METRO PLANNING COMMITTEE

OF THE TOWN PLANNING BOARD

MPC Paper No. 11/11

For Consideration by the

Metro Planning Committee on 5.8.2011

PROPOSED AMENDMENTS TO THE

<u>DRAFT WONG NAI CHUNG OUTLINE ZONING PLAN NO. S/H7/15</u>

PROPOSED AMENDMENTS TO THE DRAFT WONG NAI CHUNG OUTLINE ZONING PLAN NO. S/H7/15

1. Introduction

This paper is to seek Members' agreement that:

- (a) the proposed amendments incorporated in the draft Wong Nai Chung Outline Zoning Plan (OZP) No. S/H7/15A (Attachment II(A)) and its Notes (Attachment II(B)) are suitable for exhibition under section 7 of the Town Planning Ordinance (the Ordinance); and
- (b) the revised Explanatory Statement (ES) of the OZP (Attachment II(C)) is an expression of the Town Planning Board (the Board)'s planning intentions and objectives for the various land use zonings of the OZP, and should be published together with the OZP.

2. Status of the Current OZP

On 30.9.2010, the draft Wong Nai Chung OZP No. S/H7/15 (Attachment I), incorporating amendments to revise specific building height (BH) restrictions for the "Government, Institution or Community" ("G/IC") zone covering the Hong Kong Sanatorium and Hospital (HKSH), was exhibited for public inspection under section 7 of the Ordinance. During the 2-month exhibition period of the draft OZP, which ended on 30.11.2010, a total of 1,068 representations were received. Amongst the representations, 702 representations generally support or support the amendments, 362 representations generally oppose or oppose the amendments, and 4 representations provide comments on the amendments. On 24.12.2010, the representations were published for three weeks for public comments. A total of 9 comments were received. On 8.4.2011, the Board gave consideration to the representations and comments under section 6B(1) of the Ordinance. After giving consideration to the representations pending further information from HKSH and concerned Government bureaux and departments.

3. Revision to the stipulated maximum BH for the "G/IC" zone at 17A Ventris Road (Items A1 & A2)

3.1 The site (about 2,659m² and at a level of about 20mPD) is zoned "G/IC" on the OZP No. S/H7/15. The northern and southern parts of the site are currently occupied by the Pioneer Memorial Church and a vacant school i.e. the former Hong Kong Sam Yuk Secondary School (Plans 1 and 2) and subject to a maximum BH of 2 storeys and 8 storeys respectively, which reflect the height of

- the existing church and the BH for standard schools. The Pioneer Memorial Church is a Grade 3 historic building (Plans 3 and 4).
- 3.2 The site is surrounded mainly by residential developments and a school (Plans 1, 3 and 4). The area to its immediate east is a slope area and to its immediate west is St. Paul's Secondary School and some existing residential buildings under "Residential (Group A)" ("R(A)"). To its immediate north and south are residential developments under "Residential (Group B)6" ("R(B)6") and "R(B)9" zones. While the adjacent "R(A)" zone is subject to a maximum BH of 100mPD, the "R(B)6" and "R(B)9" zones are subject to a maximum BH of 115mPD. The St. Paul's Primary and Secondary Schools, which is zoned "G/IC", is subject to a maximum BH of 12 storeys. The "R(B)6" zone is also subject to a maximum PR of 5.

Background

3.3 The proponent (i.e. Hong Kong-Macao Conference of Seventh-day Adventists) proposes to redevelop the site into a new complex of church facilities, residential care home for the elderly and senior hostel. The proponent first approached the Development Opportunities Office of the Development Bureau for assistance in February 2010. The proponent has met with the relevant Government departments including the Planning Department (PlanD) to discuss their redevelopment proposal, and has revised their proposal to address the departmental comments.

Redevelopment Proposal

3.4 Based on the proponent's latest scheme, the northern part of the site is proposed to be redeveloped into a 5-storey church building, while the southern part is for a 20-storey tower consisting of senior hostel, church facilities and residential care home for elderly. Two additional levels of underground car park will be provided. The schematic drawings for the proposal are at **Drawings A-1 to A-9**. The major development parameters are summarised as follows:

Site Area	about 2,659m ²		
Gross Floor Area (GFA)	Church Building	1,685m ²	
	Tower Block		
	Residential Care Home	$5,800 \text{m}^2$	
· ·	Church Facilities	$685m^2$	
	Senior Hostel	$5,060 \text{m}^2$	
	Total	13,230m ²	
Plot Ratio (PR)	4.976		
Building Height &	Church Building: 45mPD and 5 storeys	(including one	
	mezzanine floor)		
(excluding basement)	Tower Block: 89.9mPD and 20 storeys		

Site Coverage	45.14% (Tower Block & Church Building in total)		
	19.56% (above 34.15m of Tower Block)		
Total Car Parking Spaces			
Total Rooms	Residential Care	72 (132 beds)	
	Senior Hostel	73 (166 beds)	
	Total	145 (298 beds)	
Major Floor Uses:	Church Building	Tower Block	
B1-B2	Basement Car Park, E&M and BOH		
G/F	Church	Entrance	
1/F	Ditto	Canteen	
$2/\mathbf{F} - 3/\mathbf{F}$	Ditto	Residential Care Home	
M/F	Ditto	_	
$4/\mathbf{F} - 7/\mathbf{F}$		Residential Care Home	
8/F - 9/F	ent som talen, som å mas i den sy it	Church Facilities	
10/F – 19/F		Senior Hostel	

- 3.5 The redevelopment proposal will provide about 1,690m² floor space in the new church building for church functions and additional floor space of 685m² will be provided in the adjacent complex to house the church's ancillary facilities. The new church building will be accessible from street level and lifts will be installed to facilitate movement of frail members.
- 3.6 The proposed senior hostel and residential care home for the elderly aim to facilitate assisted living and provide seamless care for the elderly. The senior hostel is targeted at retired people over 60 who prefer independent living but may require some care and support services. The proposed residential care home is targeted at elderly people with more intensive care needs, and it may provide continuous care for residents in the senior hostel, when they require more intensive care later.
- 3.7 The proponent has agreed to preserve the character defining features in the existing church building, in particular, the wooden scissors trusses supporting the roof, which is a unique sample of this type of structure in Hong Kong. The project proponent will continue to work with the Antiquities and Monuments Office of Leisure and Cultural Services Department (AMO of LCSD) to produce a conservation plan for the redevelopment, and the special features will be reassembled in the new church building after redevelopment.

Policy Support

- 3.8 The Secretary for Home Affairs (SHA) and Secretary for Labour and Welfare (SLW) have given in-principle support for the church and residential care home for the elderly respectively.
- 3.9 The redevelopment scheme was presented to the Land and Development Advisory Committee (LDAC) on 14.7.2011. LDAC supported the scheme as the new church building would provide additional floor space and facilities for

church activities, and the new senior hostel and residential care home for the elderly would provide elderly people with more housing choices and provide care and support services to elderly people with various intensive care needs.

