RNTPC Paper No. A/YL-KTN/1118A For Consideration by the Rural and New Town Planning Committee on 5.9.2025

# APPLICATION FOR PERMISSION UNDER SECTION 16 OF THE TOWN PLANNING ORDINANCE

# **APPLICATION NO. A/YL-KTN/1118**

Applicant : Mr. TANG Lam Piu represented by R-riches Property Consultants

Limited

Site : Lots 1424 (Part), 1426 (Part), 1427 (Part) and 1428 (Part) in D.D. 107 and

Adjoining Government Land (GL), Kam Tin, Yuen Long, New Territories

Site Area : About 2,683m<sup>2</sup> (including GL of about 42m<sup>2</sup> (1.6%))

<u>Lease</u> : Block Government Lease (demised for agricultural use)

<u>Plan</u>: Approved Kam Tin North Outline Zoning Plan (OZP) No. S/YL-KTN/11

**Zoning** : "Agriculture" ("AGR")

<u>Application</u>: Proposed Temporary Warehouse (Excluding Dangerous Goods Godown)

with Ancillary Facilities and Associated Filling of Land for a Period of

Three Years

## 1. The Proposal

- 1.1 The applicant seeks planning permission for proposed temporary warehouse (excluding dangerous goods godown) with ancillary facilities and associated filling of land for a period of three years at the application site (the Site), which falls within an area zoned "AGR" on the OZP (Plan A-1). According to the covering Notes of the OZP, temporary use or development of any land not exceeding a period of three years requires planning permission from the Town Planning Board (the Board). Filling of land in the "AGR" zone also requires planning permission from the Board. The Site is fenced-off, hard-paved, erected with some temporary structures and occupied by open storage of construction materials and vehicle repair workshop uses without valid planning permission (Plans A-2 and A-4).
- 1.2 The Site is accessible from Shui Mei Road via local tracks (**Plans A-1** to **A-3**). According to the applicant, the proposed use for storage of miscellaneous goods (such as packaged food, apparel, footwear, electronic goods, furniture, etc.) involves seven single-storey structures with height of not more than 7m and a total floor area of about 1,136m² for warehouse and ancillary office (**Drawing A-1**). The applicant also applies for regularisation of filling of land for the entire Site with concrete of not more than 0.2m in depth (to a level of not more than 10.2mPD) for site formation and vehicular circulation (**Drawing A-2**). No open

storage, dismantling, maintenance, recycling, cleaning, paint spraying or other workshop activities will be involved. Three parking spaces for private car and two loading/unloading spaces for light goods vehicle will be provided at the Site. The operation hours will be between 9:00 a.m. and 7:00 p.m. from Mondays to Saturdays, with no operation on Sundays and public holidays. Plans showing the site layout and land filling area submitted by the applicant are on **Drawings A-1** and **A-2** respectively.

- 1.3 The Site is the subject of four previous applications (details at paragraph 5 below), including the last application No. A/YL-KTN/957 submitted by the same applicant as the current application for the same use which was approved with conditions by the Rural and New Town Planning Committee (the Committee) of the Board in 2023, and the planning permission was subsequently revoked in 2025 due to non-compliance with approval conditions. Compared with the last application, the current application is the same in terms of site area/boundary, layout and major development parameters.
- 1.4 In support of the application, the applicant has submitted the following documents:
  - (a) Application Form with attachments received on 15.5.2025 (**Appendix I**) and 21.5.2025
  - (b) Further Information (FI) received on 7.7.2025\* (Appendix Ia)
  - (c) FI received on 20.8.2025\* (Appendix Ib)

1.5 On 4.7.2025, the Committee agreed to defer making a decision on the application for two months as requested by the applicant.

