RNTPC Paper No. A/HSK/290 For Consideration by the Rural and New Town Planning Committee on 12.3.2021

APPLICATION FOR PERMISSION UNDER SECTION 16 OF THE TOWN PLANNING ORDINANCE

APPLICATION NO. A/HSK/290

<u>Applicant</u>	: Mr. TANG Yau Tak represented by Metro Planning and Development Company Limited	
<u>Site</u>	: Lot 1046 RP (Part) in D.D. 125, Sik Kong Wai, Ha Tsuen, Yuen Long, New Territories	
<u>Site Area</u>	: About 126m ²	
Lease	: Block Government Lease (demised for agricultural use)	
<u>Plan</u>	: Approved Hung Shui Kiu and Ha Tsuen (HSK and HT) Outline Zoning Plan (OZP) No. S/HSK/2	
<u>Zoning</u>	: "Village Type Development" ("V") [Restricted to maximum building height of 3 storeys (8.23m)]	
Application	: Temporary Shop and Services (Real Estate Agency and Interior Design Service) for a Period of 3 Years	

1. <u>The Proposal</u>

- 1.1 The applicant seeks planning approval to use the application site (the Site) for temporary shop and services (real estate agency and interior design service) for a period of 3 years (**Plan A-1**). The Site falls within an area zoned "V" on the approved HSK and HT OZP. According to the Notes of the OZP for "V" zone, 'Shop and Services' is a Column 2 use requiring planning permission from the Town Planning Board (the Board). The Site is currently used for the applied use with valid planning permission.
- 1.2 The Site is related to one previous application No. A/HSK/62 for proposed temporary shop and services (real estate agency) approved with conditions by the Rural and New Town Planning Committee (the Committee) of the Board on 4.5.2018 for a period of 3 years with validity up to 4.5.2021. All time-limited approval conditions have been complied with. Compared with the last application, the current application is submitted by a different applicant for similar use (with the addition of interior design service) at the same site and the development parameters remain unchanged.
- 1.3 The Site is accessible from San Sik Road via local track (**Plan A-2**). As shown on the proposed layout plan at **Drawing A-1**, a single-storey structure (not exceeding

3.5 m high with floor area not exceeding 126 m^2) is proposed for real estate agency and interior design service. Neither car parking space nor loading/unloading bay are proposed. According to the applicant, the proposed operation hours will be from 8:00 a.m. to 10:00 p.m. daily including Sundays and public holidays. The proposed layout plan, as-built drainage plan and proposed fire service installations (FSIs) plan submitted by the applicant are at **Drawings A-1** to **A-3** respectively.

1.4 In support of the application, the applicant has submitted the following documents:

((a) Application Form with plans received on 15.1.2021	(Appendix I)
((b) Supplementary Information (SI) received on 20.1.2021, confirming no change in layout and proposed use of the Site and enclosing a FSIs plan and related certificate	(Appendix Ia)
((c) Further Information (FI) received on 28.1.2021 enclosing an estimated trip generation report [exempted from publication and recounting requirements]	(Appendix Ib)
((d) FI received on 5.3 2021 clarifying the applied use	(Annendix Ic)

(d) FI received on 5.3.2021 clarifying the applied use [exempted from publication and recounting requirements] (Appendix Ic)

2. Justifications from the Applicant

The justifications put forth by the applicant in support of the application are detailed in the Application Form at **Appendix I**. They can be summarized as follows:

- (a) The Site is the subject of a previous planning permission (No. A/HSK/62) for similar use. All approval conditions attached in the last planning application have been complied with.
- (b) Similar applications have been approved by the Board in the same "V" zone (e.g. A/HSK/58).
- (c) The proposed development is in line with the planning intention of the "V" zone which is primarily for the convenience of the nearby villagers. Shop and services is an "as-of-right" use at the ground floor of a New Territories Exempted House (NTEH) in the zone.
- (d) The proposed development is compatible with the surrounding environment.
- (e) The development will have insignificant noise and environmental impacts. No traffic impact would be generated as the proposed development is intended to serve nearby villagers. The applicant has implemented drainage proposal to mitigate drainage impacts.