Technical Aspects

- 3.10 The site is governed by the lease to be used for a church, a non-profit-making school, ancillary offices and quarters, and a playground. In addition, the playground at the southern part of the site is designated as non-building area. A lease modification letter allowing the erection of a multi-purpose sports hall for the students and staff of the school within the non-building area was issued in 1989. The proponent needs to apply for lease modification so as to permit the proposed uses and erection of the proposed building within the non-building area.
- 3.11 The proponent has submitted a Traffic Impact Assessment (TIA) to demonstrate that the proposal would not have adverse traffic impact on the surrounding area. The TIA has been accepted in principle by the Commissioner for Transport (C for T) subject to further refinement to address the possible upsurge in traffic volume on the adjacent roads during Saturday morning.
- 3.12 On the land use aspect, about 62% of the total GFA of the proposed redevelopment would be used for the church facilities and residential care home for the elderly. They are regarded as 'Religious Institution' and 'Social Welfare Facility' uses respectively, which are always permitted in the "G/IC" zone. The proposed senior hostel component is a kind of 'Residential Institution' use and requires planning permission from the Board. Appropriate planning control can be excised through the planning permission system on such aspects as heritage conservation works, traffic improvement and environmental mitigation measures as necessary.
- As shown in the photomontage in **Plan 5**, the proposed development is considered compatible with the surrounding developments. The proposed BH of 90mPD for the tower block would be around the podium level of Villa Rocha on Broadwood Road to its further east (**Plan 2**). It will be lower than the BH restrictions stipulated for the adjacent "R(A)" (100mPD), "R(B)6" and "R(B)9" (115mPD) zones along Ventris Road under the OZP. As the proposed church building would be only a 5-storey building, the existing gap can still be maintained to allow penetration of north-easterly prevailing wind through the site and the St. Paul's Secondary School site to the valley floor of Happy Valley.
- 3.14 In view of the policy support and the above assessment, it is considered acceptable to amend the BH restrictions for the site to facilitate the proposed redevelopment. It is proposed that the maximum BH for the church part of the site be stipulated in terms of number of storeys to allow some design flexibility. For the tower block part of the site, it is proposed that the maximum BH be stipulated at 90mPD for more precise control.

4. Technical Amendments to the Plan and the Notes

Under the current OZP, the Remark in the Notes for the "R(B)9" zone has stipulated a GFA restriction for the development. However, the restriction only controls the maximum domestic GFA and is silent on the maximum non-domestic GFA. To put the GFA control beyond doubt, the GFA control for the entire development should be stipulated more clearly.

5. Proposed Amendments to Matters Shown on the OZP (Plans 2 to 4)

The proposed amendments to the OZP as shown on the draft Wong Nai Chung OZP No. S/H7/15A (the Plan) (Attachment II(A)) are as follows:

Item A1: to amend the maximum BH for part of the "G/IC" site covering Pioneer Memorial Church at 17A Ventris Road from 2 storeys to 5 storeys

Item A2: to amend the maximum BH for part of the "G/IC" site covering the former Hong Kong Sam Yuk Secondary School at 17A Ventris Road from 8 storeys to 90mPD

5.1 As mentioned in paragraph 3.14 above, the maximum BHs for the site are proposed to be revised.

6. Revision to the Notes of the OZP

The Notes of the OZP have been revised to take into account the proposed amendments as mentioned in paragraph 4 above. An extract of the relevant pages of the revised Notes (with proposed amendments highlighted in **bold and italics** and deletions crossed out) are at **Attachments II(B)** for Members' consideration.

7. Revision to the ES of the OZP

The ES of the OZP has been revised to take into account the proposed amendments as mentioned in paragraphs 3 and 4 above. Opportunity has also been taken to provide up-to-date cultural heritage buildings in the Planning Area of Wong Nai Chung. A copy of the extract of the revised ES (with proposed amendments highlighted in **bold and italics** and deletions erossed-out) are at **Attachment II(C)** for Members' consideration.

8. Plan Number

Upon exhibition, the Plan will be renumber as S/H7/16.

9. Consultation

Departmental Circulation

- 9.1 The proposed amendments have been circulated to relevant Government bureaux/departments for comments. All of them have no objection to or no adverse comments on the proposed amendments. The comments of the SHA, SLW, Commissioner for Heritage, AMO of LCSD, DEP, District Lands Officer/Hong Kong East and C for T have been incorporated into the above paragraphs, where appropriate.
- 9.2 The following bureaux/departments have no objection to/no comment on the proposed amendments:
 - Secretary for Transport and Housing;
 - Head of Development Opportunities Office, Development Bureau;
 - Secretary for Education;
 - Chief Architect, Advisory & Statutory Compliance, Architectural Services Department;
 - Chief Building Surveyor/Hong Kong East and Heritage Unit, Buildings Department;
 - Chief Engineer/Hong Kong & Islands, Drainage Services Department;
 - Chief Engineer/Development (2), Water Supplies Department;
 - Chief Highway Engineer/Hong Kong, Highways Department;
 - Chief Town Planner/Urban Design and Landscape, Planning Department;
 - Commissioner of Police:
 - Director of Social Welfare;
 - Director of Fire Services;
 - District Officer (Wan Chai), Home Affairs Department; and
 - Head of Geotechnical Engineering Office, Civil Engineering & Development Department.

Public Consultation

9.3 The Wan Chai District Council will be consulted on the amendments prior to or during the exhibition period of the draft Wan Chai OZP S/H7/15A (to be renumbered to S/H7/16 upon exhibition) depending on the meeting schedule.

10. Decision Sought

Members are invited to:

- 10.1 <u>agree</u> to the proposed amendments to the drat Wong Nai Chung OZP No. S/H7/15 and that the Amendment Plan No. S/H7/15A at **Attachment I(A)** (to be renumbered to S/H7/16 upon exhibition) and its Notes at **Attachment II(B)** are suitable for exhibition under section 7 of the Ordinance; and
- adopt the revised ES at **Attachment II(C)** for the draft Wong Nai Chung OZP No. S/H7/15A as an expression of the planning intentions and objectives of the

Board for the various land use zonings of the Plan and the revised ES will be published together with the Plan.

Attachments

Drawings A-1 to A-9 Schematic Drawings Submitted by Hong Kong-Macao Conference

of Seventh-day Adventists

Plan 1 Comparison of Existing and Proposed Zoning on the OZP for

Amendment Items A1 and A2

Plans 2 to 5 Plans, Aerial Photo, Site Photos and Photomontage for

Amendment Items A1 and A2

Attachment I Draft Wong Nai Chung Outline Zoning Plan (OZP) No. S/H7/15

Attachment II(A) Draft Wong Nai Chung OZP No. S/H7/15A

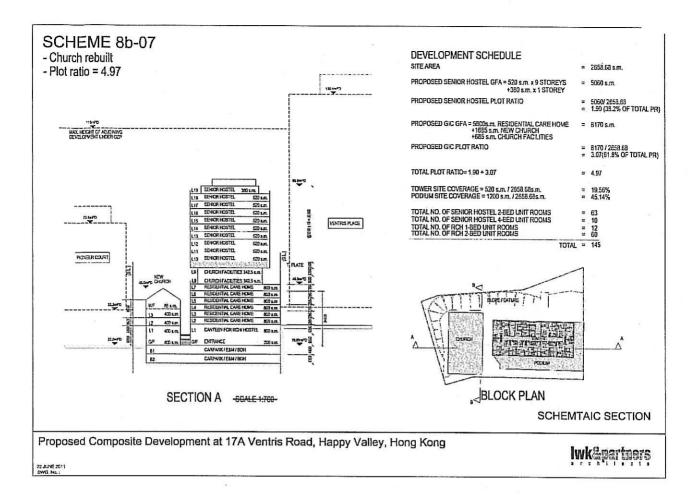
Attachment II(B) Extract of Revised Notes of the Draft Wong Nai Chung OZP No.

