

TPB PG-NO. 16A

**TOWN PLANNING BOARD GUIDELINES FOR  
APPLICATION FOR DEVELOPMENT/REDEVELOPMENT WITHIN  
“GOVERNMENT, INSTITUTION OR COMMUNITY” ZONE FOR USES OTHER THAN  
GOVERNMENT, INSTITUTION OR COMMUNITY USES  
UNDER SECTION 16 OF THE TOWN PLANNING ORDINANCE**

(Important Note :

The Guidelines are intended for general reference only. ~~The decision to approve or reject an application rests entirely with the Town Planning Board (the Board) and will be based on individual merits and other specific considerations of each case.~~

Any enquiry on this pamphlet should be directed to the *Secretariat of the Town Planning Board (15<sup>th</sup> Floor, North Point Government Offices (NPGO), 333 Java Road, North Point, Hong Kong – Tel. 2231 4810 or 2231 4835) or the Planning Enquiry Counters* ~~Planning Information and Technical Administration Unit of the Planning Department (Hotline: 2231 5000) (17<sup>th</sup> Floor, NPGO and 14<sup>th</sup> Floor, Sha Tin Government Offices, 1 Sheung Wo Che Road, Sha Tin).~~, ~~17/F, North Point Government Offices, 333 Java Road, Hong Kong – Tel. No. 22315000.~~

The Guidelines are *subject to revision without prior notice.* ~~liable to revision without prior notice. The Board will only make reference to the Guidelines current at the date on which it considers an application.)~~

**1. Scope and Application**

- 1.1 “Government, Institution or Community” (“G/IC”) zones are designated on statutory plans to reflect the existing *government, institution and community* (GIC) uses and to reserve sites for future provision of GIC facilities *and other public uses* in accordance with the Hong Kong Planning Standards and Guidelines (HKPSG) *or* to meet *the requirements of government bureaux/departments to serve the present and future needs of the community.* Some GIC developments, especially the low-rise and low-density ones, *might also* serve as “breathing space” *and/or visual relief* within a high-rise and high-density environment. Some areas/sites are also zoned “G/IC” to cater for unforeseen future demands and for which no specific GIC uses have been designated for the time being.
- 1.2 Over the years, due to changing demographic structure and revisions to the standards and requirements of provision of GIC facilities, some existing or planned facilities may become surplus, obsolete or under-utilised while some others may require in-situ expansion or reprovisioning elsewhere so as to meet the current and anticipated future operational needs. In these circumstances, opportunities exist for some “G/IC” sites to be developed/redeveloped *for*

*beneficial uses* ~~for non-GIC uses or for a mixture of GIC and non-GIC uses.~~

- 1.3 Use of “G/IC” sites for ~~non-GIC uses which fall within~~ *under* Column 2 (“*Column 2 uses*”) of the Notes for the “G/IC” zone may ~~or may not~~ be permitted with or without conditions on application to the Town Planning Board (the Board) under section 16 of the Town Planning Ordinance (*Cap. 131*) (*the Ordinance*). The planning permission system will enable the Board to maintain adequate planning control over the use of “G/IC” sites and yet allow sufficient flexibility in accommodating the changing aspirations and requirements of the community, and sometimes to meet demand for better utilisation of the site potential.
- 1.4 Applications for development/redevelopment *for Column 2 uses* within a “G/IC” zone ~~for non-GIC uses~~ will be considered by the Board on individual merits *and* in accordance with the main planning criteria set out in paragraph 2 below.
- ~~1.5 As a general rule, for sites zoned “G/IC”, a major portion of the proposed development should be dedicated to GIC and other public uses including public open spaces. Otherwise, the proposed development is considered to constitute a significant departure from the planning intention of the “G/IC” zone and, unless with very strong justifications and under special circumstances, planning permission for such development would not be granted.~~
- ~~1.6 If the development is for predominantly non-GIC uses (e.g. more than 50% of the total site area or gross floor area of the development, as the case may be, are for non-GIC uses), the Board might consider rezoning the site to an appropriate zoning if the proponent could demonstrate that all the planning criteria have been met. Through zoning amendment to the relevant statutory plan, members of the public would be informed of the change in planning intention, and an opportunity could be provided for the public to comment on the zoning amendments and lodge objections for the consideration of the Board under the provisions of the Town Planning Ordinance.~~
- ~~1.7~~ 1.5 This set of Guidelines is applicable to *applications for* both development and redevelopment of “G/IC” sites ~~for non-GIC uses, including a mixture of GIC and non-GIC uses.~~

## 2. Main Planning Criteria

- 2.1 In general, sites zoned “G/IC” are intended to be developed or redeveloped ~~solely~~ for GIC uses unless it can be established that the provision of GIC facilities would not be jeopardised and the concerned Government departments have no objection to releasing a particular “G/IC” site or a certain part of it for ~~non-GIC~~ *other* uses. For applications for development/redevelopment for

~~non-GIC~~**Column 2** uses within a “G/IC” site, the applicant should *provide justifications and* satisfactorily demonstrate the following:

- a. in the case of a “G/IC” site designated with specific uses,
  - i. the application site is no longer required for the designated GIC uses, or adequate reprovisioning of the designated GIC uses is provided either in-situ or elsewhere; and
  - ii. there is adequate provision of other GIC facilities in the district,~~or the application site is not suitable for other GIC facilities; or~~
- b. in the case of an undesignated “G/IC” site, the application site is no longer required to be reserved for any GIC uses; and
- c. the proposed development/redevelopment would not adversely affect the provision of GIC facilities *and open space* in the district on a long-term basis.