3. <u>Compliance with the "Owner's Consent/Notification" Requirements</u>

The applicant is not a "current land owner" but has complied with the requirements as set out in the Town Planning Board Guidelines on Satisfying the "Owner's Consent/Notification" Requirements under Sections 12A and 16 of the Town Planning Ordinance (TPB PG-No. 31A) by posting site notice and sending notice to the Ha Tsuen Rural Committee by registered mail. Detailed information would be deposited at the meeting for Members' inspection.

4. <u>Background</u>

The Site is not subject to planning enforcement action.

5. <u>Previous Application</u>

- 5.1 The Site is related to one previous application No. A/HSK/62 for proposed temporary shop and services (real estate agency), which was approved with conditions by the Committee on 4.5.2018 for a period of 3 years till 4.5.2021 on the considerations that the applied use was not incompatible with the surrounding areas, no major adverse comment from concerned Government departments and approval of the application on a temporary basis would not jeopardise the long-term development of the area. All time-limited approval conditions have been complied with. Details of the application are summarized at **Appendix II** and its location is shown on **Plan A-1**.
- 5.2 Compared with the last application, the current application is submitted by a different applicant for similar use (with the additional of interior design service) at the same site and the development parameters remain unchanged.

6. <u>Similar Applications</u>

- 6.1 There are ten similar applications (No. A/HSK/13, 58, 97, 111, 120, 130, 143, 212, 244 and 248) within the same "V" zone on the OZP for similar temporary shop and services use (real estate agency with/without convenient store and/or showroom) between 2017 and 2020. All applications were approved by the Committee on similar considerations as mentioned in paragraph 5.1 above. Details of the applications are summarized at **Appendix III** and their locations are shown on **Plan A-1**.
- 6.2 For members' information, application No. A/HSK/292 for temporary shop and services (convenient store and real estate agency) for a period of 3 years within the same "V" zone will also be considered at this meeting (**Plans A-1 and A-2**).

7. <u>The Site and Its Surrounding Areas</u> (Plans A-1 to A-4)

- 7.1 The Site is:
 - (a) currently used for the applied use with valid planning permission; and
 - (b) accessible from San Sik Road via a local track.
- 7.2 The surrounding areas have the following characteristics:
 - (a) to its immediate north are a convenient store and real estate agency under valid planning permission while to its further north are two floodwater ponds;
 - (b) to its east and south are the village settlements of Sik Kong Wai (the nearest residential dwelling is about 7m away); and
 - (c) to its west and southwest are some parking of vehicles, vacant land and

residential dwellings.

8. <u>Planning Intention</u>

The planning intention of the "V" zone is to designate both existing recognized villages and areas of land considered suitable for village expansion. Land within this zone is primarily intended for development of Small Houses by indigenous villagers. It is also intended to concentrate village type development within this zone for a more orderly development pattern, efficient use of land and provision of infrastructures and services. Selected commercial and community uses serving the needs of the villagers and in support of the village development are always permitted on the ground floor of a NTEH. Other commercial, community and recreational uses may be permitted on application to the Board.

9. <u>Comments from Relevant Government Departments</u>

9.1 The following Government departments have been consulted and their views on the application are summarized as follows:

Land Administration

- 9.1.1 Comments of the District Lands Officer/Yuen Long, Lands Department (DLO/YL, LandsD):
 - (a) The Site comprises an Old Schedule Agricultural Lot held under the Block Government Lease which contains the restriction that no structures are allowed to be erected without prior approval of the Government.
 - (b) The private land of Lot No. 1046 RP in D.D. 125 is covered by Short Term Waiver (STW) No. 4163 to permit structures for the purpose of "Temporary Shop and Services (Convenient Store)".
 - (c) According to his record, there are no Small House (SH) applications approved/under processing within the Site.
 - (d) Should the application be approved, the STW holders will need to apply to his office for modification of the STW conditions where appropriate. Besides, given the proposed use is temporary in nature, only application for regularization or erection of temporary structure(s) will be considered. Application(s) for any of the above will be considered by LandsD acting in the capacity of the landlord or lessor at its sole discretion and there is no guarantee that such application(s) will be approved. If such application(s) is approved, it will be subject to such terms and conditions, including among others the payment of rent or fee, as may be imposed by LandsD.