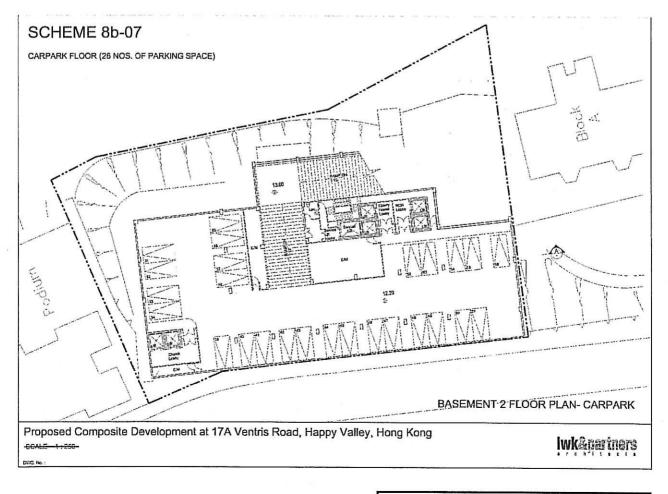
S/H7/15A

Attachment II(C) Extract of Revised Explanatory Statement of the Draft Wong Nai

Chung OZP No. S/H7/15A

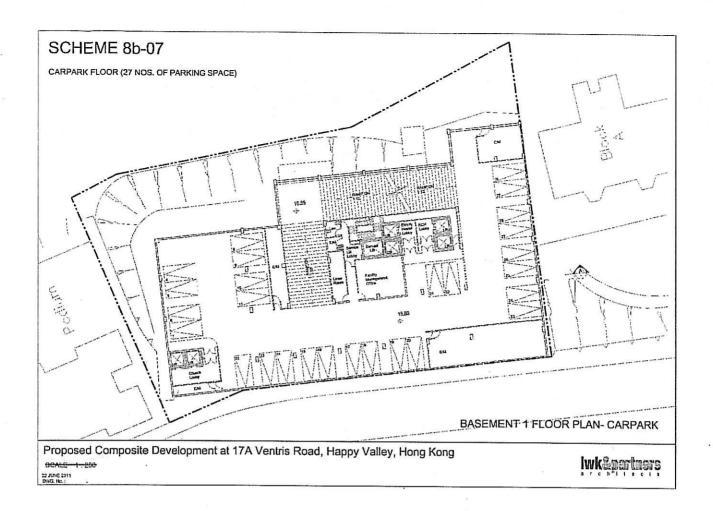
PLANNING DEPARTMENT AUGUST 2011

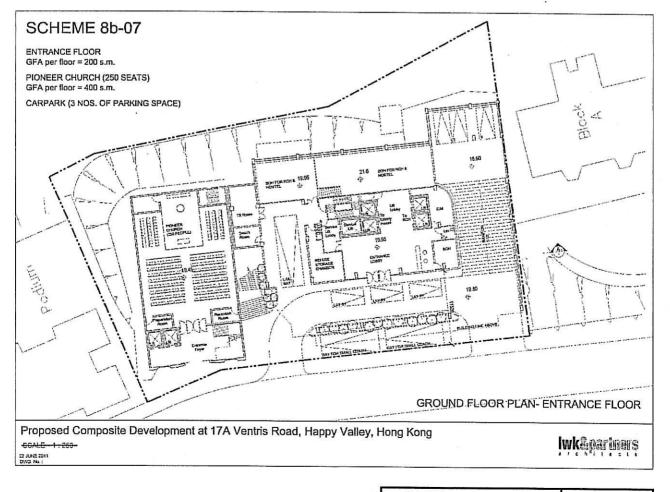




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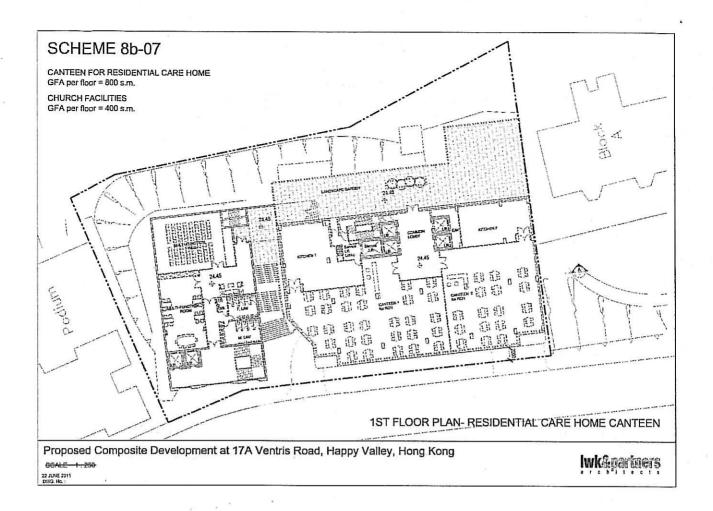
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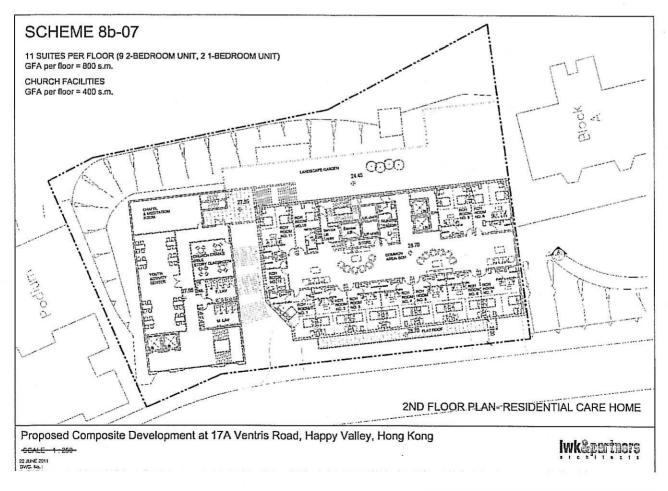




