RNTPC Paper No. A/YL-KTN/1091B For Consideration by the Rural and New Town Planning Committee on 19.9.2025

APPLICATION FOR PERMISSION UNDER SECTION 16 OF THE TOWN PLANNING ORDINANCE

APPLICATION NO. A/YL-KTN/1091

Applicant : Mr. TANG Wing Yat Tommy

Site : Lots 1356 (Part), 1359 (Part), 1360 (Part) and 1373 (Part) in D.D. 109,

Kam Tin, Yuen Long, New Territories

Site Area : About 4,681m²

<u>Lease</u> : Block Government Lease (demised for agricultural use)

<u>Plan</u> : Approved Kam Tin North Outline Zoning Plan (OZP) No. S/YL-KTN/11

Zoning : "Agriculture" ("AGR")

Application: Proposed Temporary Warehouse (Excluding Dangerous Goods Godown)

with Ancillary Open Storage and Facilities and Associated Filling of Land

for a Period of Three Years

1. The Proposal

- 1.1 The applicant seeks planning permission for proposed temporary warehouse (excluding dangerous goods godown) with ancillary open storage and facilities and associated filling of land for a period of three years at the application site (the Site), which falls within an area zoned "AGR" on the OZP (**Plan A-1**). According to the covering Notes of the OZP, temporary use or development of any land not exceeding a period of three years requires planning permission from the Town Planning Board (the Board). Filling of land in the "AGR" zone also requires planning permission from the Board. The Site is hard-paved, fenced-off, used for open storage of construction materials and erected with some temporary structures without valid planning permission (**Plans A-2** and **A-4**).
- 1.2 The Site is accessible from Kong Tai Road via local tracks (**Plans A-1 and A-2**). According to the applicant, the proposed use for storage of construction materials and hardware accessories involves seven single-storey structures with height of not more than 8m and a total floor area of 1,229m² for warehouse, ancillary office and toilet; and an ancillary open storage area of about 700m² (about 15% of the Site) for interim storage before the items are moved to the warehouse (**Drawing A-1**). The applicant also applies for regularisation of filling of land for the entire Site with concrete of not more than 0.2m in depth (to a level of not more than 7mPD) for site formation and vehicular circulation (**Drawing A-2**). No storage of dangerous goods, cleansing, maintenance, dismantling, paint spraying or other

workshop activities will be involved at all times. Three parking spaces for private car and six loading/unloading spaces for light goods vehicle will be provided at the Site. The operation hours will be between 9:00 a.m. and 7:00 p.m. from Mondays to Saturdays, with no operation on Sundays and public holidays. Plans showing the site layout and land filling area submitted by the applicant are on **Drawings A1** and **A-2** respectively.

- 1.3 In support of the application, the applicant has submitted the following documents:
 - (a) Application Form with attachments received on 10.2.2025 (**Appendix I**) and 19.2.2025
 - (b) Further Information (FI) received on 26.2.2025* (Appendix Ia)
 - (c) FI received on 22.5.2025[#] (Appendix Ib)
 - (d) FI received on 28.7.2025[#] (Appendix Ic)
 - (e) FI received on 4.9.2025* (Appendix Id)

1.4 On 28.3.2025 and 18.7.2025, the Rural and New Town Planning Committee (the Committee) of the Board agreed to defer making a decision on the application for two months each as requested by the applicant.

2. <u>Justifications from the Applicant</u>

The justifications put forth by the applicant in support of the application are detailed in the Application Form and FIs at **Appendices I** to **Id** and can be summarised as follows:

- (a) The proposed use can support the local warehousing industry in the New Territories. The temporary nature of the application will not frustrate the long-term planning intention of the "AGR" zone. The proposed use is not incompatible with the surrounding areas and there were similar applications approved within the same "AGR" zone.
- (b) Sufficient space will be provided for vehicles to manoeuvre smoothly within the Site and the proposed use will generate infrequent trips. Adverse impacts on the surrounding areas are not anticipated. In support of the application, the applicant has submitted drainage and fire service installations (FSIs) proposals.

