

**APPLICATION FOR PERMISSION**  
**UNDER SECTION 16 OF THE TOWN PLANNING ORDINANCE**

**APPLICATION NO. A/NE-TKLN/107**

- Applicant** : Ms. TSIM Lee Hing Sita
- Site** : Lots 488 and 576 in D.D. 80 and Adjoining Government Land (GL), Ta Kwu Ling North, New Territories
- Site Area** : About 2,089m<sup>2</sup> (including GL of about 371.2m<sup>2</sup> or about 17.8% of the Site)
- Leases** : Lot 488 in D.D. 80  
- Block Government Lease (demised for agricultural use)
- Lot 576 in D.D. 80  
- New Grant lot for agricultural use
- Plan** : Approved Ta Kwu Ling North Outline Zoning Plan (OZP) No. S/NE-TKLN/2
- Zoning** : “Recreation” (“REC”)
- Application** : Proposed Temporary Warehouse for Storage of Construction Materials for a Period of Three Years

**1. The Proposal**

- 1.1 The applicant seeks planning permission for proposed temporary warehouse for storage of construction materials for a period of three years at the application site (the Site) falling within an area zoned “REC” on the OZP (**Plan A-1**). According to the Notes of the OZP, temporary use or development of any land or building not exceeding a period of three years requires planning permission from the Town Planning Board (the Board). The Site is currently hard-paved and partly occupied by a vacant temporary structure.
- 1.2 The Site is accessible via a local track leading to Lin Ma Hang Road (**Plan A-2**). According to the applicant, the proposed use comprises a single-storey structure with a building height of not more than 8m and a total floor area of about 1,251m<sup>2</sup> for storage of construction materials, including but not limited to cement, steel bars, wood, brick and tiles, etc. No dangerous goods will be stored at the Site. Two loading/unloading (L/UL) bays for light goods vehicles (LGVs) are proposed within the Site. The applicant proposes traffic management measures including deploying staff to guide vehicles entering the Site and installing warning signs to prevent illegal parking. The operation hours are between 9:00 a.m. and 5:00 p.m. from Mondays to Fridays, with no operations on Saturdays, Sundays and public holidays. The layout plan submitted by the applicant is shown in **Drawing A-1**.

- 1.3 The Site is the subject of two previous applications (No. A/NE-TKLN/31 and 34) submitted by different applicants for proposed temporary logistics warehouse and temporary private club respectively (**Plan A-1**), which were rejected by the Rural and New Town Planning Committee (the Committee) of the Board in 2020. Details of the previous applications are set out in paragraph 5 below. Compared with the rejected previous application No. A/NE-TKLN/31 for similar warehouse use, the current application involves a much smaller site area and floor area with no provision of L/UL bay for heavy goods vehicles (HGVs). A comparison of application No. A/NE-TKLN/31 and the current application is as follows:

	Rejected Application No. A/NE-TKLN/31 (a)	Current Application No. A/NE-TKLN/107 (b)	Difference (b) – (a)
Site Area	about 9,017m <sup>2</sup>	about 2,089m <sup>2</sup>	- 6,928m <sup>2</sup> / - 76.8%
Total Floor Area	about 5,000m <sup>2</sup>	about 1,251m <sup>2</sup>	- 3,749m <sup>2</sup> / - 75%
No. of Structure(s)	2	1	- 1
Max. Height of Structures	not more than 10m	not more than 8m	- 2m
No. of L/UL Bay for LGVs	0	2	+ 2
No. of L/UL Bay for HGVs	1	0	- 1

- 1.4 In support of the application, the applicant has submitted the following documents:

- (a) Application Form with Attachments received on 1.9.2025 **(Appendix I)**
- (b) Supplementary Information (SI) received on 5.9.2025 **(Appendix Ia)**
- (c) Further Information (FI) received on 26.9.2025\* **(Appendix Ib)**
- (d) FI received on 3.10.2025\* **(Appendix Ic)**
- (e) FI received on 13.10.2025\* **(Appendix Id)**
- (f) FIs received on 15.10.2025 and 16.10.2025\* **(Appendix Ie)**
- (g) FI received on 3.11.2025\* **(Appendix If)**

*\*accepted and exempted from publication and recounting requirements*

- 1.5 On 24.10.2025, the Committee agreed to the applicant's request to defer making a decision on the application for two months.