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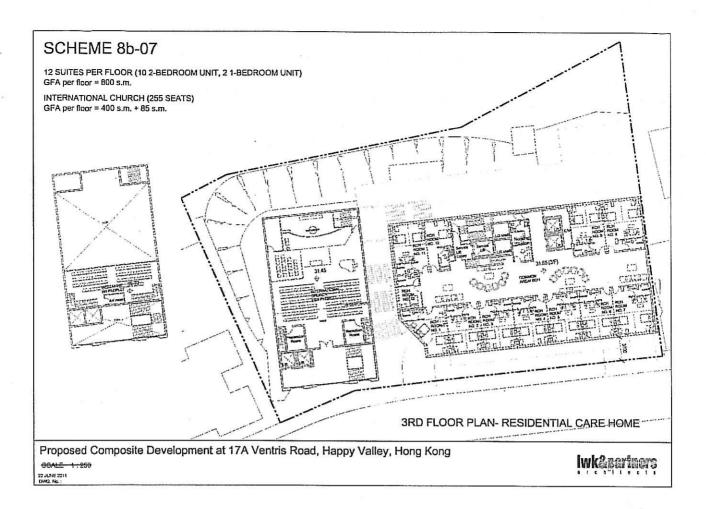
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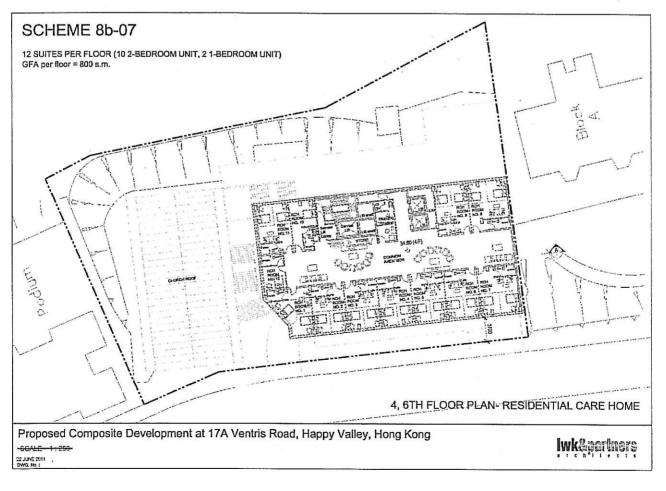




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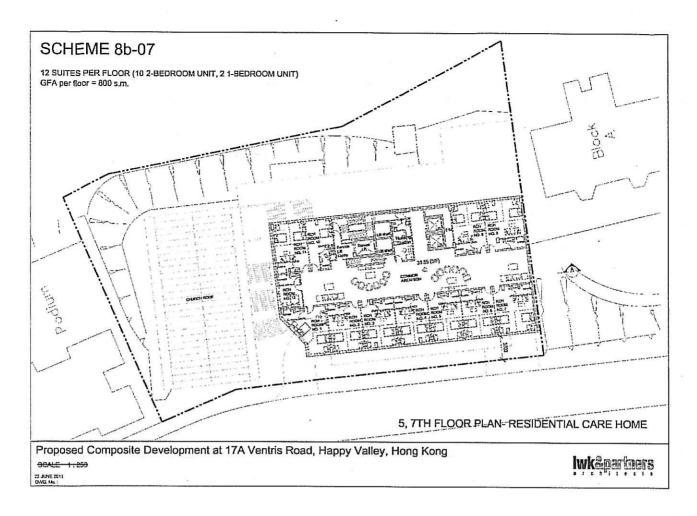
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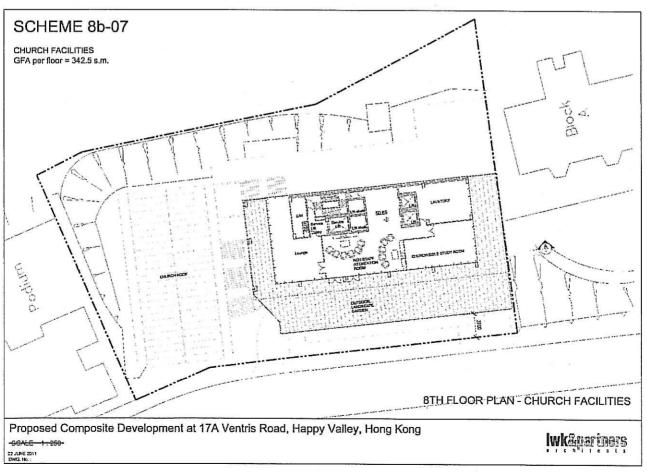




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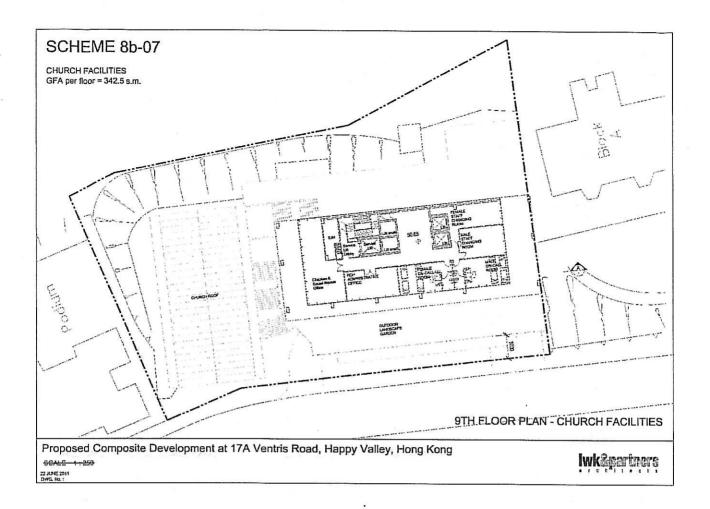
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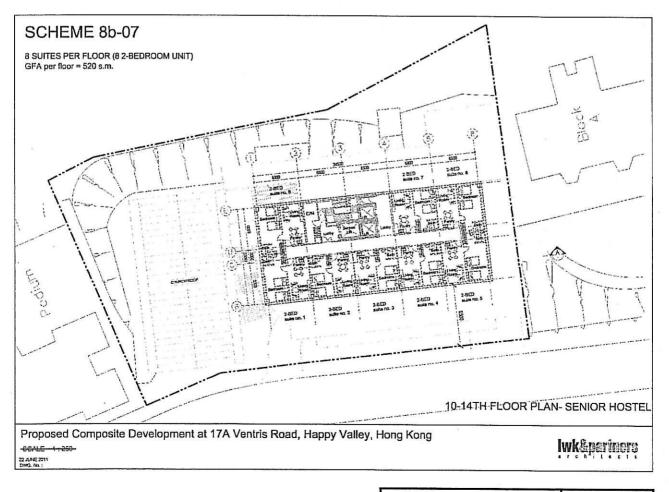