## 2. <u>Justifications from the Applicant</u>

The justifications put forth by the applicant in support of the application are detailed in the Application Form and FIs at **Appendices I** to **Ib**, and can be summarised as follows:

- (a) The proposed use can relieve the pressing demand for warehouse in the New Territories. The temporary nature of the application will not frustrate the long-term planning intention of the "AGR" zone. The proposed use is not incompatible with the surrounding areas and there were similar applications approved in the vicinity of the Site.
- (b) The current applicant is the same in terms of layout and development parameters as the last application No. A/YL-KTN/957 submitted by the same applicant. Whilst several compliance submissions for drainage proposal under the last permission were made by the applicant, they were considered not acceptable by the government department. Besides, the applicant was waiting for approval of Short Term Waiver before implementing the accepted fire service installations (FSIs) proposal under the last planning permission. In support of the current application, the applicant has submitted the corresponding drainage and FSIs proposals.

<sup>\*</sup> accepted and exempted from publication and recounting requirements

- (c) The open storage uses on the adjoining sites are not related to the proposed use under the current application and shared access with any of such open storage uses will not be accommodated within the Site.
- (d) The applied filling of land is necessary to meet the operational needs and no further filling of land will be carried out. Sufficient space will be provided for vehicles to manoeuvre smoothly within the Site and the proposed use will generate infrequent trips. Adverse impacts are not anticipated.

# 3. <u>Compliance with the 'Owner's Consent/Notification' Requirements</u>

The applicant is not a 'current land owner' but has complied with the requirements as set out in the Town Planning Board Guidelines on Satisfying the 'Owner's Consent/Notification' Requirements under Sections 12A and 16 of the Town Planning Ordinance (TPB PG-No. 31B) by posting site notice and sending notice to the Kam Tin Rural Committee. Detailed information would be deposited at the meeting for Members' inspection. For the GL portion of the Site, the 'owner's consent/notification' requirements are not applicable.

## 4. Background

The Site is currently not subject to any active planning enforcement action. Subject to collection of sufficient evidence, appropriate enforcement action under the Town Planning Ordinance would be undertaken.

## 5. <u>Previous Applications</u>

- 5.1 The Site is the subject of four previous applications (No. A/YL-KTN/253, 308, 324 and 957). Applications No. A/YL-KTN/253, 308 and 324 for animal boarding establishment were approved with conditions by the Committee between 2006 and 2009, and the considerations of these applications are not relevant to the current application due to different use involved.
- Application No. A/YL-KTN/957 submitted by the same applicant as the current application for the same use was approved with conditions by the Committee in 2023 mainly on the considerations that the proposed use on a temporary basis could be tolerated; the proposed use was not incompatible with the surrounding areas; and the relevant government departments consulted generally had no adverse comment or the concerns could be addressed by approval conditions. The planning permission was subsequently revoked in 2025 due to non-compliance with approval conditions related to submission and/or implementation of drainage and FSIs proposals. Compared with this previous application, the current application is the same in terms of site area/boundary, layout and major development parameters. Details of the previous applications are summarised at **Appendix II** and their locations are shown on **Plan A-1**.

# 6. Similar Applications

- 6.1 There are 37 similar applications for temporary warehouse with filling of land/pond (including three also involving open storage use) within the same "AGR" zone in the vicinity of the Site in the past five years. All these applications were approved with conditions by the Committee between 2022 and 2025 mainly on the similar considerations as mentioned in paragraph 5.2 above. Details of the similar applications are summarised at **Appendix II** and their locations are shown on **Plan A-1**.
- 6.2 Two similar applications No. A/YL-KTN/1144 and 1146 for temporary warehouse with associated filling of land within the same "AGR" zone will be considered at the same meeting (**Plan A-1**).

# 7. The Site and Its Surrounding Areas (Plans A-1 to A-4)

- 7.1 The Site is:
  - (a) fenced-off, hard-paved, erected with some temporary structures and occupied by open storage of construction materials and vehicle repair workshop uses without valid planning permission; and
  - (b) accessible from Shui Mei Road via local tracks.
- 7.2 The surrounding areas are rural in character with an intermix of open storage/storage yards and animal boarding establishment to the immediate north and south of the Site, as well as residential structures, plant nursery, active farmland, grassland and vacant land scattered around. To the northwest is also a vacant land subject to previous planning enforcement action (No. E/YL-KTN/692) in 2024 against unauthorized filling of land with respective Compliance Notice issued in 2025 (**Plan A-2**). To the further west is a cluster of active farmland (**Plans A-2** and **A-3**).