## 2. **Justifications from the Applicant**

The justifications put forth by the applicant in support of the application are detailed in the Application Form and FIs at **Appendices I to If**, as summarised below:

- (a) the application for proposed use is submitted to meet the market shortage and demand for warehouse use;

- (b) the traffic flow generated and attracted to the Site is expected between Monday and Friday during 12:00 p.m. to 3:00 p.m. The proposed use will not cause substantial traffic impact on the surrounding road network and the adjacent single track Lin Ma Hang Road;
- (c) the warehouse will be designed as a closed structure to effectively block dust, noise and rainwater and to prevent affecting the surrounding environment. Measures on minimising noise impact, including adopting an enclosed design of the warehouse and prohibiting using vehicle horns upon arrival at the Site, will be taken by the applicant. Also, the applicant will construct drainage system to handle rainwater and to prevent flooding; and
- (d) the applicant will liaise with the Lands Department (LandsD) on land matters, including rectifying unauthorised structure in order to comply with relevant regulations.

### **3. Compliance with the “Owner’s Consent/Notification” Requirements**

The applicant is not a “current land owner” but has complied with the requirements as set out in the Town Planning Board Guidelines on Satisfying the “Owner’s Consent/Notification” Requirements under Sections 12A and 16 of the Town Planning Ordinance (TPB PG-No. 31B) by obtaining consent from the “current land owner”. Detailed information would be deposited at the meeting for Members’ inspection. For the GL portion, TPB PG-No. 31B is not applicable.

### **4. Background**

- 4.1 A majority of the Site is subject to an active enforcement case No. E/NE-TKLN/68 regarding unauthorized storage use (including deposit of containers) (**Plan A-2**). Enforcement Notice (EN) was issued on 8.7.2022 requiring discontinuation of the unauthorised use. As the unauthorised use at Lots No. 488 and 576 in D.D. 80 within the Site was not discontinued upon EN expiry, the registered owner was convicted for the fourth time on 13.8.2025. According to the latest site inspection, the unauthorized development (UD) at the Site was not discontinued, which is being monitored according to the current planning enforcement procedures.
- 4.2 A strip of land along the southern boundary of the Site is also subject to an active enforcement case (No. E/NE-TKLN/90) regarding unauthorized storage use (**Plan A-2**). EN was issued on 13.12.2024 requiring discontinuation of the unauthorized use. As the unauthorized use was not discontinued upon EN expiry, the registered owners were convicted on 17.9.2025. The Site is being monitored according to the current planning enforcement procedures.

### **5. Previous Applications**

- 5.1 The Site is the subject of two previous applications submitted by different applicants. Application No. A/NE-TKLN/34 for proposed temporary private club (skateboard training ground and golf driving range) with ancillary office was rejected by the Committee on 10.7.2020. Since application No. A/NE-TKLN/34 was for a different use, its planning considerations are not relevant to the current application.

- 5.2 Application No. A/NE-TKLN/31 for proposed temporary logistics warehouse covering a much larger site area was rejected by the Committee on 6.3.2020 mainly on the grounds that there was no strong planning justification for a departure from the planning intention of the “REC” zone and the applicant failed to demonstrate that the proposed use would not generate adverse traffic and drainage impacts on the surrounding areas.
- 5.3 Details of the previous applications are summarised at **Appendix II** and their locations are shown on **Plan A-1**.

