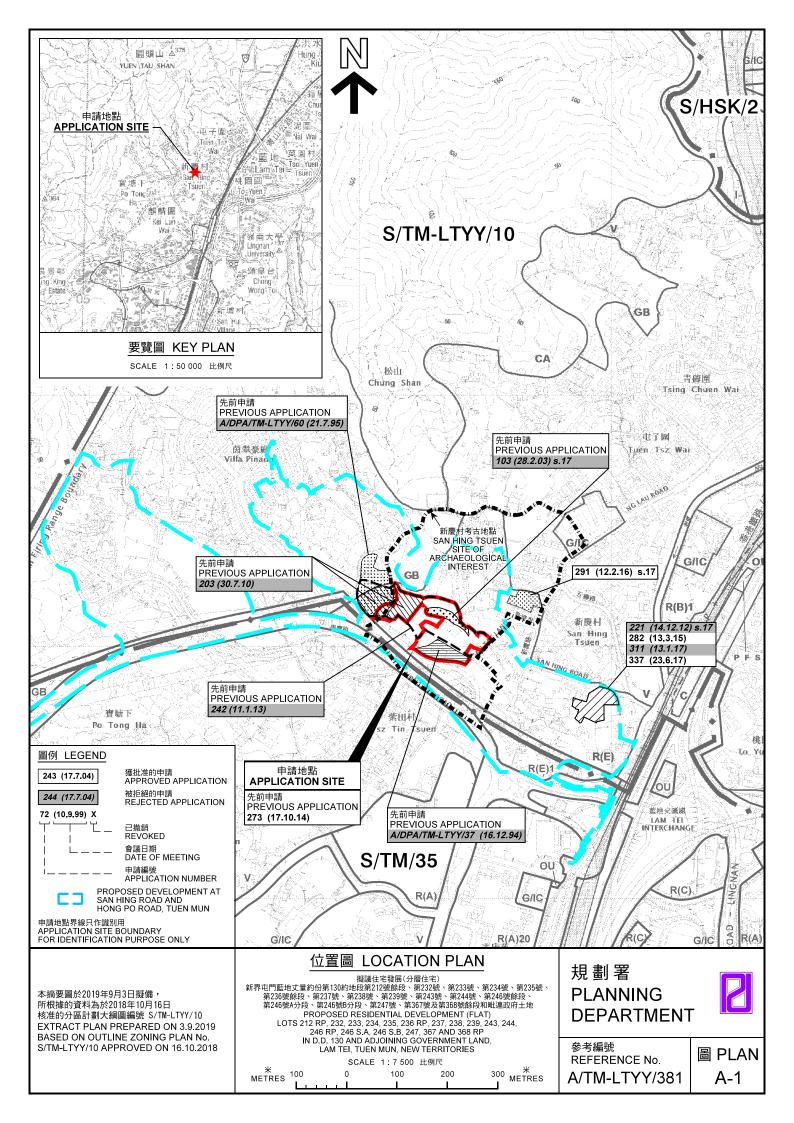
(摘錄自申請人於1.8.2019呈交的申請書) (Extract from Applicant's Submission Dated 1.8.2019)