Traffic

- 9.1.2 Comments of the Chief Highway Engineer/New Territories West, Highways Department (CHE/NTW, HyD):
 - (a) As no vehicular access is proposed or to be granted under the subject

application, his office has no comment from highways maintenance point of view.

(b) Should the application be approved, he recommends to highlight to the applicant that it is understood from the application that there is and will be no vehicular access to/from the Site.

Environment

- 9.1.3 Comment of the Director of Environmental Protection (DEP):
 - (a) There was no environmental complaint pertaining to the Site received in the past 3 years.
 - (b) Should the application be approved, the applicant is reminded to follow the relevant mitigation measures and requirements in the latest "Code of Practice (COP) on Handling the Environmental Aspects of Temporary Uses and Open Storage Sites" to minimize any potential environmental nuisance.

Drainage

- 9.1.4 Comments of the Chief Engineer/Mainland North, Drainage Services Department (CE/MN, DSD):
 - (a) According to the applicant's submission, the existing drainage facilities which was implemented under the previous application No. A/HSK/62 will be maintained. He has no objection in principle to the application from a drainage point of view.
 - (b) Should the application be approved, he would suggest to stipulate a condition requiring the applicant to maintain the existing drainage facilities and submit condition record of the existing drainage facilities to the satisfaction of his Division.
 - (c) The applicant should be reminded of the detailed comments at **Appendix V**.

Building Matters

- 9.1.5 Comments of the Chief Building Surveyor/New Territories West, Buildings Department (CBS/NTW, BD):
 - (a) There is no record of approval by the Building Authority (BA) for the existing structures at the Site.
 - (b) The applicant should be reminded of his detailed comments at **Appendix V**.

Fire Safety

- 9.1.6 Comments of the Director of Fire Services (D of FS):
 - (a) He has no objection in principle to the proposal subject to FSIs being provided to his satisfaction.

- (b) In consideration of the design/nature of the proposal, FSIs are anticipated to be required. Therefore, the applicant is advised to submit relevant layout plans incorporated with the proposed FSIs to his department for approval.
- (c) The applicant should be reminded of his detailed comments at **Appendix V**.

District Officer's Comment

- 9.1.7 Comments of District Officer/Yuen Long, Home Affairs Department (DO/YL, HAD):
 - (a) He has no comment on the application from departmental point of view.
 - (b) His office has not received any comments from the locals on the application.
- 9.2 The following Government departments have no comment on the application:
 - (a) Project Manager (West), Civil Engineering and Development Department (PM/W, CEDD);
 - (b) Commissioner for Transport (C for T);
 - (c) Director of Agriculture, Fisheries and Conservation (DAFC); and
 - (d) Chief Engineer/Construction, Water Supplies Department (CE/C, WSD).

10. Public Comments Received During Statutory Publication Period

On 22.1.2021, the application was published for public inspection. During the first three weeks of the statutory public inspection period, two public comments were received from an individual and a Yuen Long District Council (YLDC) member respectively (**Appendices IV-1 to 2**). The YLDC member supported the application without providing further justification, while the individual raised concerns/objected to the application on the reasons that commercial activities within dense residential area are likely to cause environmental degradation and potential fire hazard, thereby affecting the safety and living quality of villagers.

11. Planning Considerations and Assessments

11.1 The application is for temporary shop and services (real estate agency and interior design service) for a period of 3 years at a site zoned "V" on the OZP (**Plan A-1**). The planning intention of the "V" zone is to designate both existing recognized villages and areas of land considered suitable for village expansion. Land within this zone is primarily intended for development of Small Houses by indigenous villagers. Although the temporary shop and services (real estate agency and interior design service) is not entirely in line with the planning intention of the "V" zone, it could provide real estate agency and interior design service to meet any such demand in the area. In addition, DLO/YL, LandsD advises that no Small House application within the Site has been received. Approval of the application on a temporary basis of 3 years would not jeopardise the long-term development of the area.