## **6. Similar Applications**

- 6.1 There are three similar applications (No. A/NE-TKLN/79, 89 and 103) for proposed temporary warehouse within the same “REC” zone in the past five years. Application No. A/NE-TKLN/79 for proposed temporary warehouse for storage of construction material for a period of three years and associated filling of pond was rejected by the Committee on 19.7.2024 mainly on the grounds that there was no strong planning justification for a departure from the planning intention. Besides, the Director of Environmental Protection (DEP) did not support the application and the Chief Town Planner/Urban Design and Landscape of Planning Department (CTP/UD&L, PlanD) raised concern from landscape planning perspective.
- 6.2 Applications No. A/NE-TKLN/89 and 103 for proposed temporary warehouse (timber and other associated materials) and proposed temporary warehouse for storage of construction materials were approved with conditions by the Committee on 2.5.2025 and 7.11.2025 respectively for a period of three years mainly on the considerations that the applicant proposed measures to address traffic concerns and the Commissioner for Transport (C for T) had no comment on the application; there were no major adverse departmental comments; and policy support from the Secretary for Development (SDEV) was obtained as the application was to facilitate relocation of business operations affected by government project (for application No. A/NE-TKLN/89 only).
- 6.3 Details of the similar applications are summarised at **Appendix III** and their locations are shown on **Plan A-1**.
- 6.4 There is another similar application for proposed temporary warehouse for storage of construction materials for a period of three years (No. A/NE-TKLN/105) within the same “REC” zone to the east of the Site, which will be considered by the Committee at this meeting. Its location is shown on **Plan A-1**.

## **7. The Site and Its Surrounding Areas (Plans A-1 to A-4b)**

- 7.1 The Site is:
- (a) currently hard-paved and partly occupied by a vacant temporary structure; and
  - (b) accessible via a local track leading to Lin Ma Hang Road.
- 7.2 The surrounding areas are of rural character mainly comprising warehouses, open storage yards and vacant land.

## 8. **Planning Intention**

The planning intention of the “REC” zone is primarily for low-density recreational developments for the use of the general public. It encourages the development of active and/or passive recreation and tourism/eco-tourism. Uses in support of the low-density recreational developments may be permitted subject to planning permission.

## 9. **Comments from Relevant Government Departments**

9.1 Apart from the government department as set out in paragraph 9.2 below, other government departments consulted have no objection to or no adverse comment on the application. Their general comments on the application and advisory comments in the Recommended Advisory Clauses are provided at **Appendices IV and V** respectively.

9.2 The following government department objects to the application:

### **Land Administration**

9.2.1 Comments of the District Lands Officer/North (DLO/N), LandsD:

- (a) he objects to the application;
- (b) the Site comprises GL, Lot No. 576 in D.D. 80 is New Grant lot for agricultural use and Lot No. 488 in D.D. 80 is Old Schedule Agricultural Lot held under the Block Government Lease, both lots contain the restriction that no structures are allowed to be erected without the prior approval of the Government. The proposed ingress/egress of the Site is required to pass through GL but no right of access via GL is granted to the Site;
- (c) the following irregularities covered by the planning application have been detected by his office:

unauthorised structure within the said private lots covered by the planning application

LandsD has reservation on the planning application since there is an unauthorised structure on the private lots which are already subject to lease enforcement actions according to case priority. The lot owner should rectify the lease breaches as demanded by LandsD. According to the records at the Land Registry, statutory orders (No. C/TC/001570/25NT and C/TC/000935/22NT) under the Buildings Ordinance (BO) were registered against the unauthorised structure on Lots No. 488 and 576 in D.D. 80. Such unauthorised building works (UBW) cannot be considered for the Short Term Waiver (STW) application;

unlawful occupation of GL adjoining the said private lots with unauthorised structure covered by the planning application

LandsD objects to the planning application since there is illegal occupation of GL which regularization would not be considered according to the prevailing land policy. The lot owner should immediately cease the illegal occupation of GL and remove the unauthorised structure as demanded by LandsD. His office reserves the rights to take necessary land control action against the illegal occupation of GL without further notice;

