

APPLICATION FOR PERMISSION
UNDER SECTION 16 OF THE TOWN PLANNING ORDINANCE

APPLICATION NO. A/NE-PK/207

- Applicant** : Mr. LIU Kan Wo represented by Mr. Pang Hing Yeun
- Site** : Lot 1511 S.L in D.D. 91, Kai Leng, Sheung Shui, New Territories
- Site Area** : About 148m²
- Lease** : Block Government Lease (demised for agricultural use)
- Plan** : Approved Ping Kong Outline Zoning Plan (OZP) No. S/NE-PK/11
- Zoning** : “Agriculture” (“AGR”)
- Application** : Proposed House (New Territories Exempted House (NTEH) – Small House)

1. The Proposal

- 1.1 The applicant, who is an indigenous villager of Sheung Shui, Sheung Shui Heung¹, seeks planning permission to build a NTEH (Small House) at the application site (the Site) which falls within an area zoned “AGR” on the OZP (**Plans A-1 and A-2a**). According to the Notes of the OZP, ‘House (NTEH only)’ in the “AGR” zone requires planning permission from the Town Planning Board (the Board).
- 1.2 Details of the proposed Small House are as follows:
- | | | |
|-------------------|---|----------------------|
| Total Floor Area | : | 195.09m ² |
| Number of Storeys | : | 3 |
| Building Height | : | 8.23m |
| Roofed Over Area | : | 65.03m ² |
- 1.3 The layout of the proposed Small House and the location of the proposed septic tank are shown in **Drawing A-1**.
- 1.4 The Site is the subject of a previously approved application (No. A/NE-PK/94) (**Plans A-1 and A-2a**), which was submitted by the same applicant as the current application for the same use. It was approved by the Rural and New Town Planning Committee (the Committee) of the Board on 23.12.2016. Details of the previous application are set out in paragraph 5.1 below.

¹ District Lands Officer/North, Lands Department (DLO/N, LandsD) advises that the applicant’s eligibility of Small House grant has been ascertained.

- 1.5 In support of the application, the applicant has submitted an Application Form with attachments received on 24.10.2024 (**Appendix I**)

2. Justifications from the Applicant

The justifications put forth by the applicant in support of the application are detailed in the Application Form at **Appendix I**, as summarised below:

- (a) the Site is the subject of a previously approved application No. A/NE-PK/94, the Small House grant application is under processing by the District Lands Officer/North, Lands Department (DLO/N, LandsD);
- (b) the applicant, site layout and major development parameters under the current application remain unchanged as compared to the approved application;
- (c) the applicant will comply with the requirements of the relevant government departments; and
- (d) the Site does not involve any land filling or excavation activities.

3. Compliance with the “Owner’s Consent/Notification” Requirements

The applicant is the sole “current land owner” of the Site. Detailed information would be deposited at the meeting for Members’ inspection.

4. Assessment Criteria

The set of Interim Criteria for Consideration of Application for NTEH/Small House in New Territories (the Interim Criteria) was first promulgated on 24.11.2000. The latest set of Interim Criteria, which was revised on 7.9.2007, is at **Appendix II**.

5. Previous Application

- 5.1 The Site is the subject of a previously approved Application No. A/NE-PK/94 submitted by the same applicant for the same use, which was approved by the Committee on 23.12.2016 mainly on considerations that the proposed development was in line with the Interim Criteria in that more than 50% of the footprint of the proposed Small House fell within village ‘environs’ (‘VE’) of Kai Leng Village and there were insufficient land within the “V” zone to meet the demand for Small House at the time of consideration. The validity of the planning permission has been extended once to 23.12.2024 under the approved application No. A/NE-PK/94-1. As the planning permission cannot be further extended and LandsD requires more time for processing the Small House grant application, a fresh planning application is required. Compared with the previous application, the major development parameters and the footprint of the proposed Small House remain unchanged.

- 5.2 Details of the previous application are summarised at **Appendix III** and its location is shown on **Plans A-1** and **A-2a**.