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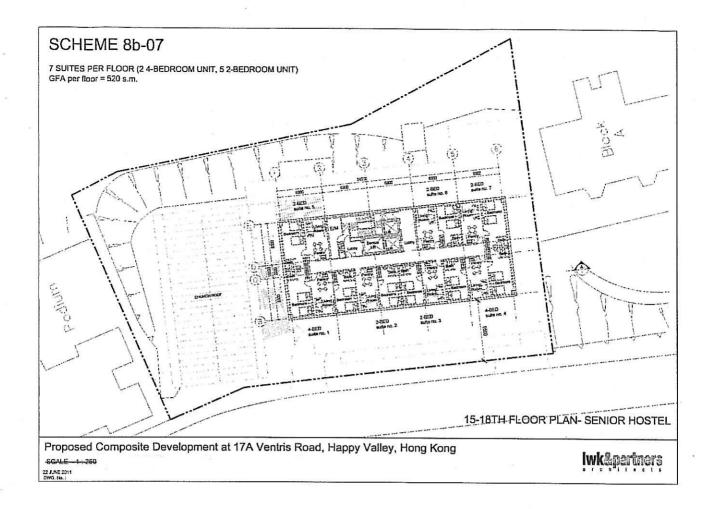
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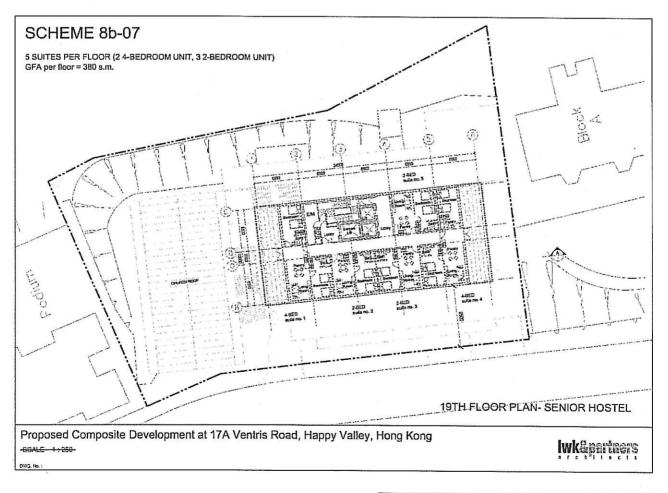




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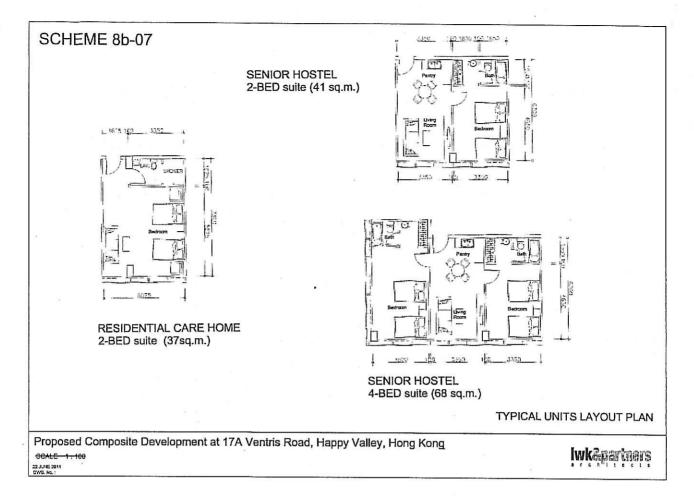