3. Compliance with the 'Owner's Consent/Notification' Requirements

The applicant is not a 'current land owner' but has complied with the requirement as set out in the Town Planning Board Guidelines on Satisfying the 'Owner's Consent/Notification' Requirements under Sections 12A and 16 of the Town Planning Ordinance (TPB PG-No. 31B) by publishing newspaper notice and sending notice to the Pat Heung Rural Committee. Detailed information would be deposited at the meeting for Members' inspection.

^{*} accepted and exempted from publication and recounting requirements # accepted but not exempted from publication and recounting requirements

4. Background

The Site is currently subject to four active planning enforcement actions against unauthorized developments (No. E/YL-KTN/684, 701, 702 and 703) involving storage use (with/without deposit of containers) (**Plan A-2**). Reinstatement Notices were issued to landowners of all these cases on 18.7.2025 requiring reinstatement of the concerned land by 18.10.2025. If the notices are not complied with, prosecution action by the Planning Authority would be considered.

5. Previous Applications

Parts of the Site are involved in two previous applications No. A/YL-KTN/856 and 889, both for temporary animal boarding establishment approved with conditions by the Committee in 2022 and 2023 respectively. The considerations of these applications are not relevant to the current application due to different use involved. Details of the previous applications are summarised at **Appendix II** and their locations are shown on **Plan A-1**.

6. <u>Similar Applications</u>

- 6.1 There are 15 similar applications for temporary warehouses and filling of land within the same "AGR" zone in the vicinity of the Site in the past five years. Except for application No. A/YL-KTN/989, all these applications were approved with conditions by the Committee between 2023 and 2025 mainly on the considerations that the proposed/applied use on a temporary basis could be tolerated; the proposed/applied use was not incompatible with the surrounding areas; and the relevant government departments consulted generally had no adverse comments or the concerns could be addressed by approval conditions.
- Application No. A/YL-KTN/989, of which the application site was located within the inland area of the "AGR" zone and interfacing with an extensive cluster of active farmlands, was rejected by the Committee in 2024 mainly on the grounds that there was no strong planning justification for a departure from the planning intention of the "AGR" zone; the proposed use with associated filling of land was not compatible with the surrounding land uses; and the applicant failed to demonstrate that there would not be adverse drainage impact. Details of the applications are summarised at **Appendix II** and the locations are shown on **Plan A-1**.
- 6.3 In addition to the above, a similar application No. A/YL-KTN/1123 for temporary warehouse and associated filling of land within the same "AGR" zone will be considered at the same meeting (**Plan A-1**).

7. The Site and Its Surrounding Areas (Plans A-1 to A-4)

- 7.1 The Site is:
 - (a) accessible from Kong Tai Road via local tracks; and

- (b) hard-paved, fenced-off, used for open storage of construction materials and erected with some temporary structures without valid planning permission.
- 7.2 The surrounding areas are rural in character with an intermix of open storage/storage yards, warehouse, hobby farm (with valid planning permission), residential structures, grassland and vacant land. The existing village settlement of Cheung Kong Tsuen within the adjoining "Village Type Development" ("V") zone is to the further north of the Site separated by grassland, vacant land and Kong Tai Road (**Plans A-1** to **A-3**). The residential development of Seasons Monarch within the "Residential (Group C)2" zone is to the further south across Kong Po Road and Kam Tin North River (**Plans A-1** and **A-3**).

8. Planning Intention

- 8.1 The planning intention of the "AGR" zone is primarily to retain and safeguard good quality agricultural land/farm/fish ponds for agricultural purposes. It is also intended to retain fallow arable land with good potential for rehabilitation for cultivation and other agricultural purposes.
- 8.2 According to the Explanatory Statement of the OZP for the "AGR" zone, as filling of land may cause adverse drainage and environmental impacts on the adjacent areas, permission from the Board is required for such activities.

