Agenda Item 24 Replacement Page for RNTPC Paper No. A/YL-KTN/1126

RNTPC Paper No. A/YL-KTN/1126 For Consideration by the Rural and New Town Planning Committee on 1.8.2025

<u>APPLICATION FOR PERMISSION</u> UNDER SECTION 16 OF THE TOWN PLANNING ORDINANCE

APPLICATION NO. A/YL-KTN/1126

Applicant : Golden Source Enterprises Limited represented by R-riches Property

Consultants Limited

Site : Lots 1408, 1409, 1410, 1411, 1420 (Part), 1421 (Part) and 1422 (Part) in

D.D. 107, Kam Tin, Yuen Long, New Territories

Site Area : About 5,042m²

Lease : Block Government Lease (demised for agricultural use)

Plan : Approved Kam Tin North Outline Zoning Plan (OZP) No. S/YL-KTN/11

Zoning : "Agriculture" ("AGR")

Application: Proposed Temporary Warehouse (Excluding Dangerous Goods Godown)

with Ancillary Facilities and Associated Filling of Land for a Period of

Three Years

1. The Proposal

- 1.1 The applicant seeks planning permission for proposed temporary warehouse (excluding dangerous goods godown) with ancillary facilities and associated filling of land for a period of three years at the application site (the Site), which falls within an area zoned "AGR" on the OZP (Plan A-1). According to the covering Notes of the OZP, temporary use or development of any land not exceeding a period of three years requires planning permission from the Town Planning Board (the Board). Filling of land in the "AGR" zone also requires planning permission from the Board. The Site is hard-paved, fenced-off, partly occupied by open storage of construction materials and erected with some temporary structures without valid planning permission (Plans A-2 and A-4).
- 1.2 The Site is accessible from Shui Mei Road via local tracks and its adjoining site to the north which is subject to an approved application (No. A/YL-KTN/1114) for proposed temporary warehouse (**Plans A-1** and **A-2**). According to the applicant, the proposed use for storage of miscellaneous items (such as construction materials, machineries, vehicle parts, food and drinks, personal care products, pet food, electronic gadgets, housewares and home storage products, etc.) involves eight single-storey structures with heights of not more than 6m and a total floor area of about 1,728m² for warehouse, ancillary site office and washroom, and internal fencing will be erected within the Site to subdivide it into

different portions for the use by different tenants during operation (**Drawing A-1**). The applicant also applies for regularisation of filling of land for the entire Site with concrete of not more than 0.2m in depth (to a level of not more than 10.1mPD) for site formation and vehicular circulation (**Drawing A-2**). No open storage, dismantling, maintenance, recycling, cleansing, paint spraying or other workshop activities will be involved. Four parking spaces for private car and six loading/unloading (L/UL) spaces for light goods vehicle (LGV) will be provided at the Site. The operation hours will be between 9:00 a.m. and 7:00 p.m. from Mondays to Saturdays, with no operation on Sundays and public holidays. Plans showing the site layout and land filling area submitted by the applicant are on **Drawings A-1** and **A-2** respectively.

1.3 The Site is the subject of a previous application No. A/YL-KTN/955 (details at paragraph 5 below) submitted by the same applicant as the current application for the same use which was approved within conditions by the Rural and New Town Planning Committee (the Committee) of the Board in 2023, and the planning permission was subsequently revoked in 2025 due to non-compliance with approval conditions. Compared with the previous application, the current application involves a change in layout with different development parameters as summarised below:

Major	Approved	Current	Differences
Development	Application No.	Application No.	(b)-(a)
Parameters	A/YL-KTN/955	A/YL-KTN/1126	(% change)
	(a)	(b)	
Site Area	$5,042m^2$	$5,042m^2$	No change
Total Floor Area	1,836m ²	$1,728m^2$	$-108m^2$
			(-5.9%)
No. of Structures	9	8	-1
			(-11.1%)
No. of Storey	1	1	No change
Building Height	Not more than	Not more than	No change
	6m	6m	
Parking Spaces	3	4	+1
for Private Car			(+33.3%)
L/UL Spaces for	2	6	+4
LGV			(+200%)
L/UL Space for	1	0	-1
Medium Goods			(-100%)
Vehicle			