6. Similar Applications

- 6.1 There have been 146 similar applications involving 91 sites for Small House developments within the same “AGR” zone in the vicinity of the Sites since the first promulgation of the Interim Criteria on 24.11.2000. All these applications were approved with conditions by the Committee between 2001 and 2024 on similar considerations as stated in paragraph 5.1.
- 6.2 Details of the similar applications are summarised at **Appendix IV** and their locations are shown on **Plan A-2a**.

7. The Site and Its Surrounding Areas (Plans A-1 to A-4)

- 7.1 The Site is:
- (a) currently vacant and partly covered with vegetation; and
 - (b) located entirely within the ‘VE’ of Kai Leng Village.
- 7.2 The surrounding areas are predominantly rural in character comprising village houses, farmland and clusters of trees. To the north of the site is the village proper of Kai Leng Village.
- 7.3 There are two similar applications No. A/NE-PK/208 and 209 for proposed house (NTEH – Small House) use falling within the subject “AGR” zone (**Plan A-2a**), which will be considered at the same meeting.

8. Planning Intention

The planning intention of the “AGR” zone is primarily to retain and safeguard good quality agricultural land/farm/fish ponds for agricultural purposes. It is also intended to retain fallow arable land with good potential for rehabilitation for cultivation and other agricultural purposes.

9. Comments from Relevant Government Departments

- 9.1 The application had been assessed against the assessment criteria at **Appendix II**. The assessment is summarised in the following table:

	<u>Criteria</u>	<u>Yes</u>	<u>No</u>	<u>Remarks</u>
1.	Within “V” zone? - Footprint of the proposed Small House - The Site	-	100%	- The Site and footprint of the proposed Small House fall entirely within the “AGR” zone.
2.	Within ‘VE’? - Footprint of the proposed Small House - The Site	100%	-	- The Site and footprint of the proposed Small House fall entirely within the ‘VE’ of Kai Leng Village.
3.	Sufficient land in “V” zone to meet Small House demand (outstanding Small House applications plus 10-year Small House demand)? Sufficient land in “V” zone to meet outstanding Small House application?		✓	<u>Land Required</u> - Land required to meet Small House demand in Kai Leng Village: about 8.7ha (equivalent to 348 Small House sites). The number of outstanding Small House applications is 69 ² while the 10-year Small House demand forecast is 279. <u>Land Available</u> - Land available to meet Small House demand within the “V” zone of concerned village: about 0.67ha (equivalent to about 26 Small House sites) (Plan A-2b).
4.	Compatible with the planning intention of “AGR” zone?		✓	- Director of Agriculture, Fisheries and Conservation (DAFC) does not support the application as agricultural activities are active in the vicinity, and agricultural infrastructures such as road access and water sources are also available. The Site possesses

² Among the 69 outstanding Small House grant applications, 12 fall within “V” zone and 57 straddle or fall outside the “V” zone. For cases straddling or falling outside of “V” zone, 53 of them are the subject of approved planning application(s).

	<u>Criteria</u>	<u>Yes</u>	<u>No</u>	<u>Remarks</u>
				potential for agricultural rehabilitation.
5.	Compatible with surrounding area/development?	✓		- Chief Town Planner/Urban Design and Landscape, Planning Department (CTP/UD&L, PlanD) advises that the Site is located in an area of rural inland plains landscape character comprising farmland, vegetated areas, scattered tree groups and village houses.
6.	Within water gathering grounds?		✓	
7.	Sewerage impact?		✓	- Director of Environmental Protection (DEP) advises that in view of small scale of the proposed development, the application alone is unlikely to cause major pollution.
8.	Encroachment onto planned road networks and public works boundaries?		✓	
9.	Need for provision of fire services installations and emergency vehicular access (EVA)?		✓	- Director of Fire Services (D of FS) has no in-principle objection to the application.
10.	Traffic impact?	✓		- Commissioner for Transport (C for T) advises that although additional traffic generated by the proposed development are not significant, the permission of development outside the "V" zone will set an undesirable precedent case for similar applications in the future. The resulting cumulative adverse traffic impact has to be reviewed on a case-by-case basis in the