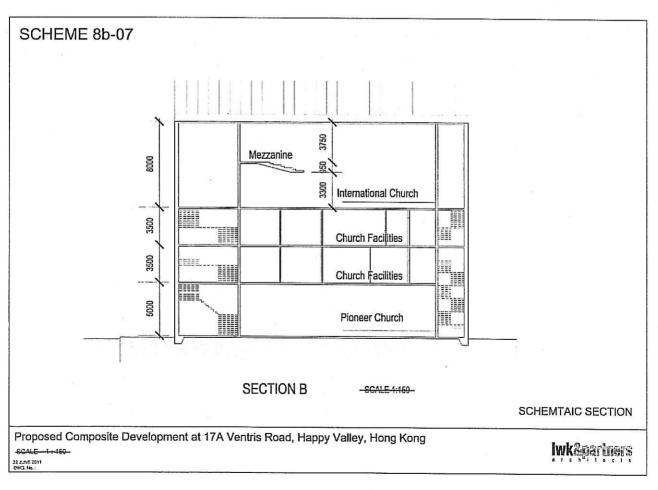


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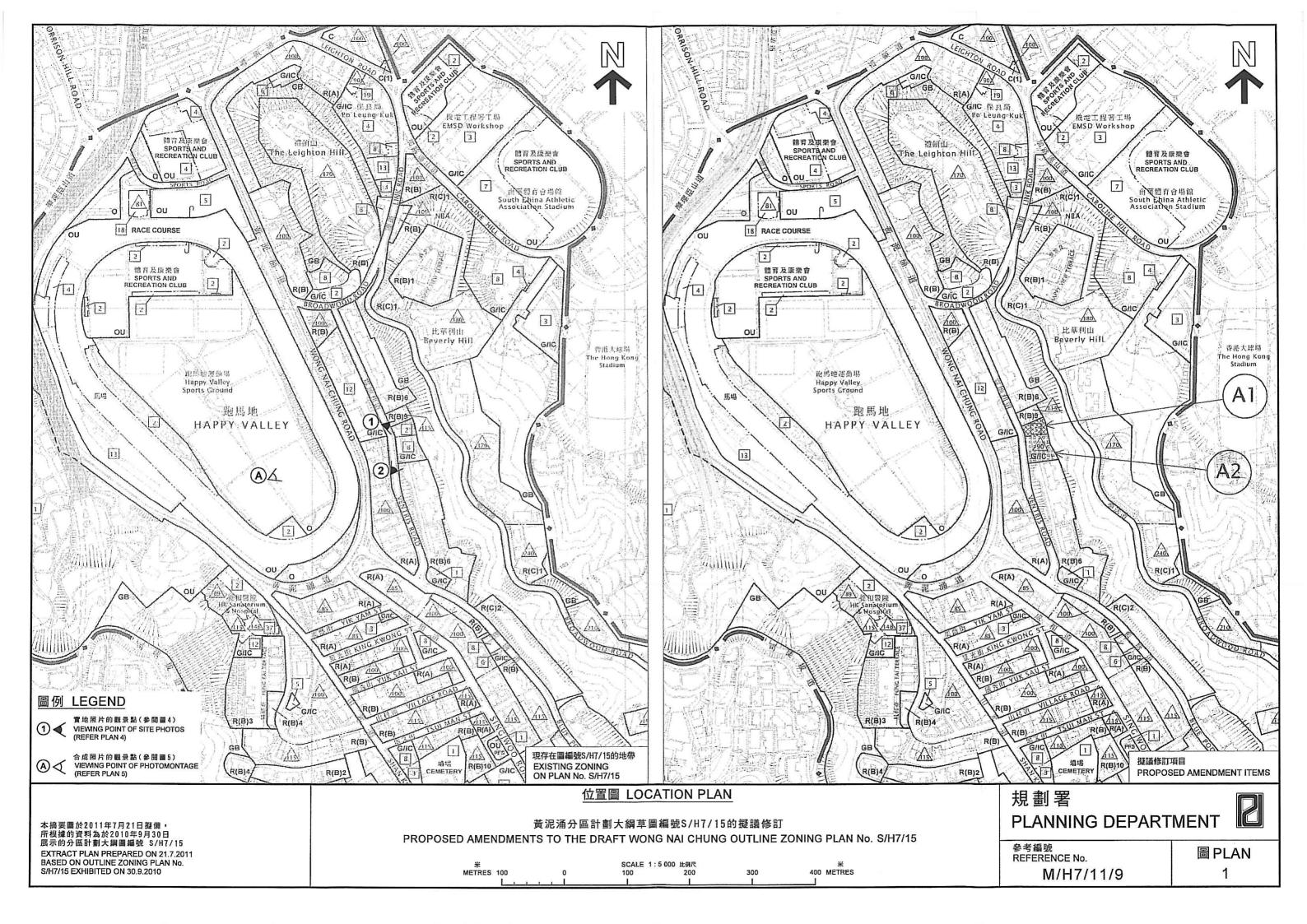
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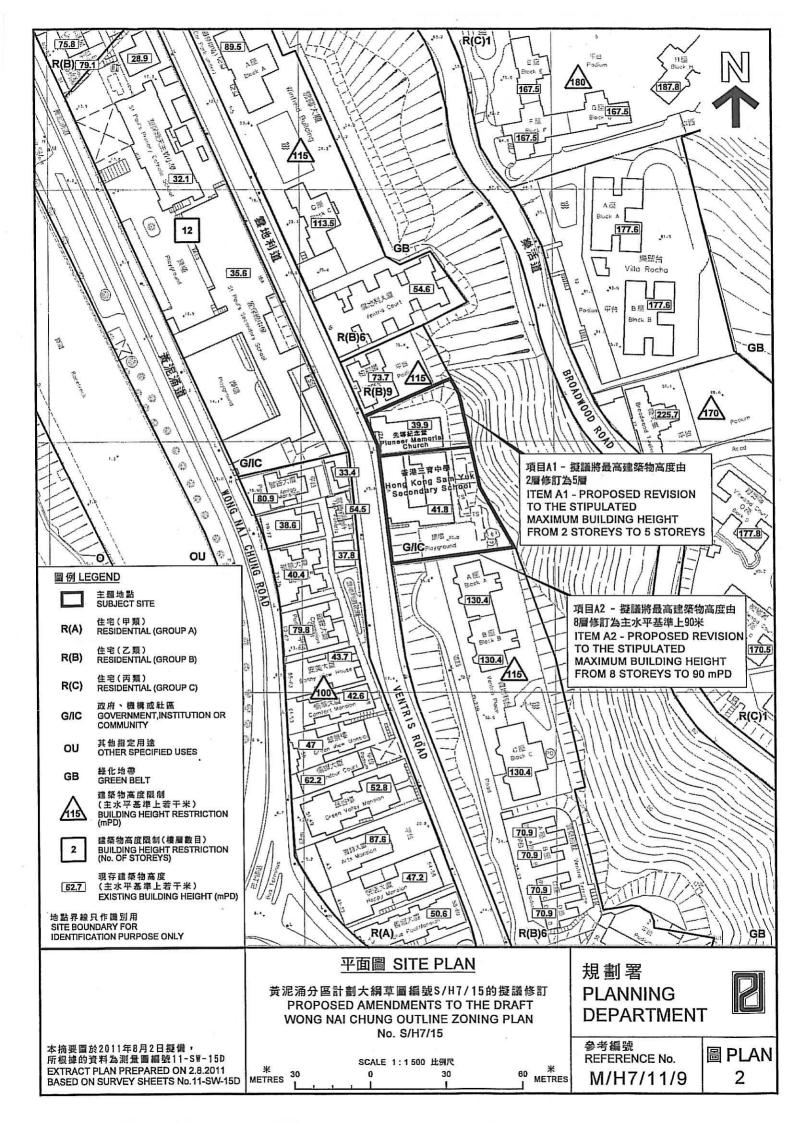




SOURCE: SUBMITTED BY THE PROPONENT

参考編號 REFERENCE No. M/H7/11/9







本摘要圖於2011年7月21日擬備,所根據 的資料為地政總署於2010年11月3日拍得 的航攝照片編號CS30477

EXTRACT PLAN PREPARED ON 21.7.2011 BASED ON AERIAL PHOTO No. CS30477 TAKEN ON 3.11.2010 BY LANDS DEPARTMENT

PROPOSED AMENDMENTS TO THE DRAFT WONG NAI CHUNG OUTLINE ZONING PLAN No. S/H7/15

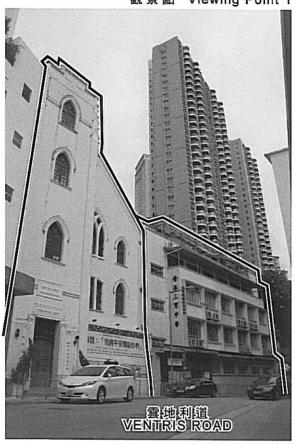
DEPARTMENT



參考編號 REFERENCE No. M/H7/11/9

圖 PLAN 3

觀景點 Viewing Point 1



觀景點 Viewing Point 2



實地照片 SITE PHOTOS

黄泥涌分區計劃大綱草圖編號S/H7/15的擬議修訂 PROPOSED AMENDMENTS TO THE DRAFT WONG NAI CHUNG OUTLINE ZONING PLAN No. S/H7/15 規劃署 PLANNING DEPARTMENT



参考編號 REFERENCE No. M/H7/11/9

圖 PLAN 4

本圖於2011年7月18日擬備,所根據的資料 為攝於2011年7月15日的實地照片 PLAN PREPARED ON 18.7.2011 BASED ON SITE PHOTOS TAKEN ON 15.7.2011



現有景觀 EXISTING VIEW



擬議發展 PROPOSED DEVELOPMENT

従跑馬地遊樂場遠眺 VIEW FROM HAPPY VALLEY RECREATION GROUND

合成照片 PHOTOMONTAGE

黄泥涌分區計劃大綱草圖編號S/H7/15的擬譜修訂 PROPOSED AMENDMENTS TO THE DRAFT WONG NAI CHUNG OUTLINE ZONING PLAN No. S/H7/15