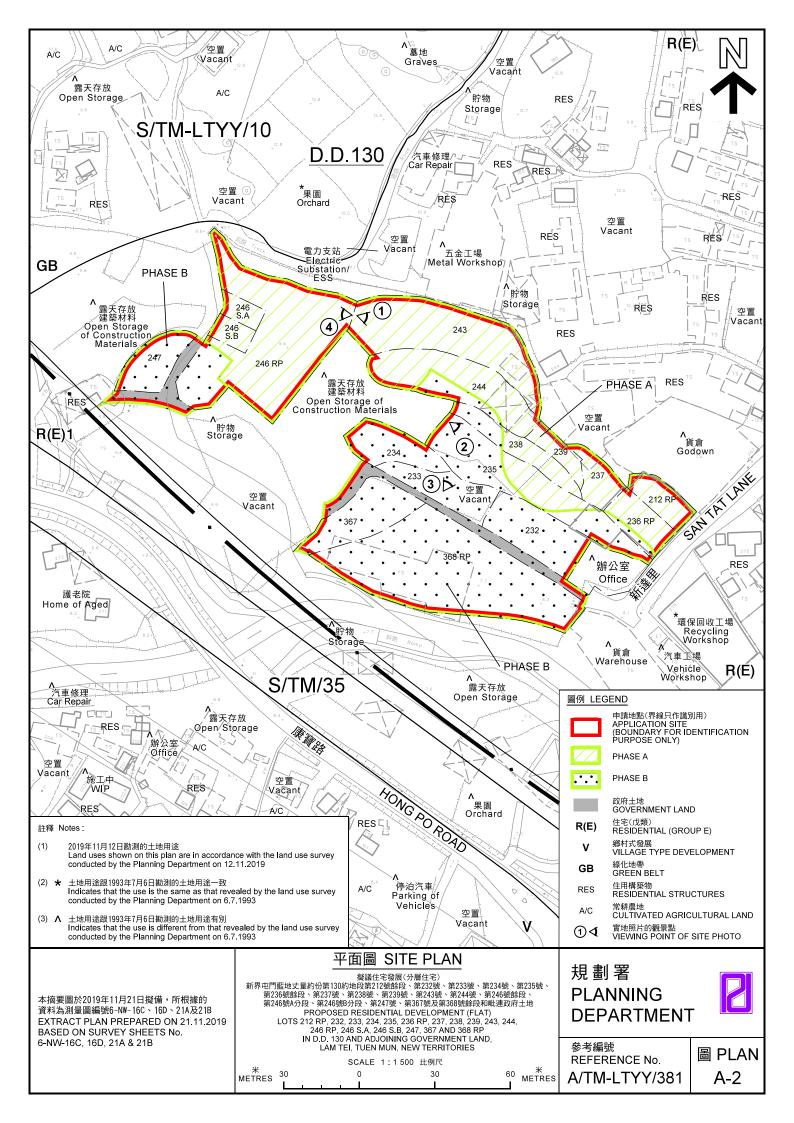
#### Section 16 Planning Application

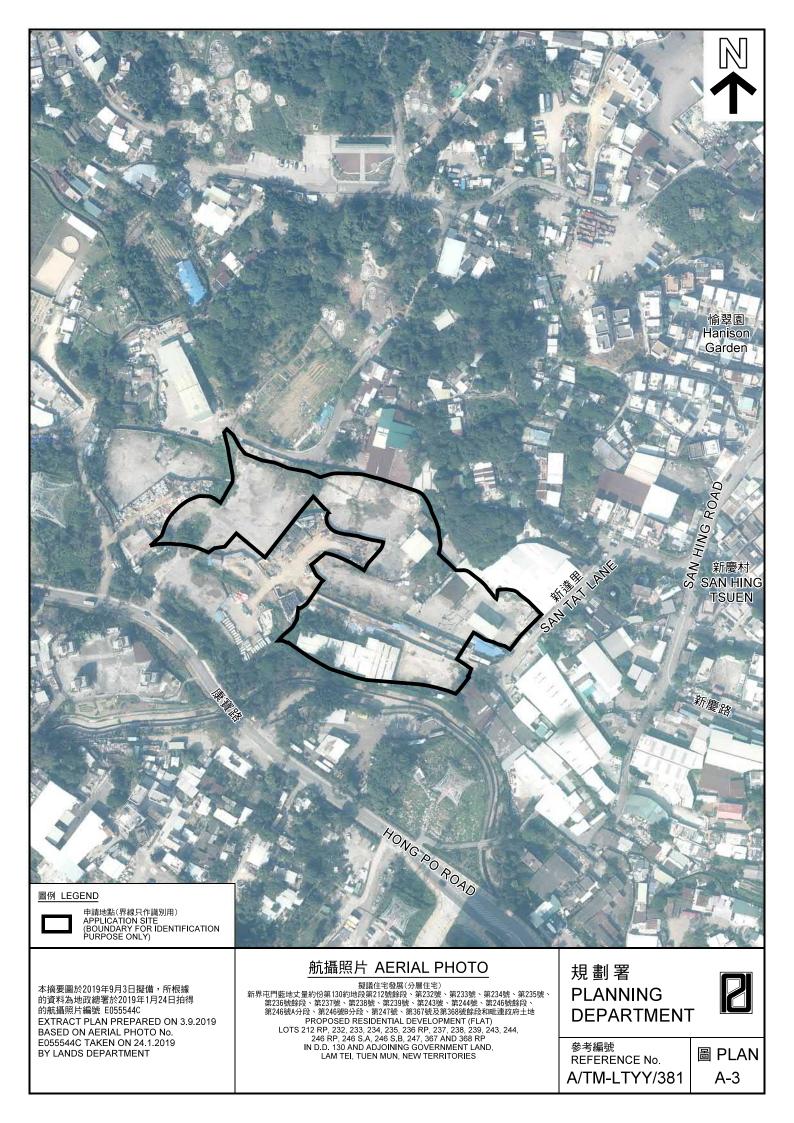
Proposed Residential Development (Flat) at various Lots in D.D.130 and adjoining Government Land, Siu Hong, Lam Tei, Tuen Mun, New Territories