## 8. Planning Intention

- 8.1 The planning intention of the "AGR" zone is primarily to retain and safeguard good quality agricultural land/farm/fish ponds for agricultural purposes. It is also intended to retain fallow arable land with good potential for rehabilitation for cultivation and other agricultural purposes.
- 8.2 According to the Explanatory Statement of the OZP for the "AGR" zone, as filling of land may cause adverse drainage and environmental impacts on the adjacent areas, permission from the Board is required for such activities.

#### 9. Comments from Relevant Government Departments

9.1 Apart from the government department as set out in paragraph 9.2 below, other departments consulted have no objection to or no adverse comment on the

application. Their general comments on the application and advisory comments in the Recommended Advisory Clauses, if any, are provided in **Appendices III** and **IV** respectively.

9.2 The following government department does not support the application:

# **Agriculture and Nature Conservation**

Comments of the Director of Agriculture, Fisheries and Conservation (DAFC):

- (a) does not support the application from agricultural perspective as the Site possesses potential for agricultural rehabilitation;
- (b) the Site falls within the "AGR" zone and is occupied by some structures. The agricultural activities are active in the vicinity, and agricultural infrastructures such as road access and water source are also available. The Site can be used for agricultural activities such as open-field cultivation, greenhouses, plant nurseries, etc.; and
- (c) no comment on the application from nature conservation perspective.

# 10. Public Comments Received During Statutory Publication Period

On 23.5.2025, the application was published for public inspection. During the statutory public inspection period, two public comments were received from World Wide Fund for Nature Hong Kong and an individual objecting to the application mainly on the grounds that the Site involves suspected unauthorized development and the approval conditions under the previous application were not complied with (**Appendix V**).

# 11. Planning Considerations and Assessments

- 11.1 The application is for proposed temporary warehouse (excluding dangerous goods godown) with ancillary facilities and associated filling of land for a period of three years at the Site zoned "AGR" (**Plan A-1**). Whilst the proposed use is not in line with the planning intention of the "AGR" zone and DAFC does not support the application from agricultural perspective, taking into account the planning assessments below, there is no objection to the proposed use with associated filling of land on a temporary basis of three years.
- 11.2 Filling of land in the "AGR" zone requires planning permission from the Board as it may cause adverse drainage and environmental impacts on the surrounding areas. In this regard, the Chief Engineer/Mainland North of Drainage Services Department (CE/MN, DSD) and Director of Environmental Protection have no objection to the application from drainage and environmental planning perspectives respectively. As the Site is zoned "AGR", an approval condition requiring the reinstatement of the Site upon expiry of the planning permission so as to uphold the planning intention of the "AGR" zone and restore the greenery of the area is recommended should the Committee decide to approve the application.

- 11.3 The proposed use at the Site is considered not incompatible with the immediate surrounding areas which are rural in character with an intermix of open storage/storage yards, animal boarding establishment, residential structures, plant nursery, grassland and vacant land, whereas the cluster of active farmland is located to the further west without direct interface with the Site (**Plan A-3**). The Chief Town Planner/Urban Design and Landscape of Planning Department (PlanD) has no adverse comment on the application from landscape planning perspective considering that significant adverse landscape impact arising from the proposed use is not anticipated.
- 11.4 Other relevant government departments consulted, including the Commissioner for Transport and Director of Fire Services (D of FS), have no objection to or no adverse comment on the application. To address the technical requirements of concerned departments, appropriate approval conditions are recommended in paragraph 12.2 below. It is also recommended to advise the applicant to follow the revised 'Code of Practice on Handling the Environmental Aspects of Temporary Uses and Open Storage Sites' to minimise any potential environmental nuisance caused by the proposed use.
- 11.5 The Site is the subject of a previously approved application No. A/YL-KTN/957 for the same use submitted by the same applicant as detailed in paragraph 5.2 above. Whilst the planning permission under this previous application was revoked in 2025 due to non-compliance with approval conditions related to submission and/or implementation of drainage and FSIs proposals, the applicant has submitted the relevant proposals in support of the current application and the FSIs proposal is considered acceptable by D of FS. In this regard, sympathetic consideration may be given to the current application. Should the application be approved, the applicant will be advised that should he fail to comply with any of the approval conditions again resulting in revocation of the planning permission, sympathetic consideration may not be given to any further application.
- 11.6 There are 37 approved similar applications involving temporary warehouse use with filling of land/pond within the same "AGR" zone in the vicinity of the Site in the past five years as mentioned in paragraph 6.1 above. Approving the current application is in line with the Committee's previous decisions.
- 11.7 Regarding the public comments as mentioned in paragraph 10, the departmental comments and planning assessments above are relevant. Moreover, any unauthorized development on the Site would be subject to planning enforcement action.