- 1.4 In support of the application, the applicant has submitted the following documents:
 - (a) Application Form with attachments received on 3.6.2025 (**Appendix I**) and 11.6.2025
 - (b) Further Information (FI) received on 9.7.2025* (Appendix Ia)
 - (c) FI received on 23.7.2025* (Appendix Ib)

^{*} accepted and exempted from publication and recounting requirements

2. Justifications from the Applicant

The justifications put forth by the applicant in support of the application are detailed in the Application Form and FIs at **Appendices I** to **Ib**, and can be summarised as follows:

- (a) The proposed use can support the local warehousing industry in the New Territories. The temporary nature of the application will not frustrate the long-term planning intention of the "AGR" zone. The proposed use is not incompatible with the surrounding areas and there were similar applications approved within the same "AGR" zone.
- (b) The Site is the subject of previously approved application No. A/YL-KTN/955 submitted by the same applicant. Whilst the permission was revoked due to non-compliance with approval conditions related to submission and/or implementation of drainage and fire service installations (FSIs) proposals, the applicant had attempted several compliance submissions of drainage proposal under the previous application which were however considered not acceptable by the concerned government department. The applicant did not have sufficient time to submit further revised proposal, and had also been waiting for the approval of Short Term Waiver before erecting the structures and implementing the accepted FSIs proposal. In support of the current application, the applicant has submitted the corresponding drainage and FSIs proposals.
- (c) The Site is accessible via its adjoining site, which is subject to the approved application No. A/YL-KTN/1114 for proposed temporary warehouse submitted by a different applicant. Relevant consent from the concerned applicant has been obtained for the access arrangement.
- (d) The applicant will further subdivide the Site to various portions for the use by different tenants during operation and internal fencing will be erected within the Site to differentiate the different portions.
- (e) The applied filling of land is necessary to meet the operational needs and no further filling of land will be carried out at the Site. Sufficient space is provided for vehicles to manoeuvre smoothly within the Site and the proposed use will generate infrequent trips. Adverse environmental and traffic impacts are not anticipated.

3. Compliance with the 'Owner's Consent/Notification' Requirements

The applicant is not a 'current land owner' but has complied with the requirement as set out in the Town Planning Board Guidelines on Satisfying the 'Owner's Consent/Notification' Requirements under Sections 12A and 16 of the Town Planning Ordinance (TPB PG-No. 31B) by posting site notice and sending notice to the Kam Tin Rural Committee. Detailed information would be deposited at the meeting for Members' inspection.

4. Background

The Site is currently not subject to any active planning enforcement action. The Site was previously covered by a planning permission (No. A/YL-KTN/955) for the same use for a period of three years and filling of land, which was revoked on 27.4.2025. Subject to collection of sufficient evidence, appropriate enforcement action under the Town Planning Ordinance would be undertaken.

5. Previous Application

The Site is the subject of a previous application No. A/YL-KTN/955 submitted by the same applicant as the current application for the same use which was approved with conditions by the Committee in 2023 mainly on the considerations that the proposed use on a temporary basis could be tolerated; the proposed use was not incompatible with the surrounding areas; and the relevant government departments consulted generally had no adverse comments or the concerns could be addressed by approval conditions. The planning permission was subsequently revoked in 2025 due to non-compliance with time-limited approval conditions related to submission and/or implementation of drainage and FSIs proposals. Compared with the previous application, the current application involves changes in layout and development parameters as mentioned in paragraph 1.3 above. Details of the previous application are summarised at **Appendix II** and its location is shown on **Plan A-1**.

6. Similar Applications

There are 36 similar applications involving temporary warehouse with filling of land/pond (including three also with open storage use) within the same "AGR" zone in the vicinity of the Site in the past five years. All these applications were approved with conditions by the Committee between 2022 and 2025 mainly on the similar considerations as mentioned in paragraph 5 above. Details of the similar applications are summarised at **Appendix II** and their locations are shown on **Plan A-1**.