- (d) the following irregularities not covered by the planning application have been detected by his office:

unauthorised structure extended from the said private lots to adjoining Lot No. 575 in D.D. 80 not covered by the planning application

there is unauthorised structure extended from the said private lots to adjoining Lot No. 575 in D.D. 80 not covered by the planning application. The lot owner should immediately rectify the lease breaches and his office reserves the rights to take necessary lease enforcement action against the breaches without further notice;

unlawful occupation of GL not covered by the planning application

the GL adjoining the said private Lots No. 488 and 576 in D.D. 80 has been illegally occupied with unauthorised structure without permission. The GL being illegally occupied is not included in the application. Any occupation of GL without Government's prior approval is an offence under Cap. 28. His office reserves the rights to take necessary land control action against the illegal occupation of GL without further notice;

- (e) the lot owner shall remove the unauthorised structure and cease the illegal occupation of the GL immediately; and, subject to the approval of the Board to planning application which shall have reflected the rectification as aforesaid required, apply to his office for STW to permit the structure to be erected. The application for STW will be considered by the Government in its capacity as a landlord and there is no guarantee that it will be approved. The STW, if approved, will be on the whole lot basis and subject to such terms and conditions including the payment of waiver fee and administrative fee as considered appropriate to be imposed by LandsD. In addition, LandsD reserves the right to take enforcement action against the lot owner for any breach of the lease conditions, including the breaches already in existence or to be detected at any point of time in future and land control action for any unlawful occupation of GL. Besides, given the proposed use is temporary in nature, only erection of temporary structure(s) will be considered; and

- (f) unless and until the unauthorised structure including that subject to the statutory order issued by the Building Authority mentioned in paragraph 9.2.1(c) above and the illegal occupation of GL are duly rectified by the lot owner/applicant, his office objects to the application which must be brought to the attention of the Board when they consider the application.

## **10. Public Comments Received During Statutory Publication Period**

On 12.9.2025, the application was published for public inspection. During the statutory public inspection period, two comments were received (**Appendix VI**). One comment from an individual raises concerns that areas along Lin Ma Hang Road are being used for massive brownfield. The remaining comment from a member of the North District Council indicates no comment on the application.

## **11. Planning Considerations and Assessments**

- 11.1 The application is for proposed temporary warehouse for storage of construction materials for a period of three years at the Site falling within an area zoned “REC” on the OZP. While the proposed use is not in line with the planning intention of the “REC” zone, there is no known planned recreational development at the Site. Taking into account the planning assessments below, there is no objection to the proposed use on a temporary basis of three years.
- 11.2 The Site is located in an area of rural character mainly comprising warehouses, open storage yards and vacant land. CTP/UD&L, PlanD has no adverse comment on the application from landscape planning perspective, considering that the proposed use is not entirely incompatible with the surrounding area and significant adverse impact on existing resources arising from the proposed use is not anticipated.
- 11.3 Other relevant government departments consulted, including C for T, DEP, Chief Engineer/Mainland North of Drainage Services Department, Director of Fire Services and Chief Engineer/Construction of Water Supplies Department, have no objection to or no adverse comment on the application. Taking into consideration the context of the Site including its location and the existing traffic conditions on Lin Ma Hang Road, C for T recommends imposing an approval condition on restricting operation on Saturdays, Sundays and public holidays. To address the technical requirements of other government departments, relevant approval conditions are recommended in paragraph 12.2 below. Should the application be approved, the applicant will also be advised to follow the environmental mitigation measures as set out in the ‘Code of Practice on Handling the Environmental Aspects of Temporary Uses and Open Storage Sites’ to minimise any possible environmental nuisance. Regarding DLO/N, LandsD’s concern on the unauthorised structure erected within/outside the Site and illegal occupation of GL, the applicant will be advised to liaise with LandsD on these land administration matters should the Committee approve the application.
- 11.4 The Site is the subject of a previous application (No. A/NE-TKLN/31) for proposed temporary logistics warehouse rejected by the Committee in 2020 mainly on the grounds as mentioned in paragraph 5.2 above. Compared with the rejected previous application, the current application involves a much smaller site area and floor area, and there are no

adverse comments from concerned government departments on traffic and drainage aspects. The planning circumstances of the current application are different from those of the rejected previous application.