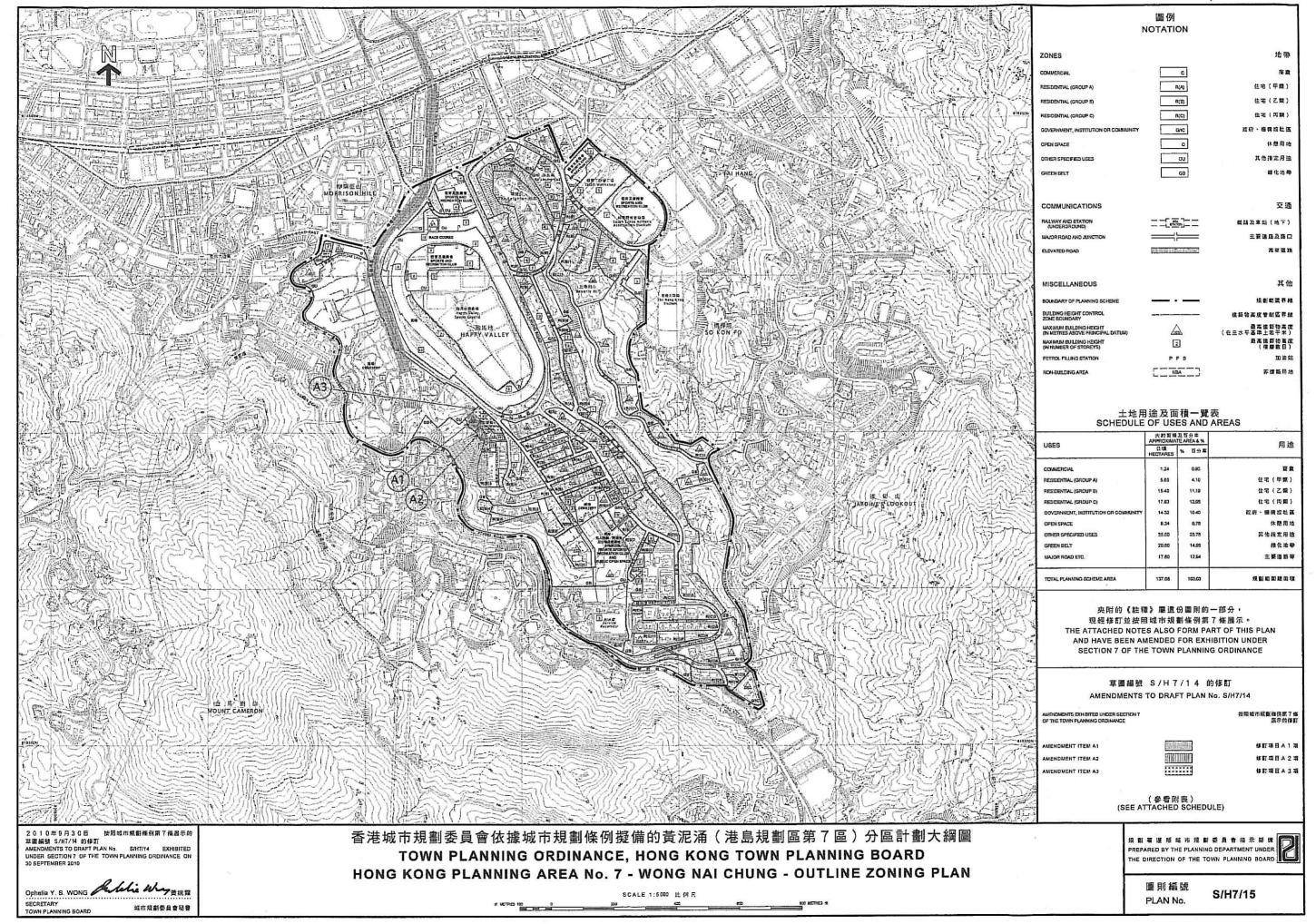
規劃署 PLANNING DEPARTMENT

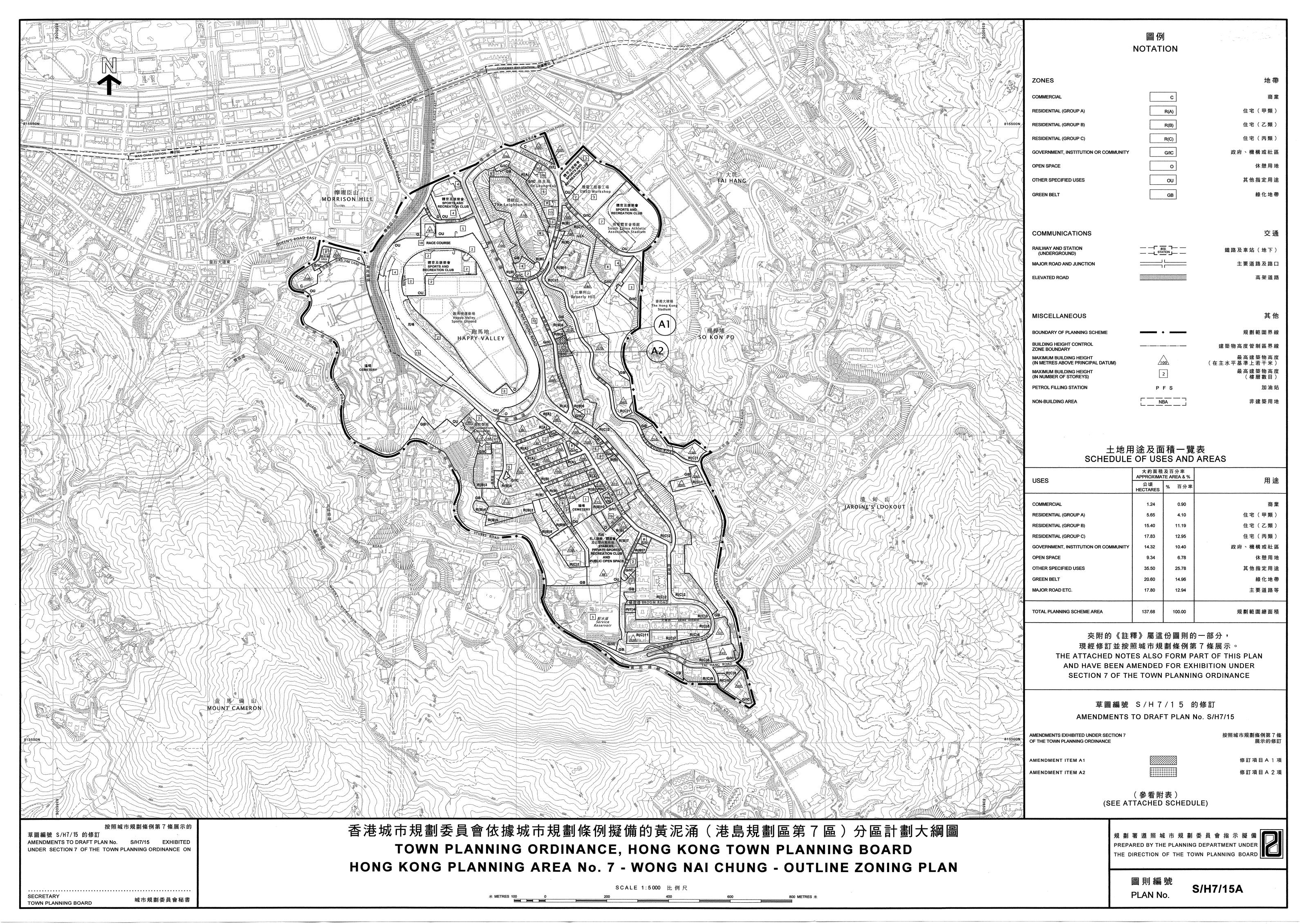


本圖於2011年8月2日擬備,所根據的 資料為攝於2011年7月17日的實地照片 PLAN PREPARED ON 2.8.2011 BASED ON SITE PHOTO TAKEN ON 17.7.2011

参考編號 REFERENCE No. M/H7/11/9

圖PLAN 5





S/H7/15

RESIDENTIAL (GROUP B)

	Column	1
Uses	always pe	ermitted

Column 2
Uses that may be permitted with or without conditions on application to the Town Planning Board

Flat

Government Use (Police Reporting Centre, Post Office only)

House

Library

Residential Institution

School (in free-standing

purpose-designed building only)

Utility Installation for Private Project

Ambulance Depot

Eating Place

Educational Institution

Government Refuse Collection Point

Government Use (not elsewhere specified)

Hospital

Hotel

Institutional Use (not elsewhere specified)

Market

Mass Transit Railway Vent Shaft and/or

Other Structure above Ground Level

other than Entrances

Off-course Betting Centre

Office

Petrol Filling Station

Place of Entertainment

Place of Recreation, Sports or Culture

Private Club

Public Clinic

Public Convenience

Public Transport Terminus or Station

Public Utility Installation

Public Vehicle Park

(excluding container vehicle)

Recyclable Collection Centre

Religious Institution

School (not elsewhere specified)

Shop and Services

Social Welfare Facility

Training Centre

Planning Intention

This zone is intended primarily for medium-density residential developments where commercial uses serving the residential neighbourhood may be permitted on application to the Town Planning Board.