2.2 The proposed development should not adversely affect the normal operation of the existing GIC facilities nor delay the implementation of the planned GIC facilities, if any, within the “G/IC” site. Temporary reprovisioning, if necessary, should be provided prior to the completion of the proposed development.

2.3 The proposed development should be compatible in land-use terms with the GIC uses on the site, if any, and with the surrounding areas.

2.4 The scale and intensity of the proposed development should be in keeping with that of the adjacent area. In this regard, development restrictions stipulated on the statutory plan for similar developments in the locality and the prevailing development restrictions administratively imposed by the Government on nearby similar developments (e.g. development restrictions in *the outline development plans/layout plans*~~Special Control Areas~~ and, and plot ratios in accordance with the density zones under the HKPSG) would be taken into consideration.

~~2.5 The scale and design of the proposed development should have regard to the character and massing of the buildings in the surrounding areas and should not cause significant adverse visual impact on the townscape of the area. Where one of the planning intentions of the existing/designated GIC development on the site is to serve as a “breathing space” or visual break within a high-rise and high-density environment, the proposed development should be designed~~

~~in such a way that this planning intention would not be undermined.~~

- 2.5 The scale and design of the proposed development *within “G/IC” site* should *take into account* ~~have regard to~~ the character and massing of the buildings in the surrounding areas and should not cause significant adverse *air ventilation and/or* visual impact on the townscape *and ventilation* of the area. ~~Where one of the planning intentions of the existing/designated GIC development on the site is to serve as a "breathing space" or visual break within a high rise and high density environment, the proposed development should be designed in such a way that this planning intention would not be undermined.~~
- 2.6 The proposed development should be sustainable in terms of the capacities of existing and planned infrastructure such as drainage, sewerage, roads, water supply and utilities in the locality and its surrounding areas.
- 2.7 There should be adequate provision of parking and loading/unloading facilities to serve the proposed development in accordance with the HKPSG and to the satisfaction of the Transport Department (*TD*). Adequate vehicular access arrangements should also be provided to the satisfaction of ~~the Transport Department~~ *TD*.
- ~~2.8 The proposed development should be sustainable in terms of the overall planned provision of open space and GIC facilities in the area.~~
- ~~2.9~~ 2.8 The proposed development should not cause, directly or indirectly, the surrounding areas to be susceptible to adverse environmental impacts and should not be susceptible to adverse environmental impacts from pollution sources nearby including heavily trafficked road; otherwise adequate environmental mitigation, monitoring and audit measures must be provided.
- ~~2.10~~ 2.9 For “G/IC” sites covered by mature trees and vegetation or located in areas of high landscape or amenity value, the design and layout of the proposed development should be compatible and should blend in well with the surrounding areas. ~~The proposed development should not involve extensive clearance of existing natural vegetation, adversely affect the existing natural landscape, or cause adverse visual impact on the natural environment in the surrounding areas. A master landscape plan (including a detailed survey of the existing trees, proposals on preservation of the trees, tree transplanting, compensatory planting and, where appropriate, an indication of the proposed hard finishes of all landscape areas, slopes and retaining structures) should be submitted to the Board for consideration.~~ *Landscape Assessment according to Annex B of Guidance Notes for Application for Permission under Section 16 of the Ordinance should be submitted as necessary.*

~~2.412.10~~ The design and layout of the proposed development should have regard to the preservation of any existing buildings of historical or architectural values on or adjoining the application site.

~~2.12~~ The financial viability of a development/redevelopment proposal in support of the GIC elements to be provided, and the status of the land under lease and the planning gains to be brought about by the proposed development would also be part of the considerations of the Board when assessing the proposal. However, the amount of weight to be given to these considerations would depend on the circumstances and merits of each case. Under normal circumstances, planning considerations such as land use compatibility, traffic and environmental impacts, and landscape and urban design concerns would take precedence.

**2.11** *In general, the Board may give favourable consideration to the proposed development that may bring planning gain to the community.*

~~2.4312~~ All other statutory or non-statutory requirements of relevant government departments should be met.

### **3. In-situ Conversion of “G/IC” Building for non-GIC Uses**

**3.1** ~~With the exception of the criteria under para. 2.4, 2.5, 2.10 and 2.11 mentioned above,~~ This set of Guidelines is also applicable to proposed in-situ conversion for ~~non-GIC~~ **Column 2** uses of an existing “G/IC” building, or part thereof, within the “G/IC” zone, *wherever appropriate*.

**TOWN PLANNING BOARD**

~~January 1999~~ **FEBRUARY 2026**