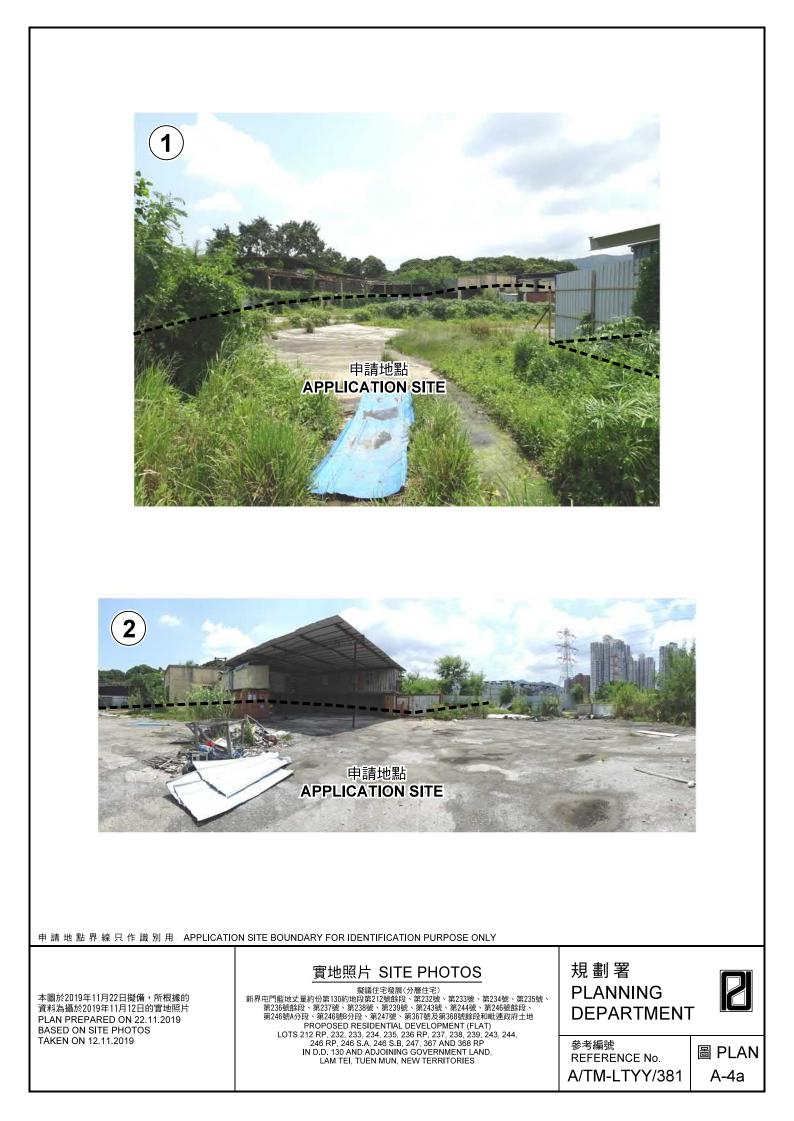


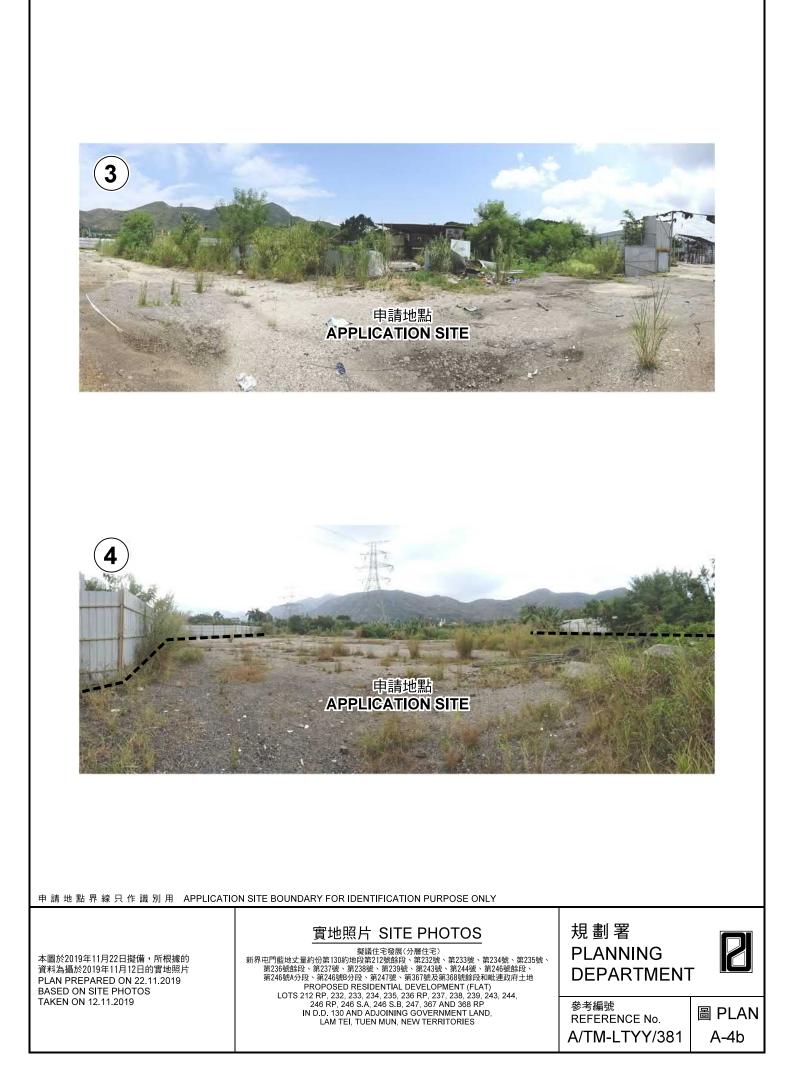
Submission Dated 1.8.2019)











# Extract of Minutes of the Rural and New Town Planning Committee held on 29.11.2019

### Agenda Item 31

Section 16 Application

[Open Meeting]

A/TM-LTYY/381 Proposed Residential Development (Flat) in "Residential (Group E)" Zone, Lots 212 RP, 232, 233, 234, 235, 236 RP, 237, 238, 239, 243, 244, 246 RP, 246 S.A, 246 S.B, 247, 367 and 368 RP in D.D. 130 and Adjoining Government Land, Lam Tei, Tuen Mun (RNTPC Paper No. A/TM-LTYY/381A)

127. The Secretary reported that the application was submitted by Joint Smart Ltd., which was the subsidiary of Sun Hung Kai Properties Ltd. (SHKP). Masterplan Ltd. (Masterplan), AECOM Asia Co. Ltd. (AECOM), and Ronald Lu & Partners (RLP) and Ramboll Hong Kong Ltd. (Ramboll) were four of the consultants of the applicant. The following Members had declared interests on the item:

Miss Winnie W.M. Ng - being a Director of the Kowloon Motor Bus Company (1933) Limited (KMB) and SHKP was one of the shareholders of KMB;

Mr Ivan C.S. Fu	-	having current business dealings with SHKP, Masterplan, AECOM and Ramboll;
Dr Billy C.H. Hau		having current business dealings with AECOM;
Mr K.K. Cheung	-	his firm having current business dealings with SHKP and RLP; and
Mr Stephen L.H. Liu	-	having past business dealings with SHKP and RLP.

128. The Committee noted that Mr Ivan C.S. Fu and Mr Stephen L.H. Liu had tendered apologies for being unable to attend the meeting. As the application was recommended for deferment of consideration, while the interest of Miss Winnie W.M. Ng was direct, the Committee agreed that she could stay in the meeting but should refrain from participating in the discussion. As Dr Billy C.H. Hau and Mr K.K. Cheung had no involvement in the application, the Committee agreed that they could stay in the meeting.

129. The Secretary reported that the applicant had submitted further information (FI) on 27.11.2019, after the issue of the Paper, providing further justifications to support the application and responses to the views and assessments made by the Planning Department. The FI was tabled at the meeting for Members' information. As legal points were raised in the FI submission, the Secretary suggested that legal advice should be sought before the consideration of the application. Members were invited to decide whether or not to defer consideration of the subject application.

130. After deliberation, the Committee <u>decided</u> to <u>defer</u> a decision on the application pending legal advice was sought.