7. The Site and Its Surrounding Areas (Plans A-1 to A-4)

7.1 The Site is:

- (a) hard-paved, fenced-off, partly occupied by open storage of construction materials and erected with some temporary structures without valid planning permission; and
- (b) accessible from Shui Mei Road via local tracks and its adjoining site to the north which is subject to an approved application (No. A/YL-KTN/1114) for proposed temporary warehouse.
- 7.2 The surrounding areas are rural in character with an intermix of open storage yards, an animal boarding establishment, residential structures, grassland, woodland and vacant land near the existing local tracks on the east of the Site. To the northwest and southwest are mainly grassland, scattered temporary residential structures as well as a vacant land subject to previous planning enforcement action in 2024

against unauthorized land filling. To the further southwest is a cluster of active farmland (**Plan A-3**).

8. Planning Intention

- 8.1 The planning intention of the "AGR" zone is primarily to retain and safeguard good quality agricultural land/farm/fish ponds for agricultural purposes. It is also intended to retain fallow arable land with good potential for rehabilitation for cultivation and other agricultural purposes.
- 8.2 According to the Explanatory Statement of the OZP for the "AGR" zone, as filling of land may cause adverse drainage and environmental impacts on the adjacent areas, permission from the Board is required for such activities.

9. Comments from Relevant Government Departments

- 9.1 Apart from the government department as set out in paragraph 9.2 below, other departments consulted have no objection to or no adverse comment on the application. Their general comments on the application and advisory comments in the Recommended Advisory Clauses, if any, are provided in **Appendices III** and **IV** respectively.
- 9.2 The following government department does not support the application:

Agriculture and Nature Conservation

Comments of the Director of Agriculture, Fisheries and Conservation (DAFC)

- (a) does not support the application from agricultural perspective as the Site possesses potential for agricultural rehabilitation;
- (b) the Site falls within the "AGR" zone. The agricultural activities are active in the vicinity, and agricultural infrastructures such as road access and water source are also available. The Site can be used for agricultural activities such as open-field cultivation, greenhouses, plant nurseries, etc.; and
- (c) no comment on the application from nature conservation perspective.

10. Public Comments Received During Statutory Publication Period

On 13.6.2025, the application was published for public inspection. During the statutory public inspection period, two public comments were received from Kadoorie Farm and Botanic Garden Corporation and an individual objecting to the application mainly on the grounds that the proposed use is not in line with the planning intention of the "AGR" zone; there would be potential impacts on the Agricultural Priority Areas; and approval conditions under the previous application were not complied with (**Appendix V**).

11. Planning Considerations and Assessments

- 11.1 The application is for proposed temporary warehouse (excluding dangerous goods godown) with ancillary facilities and associated filling of land for a period of three years at the Site zoned "AGR" (Plan A-1). Whilst the proposed use is not in line with the planning intention of the "AGR" zone and DAFC does not support the application from agricultural perspective, taking into account the planning assessments below, there is no objection to the proposed use with associated filling of land on a temporary basis of three years.
- 11.2 Filling of land in the "AGR" zone requires planning permission from the Board as it may cause adverse drainage and environmental impacts on the surrounding areas. In this regard, the Chief Engineer/Mainland North of Drainage Services Department and Director of Environmental Protection have no objection to the application from public drainage and environmental planning perspectives respectively. As the Site is zoned "AGR", an approval condition requiring the reinstatement of the Site upon expiry of the planning permission so as to uphold the planning intention of the "AGR" zone and restore the greenery of the area is recommended should the Committee decide to approve the application.
- 11.3 The proposed use at the Site is considered not incompatible with the immediate surrounding areas which are rural in character with an intermix of open storage yards, an animal boarding establishment, residential structures, grassland and vacant land, whereas the cluster of active farmland is located to the further southwest without direct interface with the Site (Plan A-3). The Chief Town Planner/Urban Design and Landscape of Planning Department (PlanD) has no adverse comment on the application from landscape planning perspective considering that significant adverse landscape impact arising from the proposed use is not anticipated.
- 11.4 Other relevant government departments consulted, including the Commissioner for Transport and Director of Fire Services, have no objection to or no adverse comment on the application. To address the technical requirements of concerned departments, appropriate approval conditions are recommended in paragraph 12.2 below. It is also recommended to advise the applicant to follow the revised 'Code of Practice on Handling the Environmental Aspects of Temporary Uses and Open Storage Sites' to minimise any potential environmental nuisance caused by the proposed use.
- 11.5 The Site is the subject of a previously approved application (No. A/YL-KTN/955) for the same use submitted by the same applicant as detailed in paragraph 5 above. Whilst the planning permission under the previous application was revoked in 2025 due to non-compliance with time-limited approval conditions related to submission and/or implementation of drainage and FSIs proposals, the applicant has submitted the relevant proposals in support of the current application. In this regard, sympathetic consideration may be given to the current application. Should the application be approved by the Committee, the applicant will be advised that should he fail to comply with any of the approval conditions again resulting in revocation of the planning permission, sympathetic consideration may not be given to any further application.