- 11.2 The applied use is not incompatible with the surrounding area, which is predominately occupied by village houses (**Plan A-2**).
- 11.3 There is no objection to or adverse comment on the application from the concerned Government departments, including C for T, CE/MN, DSD, DEP and D of FS. Significant traffic, drainage, environmental and fire safety impacts on the surrounding area are not expected. Relevant approval conditions have been recommended in paragraph 12.2 below to minimize any possible nuisances or to address the technical requirements of the concerned Government departments. Any non-compliance with these approval conditions would result in revocation of the planning permission and any unauthorised development on the Site would be subject to enforcement action by the Planning Authority. Should the application be approved, the applicant will be advised to follow the 'Code of Practice on Handling Environmental Aspects of Temporary Uses and Open Storage Sites' in order to minimize the possible environmental impacts on the surrounding areas.
- 11.4 The Committee has approved one previous application for temporary shop and services (real estate agency) at the Site and ten similar applications within the same "V" zone on the OZP (Plan A-1). Approval of the current application is in line with the Committee's previous decisions.
- 11.5 There were two public comments received during statutory publication period as summarised in paragraph 10. The planning considerations and assessments in the paragraphs above are relevant.

12. <u>Planning Department's Views</u>

- 12.1 Based on the assessments made in paragraph 11 above and taking into account the public comments mentioned in paragraph 10, the Planning Department has <u>no</u> <u>objection</u> to the application.
- 12.2 Should the Committee decide to approve the application, it is suggested that the permission shall be valid on a temporary basis for a period of 3 years until <u>12.3.2024</u>. The following conditions of approval and advisory clauses are also suggested for Members' reference:

Approval conditions

- (a) no operation from 10:00 p.m. to 8:00 a.m., as proposed by the applicant, is allowed on the Site during the planning approval period;
- (b) the existing drainage facilities within the Site shall be maintained at all times during the planning approval period;
- (c) the submission of a condition record of the existing drainage facilities within 3 months from the date of planning approval to the satisfaction of the Director of Drainage Services or of the Town Planning Board by <u>12.6.2021</u>;
- (d) the submission of a fire service installations proposal within 6 months from the date of the planning approval to the satisfaction of the Director of Fire Services or of the Town Planning Board by <u>12.9.2021</u>;
- (e) in relation to (d) above, the implementation of the fire service installations

proposal within **9** months from the date of the planning approval to the satisfaction of the Director of Fire Services or of the Town Planning Board by **12.12.2021**;

- (f) if any of the above planning conditions (a) or (b) is not complied with during the approval period, the approval hereby given shall cease to have effect and shall be revoked immediately without further notice; and
- (g) if any of the above planning conditions (c), (d) or (e) is not complied with by the above specified date, the approval hereby given shall cease to have effect and shall on the same date be revoked without further notice.

Advisory clauses

The recommended advisory clauses are attached at Appendix V.

12.3 Alternatively, should the Committee decide to reject the application, the following reason for rejection is suggested for Members' reference:

the applied use is not in line with the planning intention of the "V" zone which is primarily to designate both existing recognized villages and areas of land considered suitable for village expansion. Land within this zone is primarily intended for development of Small Houses by indigenous villagers. There is no strong justification in the submission for a departure from the planning intention, even on a temporary basis.

13. Decision Sought

- 13.1 The Committee is invited to consider the application and decide whether to grant or refuse to grant permission.
- 13.2 Should the Committee decide to approve the application, Members are invited to consider the approval condition(s) and advisory clause(s), if any, to be attached to the permission, and the period of which the permission should be valid on a temporary basis.
- 13.3 Alternatively, should the Committee decide to reject the application, Members are invited to advise what reason(s) for rejection should be given to the applicant.

14. Attachments

Appendix I Appendix Ia Appendix Ib	Application Form received on 15.1.2021 SI received on 20.1.2021 FI received on 28.1.2021
Appendix Ic	FI received on 5.3.2021
Appendix II	Previous Application
Appendix III	Similar Applications Within the Same "V" Zone
Appendices IV-1 to 2	Public Comments
Appendix V	Advisory Clauses
Drawing A-1	Proposed Layout Plan
Drawing A-2	As-built Drainage Plan
Drawing A-3	Proposed Fire Service Installations Plan

Plan A-1	Location Plan
Plan A-2	Site Plan
Plan A-3	Aerial Photo
Plan A-4	Site Photos

PLANNING DEPARTMENT MARCH 2021