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### **Advisory Clauses**

- to note the comments of the District Lands Officer/Tuen Mun, Lands Department (a) (DLO/TM, LandsD) that the proposed residential development contravenes the existing lease conditions and no permission has been given for the utilization of the adjoining government land (GL). Should any unauthorized structures are found erected on the lots and unauthorized occupation of GL be detected, Government reserves the right to take enforcement actions as may be considered appropriate. The proposed development may affect existing footpaths/tracks on GL which may be serving adjoining private lots in the neighborhood. Should the proposal involves closure and/or diversion of existing footpaths/tracks, statutory procedures involving gazettal of the proposal may be required. It was noted from the previous application that there were local concerns on the possible impact on the existing graves in the vicinity of the site which may requires the applicant's attention. Irrespective of whether the planning permission will be given, any land exchange application will be considered by LandsD acting in the capacity as the landlord at its sole discretion, and there is no guarantee that such land exchange application will be approved and he reserves his comment on that. The applicant had submitted a land exchange application for a similar proposed residential development based on an approved planning permission but was later lapsed. The said application had been put on hold pending the result of the feasibility study of the proposed public housing development at San Hing Road and Hong Po Road. Notwithstanding whether this planning permission will be given or not, his office will not process any new land exchange application or amendment to the land exchange already submitted;
- (b) to note the comments of the Director of Environmental Protection (DEP) that the applicant should address the noise related comments below in the future Noise Impact Assessment (NIA) submission when the actual Master Layout Plan/General Building (MLP/GBP) Plan has been developed.
  - (i) Supporting document from the Transport Department to substantiate that the adopted peak hour traffic flows are the maximum projected within 15 years from the population intake is missing. The traffic data should be forecasted by strictly adopting the methodology endorsed by the Transport Department. The above confirmation is required in the future NIA stage to validate the input data.
  - (ii) Referring to Annex 5-1 and 5-2, it is noted that a number of open car parks comprise lorry and other heavy vehicles (e.g. 15, 17, 19, 111, 114). Noting that these premises would be considered as major noise emitters under Appendix 4.1 of the noise section in HKPSG, the applicant is required to demonstrate full compliance of the noise standards stipulated in the HKPSG in the future NIA when the actual MLP/GBP has been developed.
  - (iii) Referring to Annex 5-1, the marked village houses / offices / agricultural land use adjacent to Po Tin Estate Yan Tin House appears to be operated as open car / lorry park instead. Furthermore, confirmation on whether "most workshops and open storages are closed at night" (as stated in S.9.5 of the planning application) or "all workshops and storage were closed at around 7:00pm to 8:00pm" (S.3.3.6 of EA) is required for the identified fixed noise sources. The above issues should be addressed in the future NIA.

- (iv) Referring to Figure 6 and Annex 4, the proposed representative NSRs (i.e. noise assessment points) for fixed noise source assessment appears not exhaustive. For example, the bedroom of T7 may perceive S13 when facing eastward. Furthermore, the living room and bedroom of T13 may perceive s.16 when facing south-westward. The identification of noise assessment points and the respective line of sight towards the fixed noise sources should be further reviewed in the future NIA when the actual MLG/GBP has been developed.
- (v) No assessment has been carried out for the sewage treatment plant of the proposed development. The applicant is required to demonstrate full compliance of the noise standards stipulated in the HKPSG in the future NIA when the detailed design has been developed.
- (vi) An undertaking letter from the registered owner should be provided as part of the NIA report to demonstrate the commitment on the implementation of any noise mitigation measures.
- (vii) The NAPs within the same flat should be grouped in Appendix D and F. The number of exceeded flat and the compliance % should be indicated as well.
- (viii) Cark park in Annex 5-1 should read car park;
- (c) to note the comments of the Director of Fire Services (D of FS) that detailed fire safety requirements will be formulated upon receipt of formal submission of general building plans. Furthermore, the emergency vehicular assess provision in the application site (the Site) shall comply with the standard as stipulated in Section 6, Part D of the Code of Practice for Fire Safety in Buildings in 2011 under Building (Planning) Regulation 41D which is administrated by the Buildings Department;
- (d) to note the comments of the Chief Town Planner/Urban Design and Landscape, Planning Department (CTP/UD&L, PlanD) that as for approval condition (g) for 'the design of the boundary treatment and the provision of measures to mitigate visual impact along the boundary of the proposed development including its boundary fence' under the previously approved application, the applicant has complied 'design' part in December 2016 and therefore this part is not required again provided there is no change to the approved design proposal. On the 'provision' part, it is noted that the submitted landscape master plan under the current application has largely incorporated the features and measures in the accepted design submission for approval condition (g) of application No. A/TM-LTYY/273. The applicant is advised to provide the measures as proposed should the application be approved. The applicant is advised that approval of the s.16 application by the Board does not imply approval of the tree works such as pruning, transplanting and/or felling under lease. Applicant is reminded to approach relevant authority/government department(s) direct to obtain the necessary approval on tree works;
- (e) to note the comments of the Chief Architect/Central Management Division 2, Architectural Services Department (CA/CMD2, ArchSD) that it is noted that some façade area of the tower T4, T5, T6 and T13 are facing west. Solar control devices should be considered to reduce solar heat gain and avoid glare affecting adjacent area/buildings as far as practicable;