## 12. Planning Department's Views

- 12.1 Based on the assessments made in paragraph 11 and having taken into account the public comments mentioned in paragraph 10 above, PlanD has no objection to the application.
- 12.2 Should the Committee decide to approve the application, it is suggested that the permission shall be valid on a temporary basis for a period of three years until

<u>5.9.2028</u>. The following conditions of approval and advisory clauses are also suggested for Members' reference:

#### Approval conditions

- (a) the submission of a revised drainage proposal within **6** months from the date of planning approval to the satisfaction of the Director of Drainage Services or of the Town Planning Board by <u>5.3.2026</u>;
- (b) in relation to (a) above, the implementation of the revised drainage proposal within **9** months from the date of planning approval to the satisfaction of the Director of Drainage Services or of the Town Planning Board by <u>5.6.2026</u>;
- (c) in relation to (b) above, the implemented drainage facilities on the site shall be maintained at all times during the planning approval period;
- (d) the implementation of the accepted fire service installations proposal within **9** months from the date of planning approval to the satisfaction of the Director of Fire Services or of the Town Planning Board by <u>5.6.2026</u>;
- (e) if the above planning condition (c) is not complied with during the planning approval period, the approval hereby given shall cease to have effect and shall be revoked immediately without further notice;
- (f) if any of the above planning condition (a), (b) or (d) is not complied with by the specified date, the approval hereby given shall cease to have effect and shall on the same date be revoked without further notice; and
- (g) upon expiry of the planning permission, the reinstatement of the site, including the removal of hard paving and fill materials and grassing of the site to the satisfaction of the Director of Planning or of the Town Planning Board.

#### Advisory clauses

The recommended advisory clauses are at **Appendix IV**.

12.3 Alternatively, should the Committee decide to reject the application, the following reason for rejection is suggested for Members' reference:

the proposed use with associated filling of land is not in line with the planning intention of the "AGR" zone which is primarily to retain and safeguard good quality agricultural land/farm/fish ponds for agricultural purposes, and to retain fallow arable land with good potential for rehabilitation for cultivation and other agricultural purposes. There is no strong planning justification in the submission for a departure from the planning intention, even on a temporary basis.

## 13. Decision Sought

- 13.1 The Committee is invited to consider the application and decide whether to grant or refuse to grant permission.
- 13.2 Should the Committee decide to approve the application, Members are invited to consider the approval condition(s) and advisory clause(s), if any, to be attached to the permission, and the period of which the permission should be valid on a temporary basis.
- 13.3 Alternatively, should the Committee decide to reject the application, Members are invited to advise what reason(s) for rejection should be given to the applicant.

# 14. Attachments

**Appendix I** Application Form with attachments received on 15.5.2025 and

21.5.2025

**Appendix Ia** FI received on 7.7.2025

**Appendix Ib** FI received on 20.8.2025

**Appendix II** Previous and similar applications

**Appendix III** Government departments' general comments

**Appendix IV** Recommended advisory clauses

**Appendix V** Public comments

**Drawing A-1** Site layout plan

**Drawing A-2** Land filling plan

Plan A-1 Location plan

Plan A-2 Site plan

Plan A-3 Aerial photo

Plan A-4 Site photos

PLANNING DEPARTMENT SEPTEMBER 2025