- 11.6 There are 36 approved similar applications involving temporary warehouse use with filling of land/pond within the same "AGR" zone in the vicinity of the Site in the past five years as mentioned in paragraph 6 above. Approving the current application is in line with the Committee's previous decisions.
- 11.7 Regarding the public comments as mentioned in paragraph 10, the departmental comments and planning assessments above are relevant.

12. Planning Department's View

- 12.1 Based on the assessments made in paragraph 11 and having taken into account the public comments mentioned in paragraph 10 above, PlanD has <u>no objection</u> to the application.
- 12.2 Should the Committee decide to approve the application, it is suggested that the permission shall be valid on a temporary basis for a period of three years until 1.8.2028. The following conditions of approval and advisory clauses are also suggested for Members' reference:

Approval conditions

- (a) the submission of a revised drainage proposal within **6** months from the date of planning approval to the satisfaction of the Director of Drainage Services or of the Town Planning Board by 1.2.2026;
- (b) in relation to (a) above, the implementation of the revised drainage proposal within **9** months from the date of planning approval to the satisfaction of the Director of Drainage Services or of the Town Planning Board by 1.5.2026;
- (c) in relation to (b) above, the implemented drainage facilities on the site shall be maintained at all times during the planning approval period;
- (d) the submission of a revised fire service installations proposal within **6** months from the date of planning approval to the satisfaction of the Director of Fire Services or of the Town Planning Board by <u>1.2.2026</u>;
- (e) in relation to (d) above, the implementation of the revised fire service installations proposal within **9** months from the date of planning approval to the satisfaction of the Director of Fire Services or of the Town Planning Board by <u>1.5.2026</u>;
- (f) if the above planning condition (c) is not complied with during the planning approval period, the approval hereby given shall cease to have effect and shall be revoked immediately without further notice;
- (g) if any of the above planning condition (a), (b), (d) or (e) is not complied with by the specified date, the approval hereby given shall cease to have effect and shall on the same date be revoked without further notice; and
- (h) upon expiry of the planning permission, the reinstatement of the site, including the removal of hard paving and fill materials and grassing of the

site to the satisfaction of the Director of Planning or of the Town Planning Board.

Advisory clauses

The recommended advisory clauses are at **Appendix IV**.

12.3 Alternatively, should the Committee decide to reject the application, the following reason for rejection is suggested for Members' reference:

the proposed use with associated filling of land is not in line with the planning intention of the "AGR" zone which is primarily to retain and safeguard good quality agricultural land/farm/fish ponds for agricultural purposes, and to retain fallow arable land with good potential for rehabilitation for cultivation and other agricultural purposes. There is no strong planning justification in the submission for a departure from the planning intention, even on a temporary basis.

13. Decision Sought

- 13.1 The Committee is invited to consider the application and decide whether to grant or refuse to grant permission.
- 13.2 Should the Committee decide to approve the application, Members are invited to consider the approval condition(s) and advisory clause(s), if any, to be attached to the permission, and the period of which the permission should be valid on a temporary basis.
- 13.3 Alternatively, should the Committee decide to reject the application, Members are invited to advise what reason(s) for rejection should be given to the applicant.

14. Attachments

Appendix I Application Form with attachments received on 3.6.2025

and 11.6.2025

Appendix Ia FI received on 9.7.2025

Appendix Ib FI received on 23.7.2025

Appendix II Previous and similar applications

Appendix III Government departments' general comments

Appendix IV Recommended advisory clauses

Appendix V Public comments

Drawing A-1 Site layout plan

Drawing A-2 Land filling plan

Plan A-1 Location plan

Plan A-2 Site plan

Plan A-3 Aerial photo

Plans A-4 Site photos

PLANNING DEPARTMENT AUGUST 2025