- (f) to note the comments of the Chief Building Surveyor/New Territories West, Buildings Department (CBS/NTW, BD) that:
  - (i) if existing structures (not being a New Territories Exempted House) are erected on leased land without approval of the Buildings Department (BD), they are unauthorized under the Buildings Ordinance (BO) and should not be designated for any approved use under the application;
  - (ii) for UBW erected on leased land, enforcement action may be taken by the BD to effect their removal in accordance with BD's enforcement policy against Unauthorized Building Works (UBW) as and when necessary. The granting of any planning approval should not be construed as an acceptance of any existing building works or UBW on the Site under the BO;
  - before any new building works (including open sheds as temporary buildings) are to be carried out on the Site, the prior approval and consent of the BD should be obtained, otherwise they are UBW. An Authorized Person (AP) should be appointed as the coordinator for the proposed building works in accordance with the BO;
  - (iv) the Site shall be provided with means of obtaining access thereto from a street and emergency vehicular access in accordance with Regulations 5 and 41D of the Building (Planning) Regulations respectively;
  - (v) if the Site does not abut on a specified street of not less than 4.5m wide, its permitted development intensity shall be determined under Regulation 19(3) of the Building (Planning) Regulation at the building plan submission stage;
  - (vi) BD is not in a position to provide comments on GLs; and
  - (vii) detailed comments under the BO will be provided at the building plan submission stage;
- (g) to note the comments of the comments of the Director of Electrical and Mechanical Services (DEMS) that based on the information provided, the Site will be within the preferred working corridor of the 400kV extra high voltage overhead lines as stipulated in the Hong Kong Planning Standards and Guidelines (HKPSG) published by the Planning Department. He has no objection in principle to the application subject to the following conditions pertaining to electricity supply safety and reliability, being strictly complied by the applicant and his contractors:
  - (i) Please observe the requirements of minimum safety clearance, minimum vertical clearance and preferred working corridor of the concerned overhead lines as stipulated in Clause 2.3.5, 2.3.6 and 2.3.14 under Chapter 7 Utility Services of the HKPSG published by the Planning Department and ensure they shall be maintained at any time during and after construction;
  - (ii) No scaffolding, crane and hoist shall be built or operated within 6m from the outermost 400kV conductors at all times. Warning notices should be posted at conspicuous locations to remind operators and workers of the site boundary. CLP Power shall be consulted on the safety precautions required for carrying out any works near the concerned overhead lines;

- (iii) In any time during and after construction, CLP Power shall be allowed to get access to the working corridor area of the concerned overhead lines for carrying out any operation, maintenance and repair work including tree trimming;
- (iv) The Electricity Supply Lines (Protection) Regulation and the "Code of Practice on Working near Electricity Supply Lines" established under the Regulation shall be observed by the applicant and his contractors when carrying out works in the vicinity of the electricity supply lines;
- (v) As regards the electric and magnetic fields arising from the transmission overhead lines, the applicant should be warned of possible undue interference to some electronic equipment in the vicinity, if any;
- (h) to note the comments of the Director of Food and Environmental Hygiene (DFEH) that if the Food and Environmental Hygiene Department (FEHD) is requested to provide refuse collection service, FEHD shall be separately consulted with submission of building plan; and
- (i) to note the comments of the Chief Engineer/Housing Projects 2, Civil Engineering and Development Department (CE/HP2, CEDD) that the Site might be subject to land resumption for the implementation of the San Hing Road and Hong Po Road Public Housing Development which might take place at any time within the validity period of the planning permission.