RESIDENTIAL (GROUP B) (Cont'd)

Remarks

(1) No new development, or addition, alteration and/or modification to or redevelopment of an existing building shall result in a total development and/or redevelopment in excess of the maximum plot ratio/gross floor area and/or the building height specified below and/or the maximum building height as stipulated on the Plan, or the plot ratio/gross floor area and/or height of the existing building, whichever is the greater:

Sub-area	Restriction
R(B) 1	Maximum 3 storeys in addition to 1 storey of carports
R(B) 2	Maximum 4 storeys including carports
R(B) 3	Maximum 5 storeys including carports
R(B) 4	Maximum 5 storeys in addition to 1 storey of carports
R(B) 5	Maximum 8 storeys in addition to 1 storey of carports
R(B) 6	Maximum plot ratio of 5 and maximum building height of 115 metres above Principal Datum
R(B) 7	Maximum 14 storeys including carports
R(B) 8	Maximum plot ratio of 5 and maximum building height of 130 metres above Principal Datum
R(B) 9	Maximum building height of 115 metres above Principal Datum and maximum domestic gross floor area of 2,985m ²
R(B) 10	Maximum building height of 115 metres above Principal Datum, maximum domestic gross floor area of 15,495m² and maximum non-domestic gross floor area of 8,687m² of which a gross floor area of not less than 2,251m² should be provided for Government, institution or community facilities. A public car park of not less than 200 parking spaces should be provided.

- (2) In determining the maximum plot ratio/gross floor area for the purpose of paragraph (1) above, any floor space that is constructed or intended for use solely as car park, loading/unloading bay, plant room, caretaker's office and caretaker's quarters, or recreational facilities for the use and benefit of all the owners or occupiers of the domestic building or domestic part of the building, provided such uses and facilities are ancillary and directly related to the development or redevelopment, may be disregarded.
- (3) Based on the individual merits of a development or redevelopment proposal, minor relaxation of the plot ratio/gross floor area/building height restrictions stated in paragraph (1) above may be considered by the Town Planning Board on application under section 16 of the Town Planning Ordinance.

S/H7/15

storeys as stipulated on the Plan. Minor relaxation of the building height restrictions may be considered by the Board through the planning permission system pursuant to paragraph 7.5 above. Each application for minor relaxation of building height restriction will be considered on its own merit.

8.8 Green Belt ("GB"): Total Area 20.60 ha

The planning intention of this zone is primarily for the conservation of the existing natural environment amid the built-up areas/at the urban fringe, to safeguard it from encroachment by urban type development, and to provide additional outlets for passive recreational activities. There is a general presumption against development within this zone. Development within this zone will be carefully controlled and development proposals will be assessed on individual basis taking into account the relevant Town Planning Board Guidelines. The hillsides along Stubbs Road on the south-western periphery of the Area as well as those along Broadwood Road and Tai Hang Road on the eastern periphery are zoned for this purpose.

9. **COMMUNICATIONS**

9.1 Roads

The major routes serving the Area are Morrison Hill Road, Leighton Road, Wong Nai Chung Road, Blue Pool Road and Sing Woo Road. There is an elevated road system connecting the Aberdeen Tunnel with the Canal Road Flyover.

9.2 Public Transport

The Area is served by various modes of public transport including buses, tram, public light buses and taxis to nearby districts including Causeway Bay.

10. <u>UTILITY SERVICES</u>

The Area is well served with piped water supply, drainage and sewerage systems. Electricity, gas and telephone services are also available and no difficulties are anticipated in meeting the future requirements for utility services upon full development.

11. <u>CULTURAL HERITAGE</u>

Thirteen-Twenty buildings in the Area, including No. 11 and No. 15 Yuk Sau Street, No. 118 and No. 120 Blue Pool Road, the Chapel in Jewish Cemetery, the Chapel in Hong Kong Cemetery, the Pavilion, Service Hall and Gardener's House in Parsee Cemetery, Tung Lin Kok Yuen at Shan Kwong Road, St. Margaret's Church at Broadwood Road, St. Paul's Primary Catholic School at Wong Nai Chung Road

and, Sikh Temple at Queen's Road East, Gateway and St. Michael's Cemetery Chapel in St. Michael's Catholic Cemetery, Main Building in Po Leung Kuk, No. 16, No. 17 and No. 24 Fung Fai Terrace and Pioneer Memorial Church of Seventh-day Adventists at Ventris Road are graded historical buildings. Prior consultation with the Antiquities and Monuments Office of the Leisure and Cultural Services Department should be made if any development or rezoning proposals may affect these historical buildings.

12. IMPLEMENTATION

- Although existing uses non-conforming to the statutory zonings are tolerated, any material change of use and any other development/redevelopment must be always permitted in terms of the Plan or, if permission is required, in accordance with the permission granted by the Board. The Board has published a set of guidelines for the interpretation of existing use in the urban and new town areas. Any person who intends to claim an "existing use right" should refer to the guidelines and will need to provide sufficient evidence to support his claim. The enforcement of the zonings mainly rests with the Buildings Department, the Lands Department and the various licensing authorities.
- 12.2 The Plan provides a broad land use framework within which more detailed non-statutory plans for the Area are prepared by the Planning Department. These detailed plans are used as the basis for public works planning and site reservation within Government departments. Disposal of sites is undertaken by the Lands Department. Public works projects are co-ordinated by the Civil Engineering and Development Department in conjunction with the client departments and the works departments, such as the Highways Department and the Architectural Services Department. In the course of implementation of the Plan, the Wan Chai District Council would also be consulted as appropriate.
- Planning applications to the Board will be assessed on individual merits. 12.3 In general, the Board's consideration of the planning applications will take into account all relevant planning considerations which may include the departmental outline development plans/layout plans and the guidelines The outline development plans and layout plans published by the Board. are available for public inspection at the Planning Department. Guidelines published by the Board are available from the Board's website, the Secretariat of the Board and the Technical Services Division of the Planning Department. Application forms and Guidance Notes for planning applications can be downloaded from the Board's website and are available from the Secretariat of the Board, and the Technical Services Division and the relevant District Planning Office of the Planning Department. Applications should be supported by such materials as the Board thinks appropriate to enable it to consider the applications.