9. Comments from Relevant Government Departments

- 9.1 Apart from the government department as set out in paragraph 9.2 below, other departments consulted have no objection to or no adverse comment on the application. Their general comments on the application and advisory comments in the Recommended Advisory Clauses, if any, are provided in **Appendices III** and **IV** respectively.
- 9.2 The following government department does not support the application:

Agriculture and Nature Conservation

Comments of the Director of Agriculture, Fisheries and Conservation (DAFC)

- (a) does not support the application from agricultural perspective as the Site possesses potential for agricultural rehabilitation;
- (b) the Site falls within the "AGR" zone and is occupied by some sundries. The agricultural activities are active in the vicinity, and agricultural infrastructures such as road access and water source are also available. The Site can be used for agricultural activities such as open-field cultivation, greenhouses, plant nurseries, etc.; and
- (c) no comment on the application from nature conservation perspective.

10. Public Comments Received During Statutory Publication Periods

The application and the FIs were published for public inspection. During the statutory public inspection periods, a total of four public comments were received including three from Kadoorie Farm and Botanic Garden Corporation and one from an individual, all objecting to the application mainly on the grounds that the proposed use is not in line with the planning intention of the "AGR" zone; there would be potential impacts on the Agricultural Priority Areas; the Site has been paved and would not be restored to its previous state; and approval conditions under the previous application were not complied with (**Appendix V**).

11. Planning Considerations and Assessments

- 11.1 The application is for proposed temporary warehouse (excluding dangerous goods godown) with ancillary open storage and facilities and associated filling of land for a period of three years at the Site zoned "AGR" (**Plan A-1**). Although the proposed use is not in line with the planning intention of the "AGR" zone and DAFC does not support the application from agricultural perspective, taking into account the planning assessments below, there is no objection to the proposed use with associated filling of land on a temporary basis of three years.
- 11.2 Filling of land in the "AGR" zone requires planning permission from the Board as it may cause adverse drainage and environmental impacts on the surrounding areas. In this regard, the Chief Engineer/Mainland North of Drainage Services Department and Director of Environmental Protection have no objection to the application from drainage and environmental planning perspectives respectively. As the Site is zoned "AGR", an approval condition requiring the reinstatement of the Site upon expiry of the planning permission so as to uphold the planning intention of the "AGR" zone and restore the greenery of the area is recommended should the Committee decide to approve the application.
- 11.3 The proposed use at the Site is considered not incompatible with the surrounding areas which are rural in character with an intermix of open storage/storage yards, warehouse, hobby farm, residential structures, grassland and vacant land. The existing village settlement of Cheung Kong Tsuen in the adjoining "V" zone and the residential development of Seasons Monarch are separated from the Site by grassland, vacant land and/or roads and river to the further north and south of the Site respectively. The Chief Town Planner/Urban Design and Landscape of Planning Department (PlanD) has no adverse comment on the application from landscape planning perspective considering that significant adverse landscape impact on landscape resources arising from the proposed use is not anticipated.
- 11.4 Other relevant government departments consulted, including the Commissioner for Transport and Director of Fire Services (D of FS), have no objection to or no adverse comment on the application. The submitted FSIs proposal is considered acceptable by D of FS. To address the technical requirements of concerned departments, appropriate approval conditions are recommended in paragraph 12.2 below. It is also recommended to advise the applicant to follow the revised 'Code of Practice on Handling the Environmental Aspects of Temporary Uses and

- Open Storage Sites' to minimise any potential environmental nuisance caused by the proposed use.
- 11.5 There are 15 similar applications for temporary warehouse with filling of land within the same "AGR" zone in the vicinity of the Site in the past five years as mentioned in paragraph 6.1 above. Whilst one of the applications (No. A/YL-KTN/989) was rejected by the Committee, its planning considerations and circumstances are different from those of the current application. The remaining 14 similar applications were all approved with conditions by the Committee. Approving the current application is in line with the Committee's previous decisions.
- 11.6 Regarding the public comments as mentioned in paragraph 10, the departmental comments and planning assessments above are relevant. Moreover, it is also recommended to advise the applicant that failure to reinstate the Site as required under the relevant approval condition might constitute an unauthorized development and would be subject to planning enforcement action.