- 11.5 There are three similar applications within the same “REC” zone in the vicinity of the Site in the past five years, of which two applications No. A/NE-TKLN/89 and 103 were approved with conditions by the Committee in 2025 as mentioned in paragraph 6.2 above. The planning circumstances of the current application are largely similar to the approved similar applications. Approval of the current application is in line with the Committee’s previous decisions.
- 11.6 Regarding the public comments as detailed in paragraph 10 above, the government departments’ comments and the planning assessments above are relevant.

## **12. Planning Department’s Views**

- 12.1 Based on the assessments made in paragraph 11 and having taken into account the public comments in paragraph 10 above, PlanD has no objection to the application.
- 12.2 Should the Committee decide to approve the application, it is suggested that the permission shall be valid on a temporary basis for a period of three years until 5.12.2028. The following conditions of approval and advisory clauses are suggested for Members’ reference:

### **Approval Conditions**

- (a) no operation on Saturdays, Sundays and public holidays, as proposed by the applicant, is allowed on the Site during the planning approval period;
- (b) the submission of a drainage proposal within 6 months from the date of planning approval to the satisfaction of the Director of Drainage Services or of the Town Planning Board by 5.6.2026;
- (c) in relation to (b) above, the provision of drainage facilities within 9 months from the date of planning approval to the satisfaction of the Director of Drainage Services or of the Town Planning Board by 5.9.2026;
- (d) in relation to (c) above, the implemented drainage facilities shall be maintained at all times during the planning approval period;
- (e) the submission of a fire service installations proposal within 6 months from the date of planning approval to the satisfaction of the Director of Fire Services or of the Town Planning Board by 5.6.2026;
- (f) in relation to (e) above, the implementation of the fire service installations proposal within 9 months from the date of planning approval to the satisfaction of the Director of Fire Services or of the Town Planning Board by 5.9.2026;
- (g) if any of the above planning condition (a) or (d) is not complied with during the planning approval period, the approval hereby given shall cease to have effect and shall be revoked immediately without further notice; and



- (h) if any of the above planning condition (b), (c), (e) or (f) is not complied with by the specified date, the approval hereby given shall cease to have effect and shall on the same date be revoked without further notice.

#### Advisory Clauses

The Recommended Advisory Clauses are at **Appendix V**.

- 12.3 Alternatively, should the Committee decide to reject the application, the following reason for rejection is suggested for Members' reference:

the proposed use is not in line with the planning intention of the "REC" zone which is primarily for low-density recreational developments for the use of the general public. There is no strong planning justification in the submission for a departure from the planning intention, even on a temporary basis.

### **13. Decision Sought**

- 13.1 The Committee is invited to consider the application and decide whether to grant or refuse to grant the permission.
- 13.2 Should the Committee decide to approve the application, Members are invited to consider the approval condition(s) and advisory clause(s), if any, to be attached to the permission, and the period of which the permission should be valid on a temporary basis.
- 13.3 Alternatively, should the Committee decide to reject the application, Members are invited to advise what reason(s) for rejection should be given to the applicant.

### **14. Attachments**

<b>Appendix I</b>	Application Form with Attachments received on 1.9.2025
<b>Appendix Ia</b>	SI received on 5.9.2025
<b>Appendix Ib</b>	FI received on 26.9.2025
<b>Appendix Ic</b>	FI received on 3.10.2025
<b>Appendix Id</b>	FI received on 13.10.2025
<b>Appendix Ie</b>	FIs received on 15.10.2025 and 16.10.2025
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<b>Appendix II</b>	Previous Applications
<b>Appendix III</b>	Similar Applications
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<b>Drawing A-1</b>	Layout Plan
<b>Plan A-1</b>	Location Plan
<b>Plan A-2</b>	Site Plan
<b>Plans A-3a to A-3b</b>	Aerial Photos
<b>Plans A-4a to A-4b</b>	Site Photos

**PLANNING DEPARTMENT  
DECEMBER 2025**