12. Planning Department's View

- 12.1 Based on the assessments made in paragraph 11 and having taken into account the public comments mentioned in paragraph 10 above, PlanD has <u>no objection</u> to the application.
- 12.2 Should the Committee decide to approve the application, it is suggested that the permission shall be valid on a temporary basis for a period of three years until 19.9.2028. The following conditions of approval and advisory clauses are also suggested for Members' reference:

Approval conditions

- (a) the submission of a revised drainage proposal within **6** months from the date of planning approval to the satisfaction of the Director of Drainage Services or of the Town Planning Board by <u>19.3.2026</u>;
- (b) in relation to (a) above, the implementation of the revised drainage proposal within **9** months from the date of planning approval to the satisfaction of the Director of Drainage Services or of the Town Planning Board by 19.6.2026;
- (c) in relation to (b) above, the implemented drainage facilities on the site shall be maintained at all times during the planning approval period;
- (d) the provision of fire extinguisher(s) with a valid fire certificate within **6** weeks from the date of planning approval to the satisfaction of the Director of Fire Services or of the Town Planning Board by 31.10.2025;
- (e) the implementation of the accepted fire service installations proposal within **9** months from the date of planning approval to the satisfaction of the Director of Fire Services or of the Town Planning Board by 19.6.2026;
- (f) if the above planning condition (c) is not complied with during the planning

- approval period, the approval hereby given shall cease to have effect and shall be revoked immediately without further notice;
- (g) if any of the above planning condition (a), (b), (d) or (e) is not complied with by the specified date, the approval hereby given shall cease to have effect and shall on the same date be revoked without further notice; and
- (h) upon expiry of the planning permission, the reinstatement of the site, including the removal of hard paving and fill materials and grassing of the site to the satisfaction of the Director of Planning or of the Town Planning Board.

Advisory clauses

The recommended advisory clauses are at **Appendix IV**.

12.3 Alternatively, should the Committee decide to reject the application, the following reason for rejection is suggested for Members' reference:

the proposed use with associated filling of land is not in line with the planning intention of the "AGR" zone which is primarily to retain and safeguard good quality agricultural land/farm/fish ponds for agricultural purposes, and to retain fallow arable land with good potential for rehabilitation for cultivation and other agricultural purposes. There is no strong planning justification in the submission for a departure from the planning intention, even on a temporary basis.

13. Decision Sought

- 13.1 The Committee is invited to consider the application and decide whether to grant or refuse to grant permission.
- 13.2 Should the Committee decide to approve the application, Members are invited to consider the approval condition(s) and advisory clause(s), if any, to be attached to the permission, and the period of which the permission should be valid on a temporary basis.
- 13.3 Alternatively, should the Committee decide to reject the application, Members are invited to advise what reason(s) for rejection should be given to the applicant.

14. Attachments

Appendix I Application Form with attachments received on 10.2.2025

and 19.2.2025

Appendix Ia FI received on 26.2.2025

Appendix Ib FI received on 22.5.2025

Appendix Ic FI received on 28.7.2025

Appendix Id FI received on 4.9.2025

Appendix II Previous and similar applications

Appendix III Government departments' general comments

Appendix IV Recommended advisory clauses

Appendix V Public comments

Appendix VI Fire Services Department's good practice guidelines for

open storage sites

Drawing A-1 Site layout plan

Drawing A-2 Land filling plan

Plan A-1 Location plan

Plan A-2 Site plan

Plan A-3 Aerial photo

Plans A-4 Site photos

PLANNING DEPARTMENT SEPTEMBER 2025