	<u>Criteria</u>	<u>Yes</u>	<u>No</u>	<u>Remarks</u>
				future. The application only involving development of one Small House could be tolerated on traffic grounds.
11.	Drainage impact?		✓	- Chief Engineer/Mainland North, Drainage Services Department (CE/MN, DSD) has no objection to the application.
12.	Landscape impact?		✓	- CTP/UD&L, PlanD has no adverse comment on the application from landscape planning perspective as significant adverse impact on the landscape character and existing landscape resources within the Site arising from the proposed use is not anticipated.
13.	Geotechnical impact?		✓	- Head of Geotechnical Engineering Office, Civil Engineering and Development Department (H(GEO), CEDD) has no geotechnical comment on the application.
14.	Local objections conveyed by DO?		✓	- District Officer (North), Home Affairs Department (DO(N), HAD) advises that he has issued consultation letters to the Chairman of Sheung Shui District Rural Committee, Indigenous Inhabitant Representative and Resident Representative of Kai Leng Village.

9.2 Comments from the following government departments have been incorporated in paragraph 9.1 above. Other detailed comments and recommended advisory clauses are provided at **Appendices V** and **VI** respectively.

- (a) DLO/N, LandsD;
- (b) DAFC;
- (c) C for T;
- (d) DEP;
- (e) CE/MN, DSD;

- (f) Chief Engineer/Construction, Water Supplies Department (CE/C, WSD);
- (g) CTP/UD&L, PlanD;
- (h) D of FS;
- (i) H(GEO), CEDD; and
- (j) DO(N), HAD.

9.3 The following government departments have no objection to/no comment on the application:

- (a) Chief Highway Engineer/New Territories East, Highways Department (CHE/NTE, HyD); and
- (b) Project Manager (North), Civil Engineering and Development Department (PM(N), CEDD).

10. Public Comments Received During Statutory Publication Period

On 1.11.2024, the application was published for public inspection. During the statutory public inspection period, two public comments were received. One comment from the World Wide Fund For Nature Hong Kong objects to the application mainly on the grounds that the proposed use is not in line with the planning intention of “AGR” zone; and approval of the proposed use would set an undesirable precedent for other similar applications (**Appendix VIIa**). The remaining comment from an individual indicates no comment on the application (**Appendix VIIb**).

11. Planning Considerations and Assessments

- 11.1 The application is for proposed Small House development at the Site zoned “AGR” on the OZP. The proposed development is not in line with the planning intention of the “AGR” zone, which is to retain and safeguard good quality agricultural land/farm/fish ponds for agricultural purposes and to retain fallow arable land with good potential for rehabilitation for cultivation and other agricultural purposes. DAFC does not support the application from agricultural perspective as the Site possesses potential for agricultural rehabilitation.
- 11.2 Regarding the Interim Criteria (**Appendix II**), the footprint of the proposed Small House falls entirely within the ‘VE’ of Kai Leng Village. According to DLO/N, LandsD’s records, the total number of outstanding Small House applications for Kai Leng Village is 69 while the 10-year Small House demand forecast is 279. Based on the latest estimate by PlanD, about 0.67ha of land (or equivalent to about 26 Small House sites) is available within the “V” zone concerned (**Plan A-2b**). In this regard, there is insufficient land within the “V” zone to meet the outstanding Small House applications. As such, the application generally complies with the Interim Criteria.
- 11.3 The Site is currently vacant and partly covered with vegetation. The Site is located to the south of the village proper of Kai Leng and some pieces of vacant land with planning approvals for Small House developments and Small House

grant applications being processed by DLO/N, LandsD are found in the immediate surroundings of the Site. The proposed Small House is not incompatible with the surrounding areas comprising village houses, farmland and clusters of trees. The CTP/UD&L, PlanD has no objection to the application as significant adverse impact on the landscape character and existing landscape resources within the Site arising from the proposed development is not anticipated. The C for T considers that the application involving only one Small House could be tolerated. Other concerned government departments including CE/MN, DSD, DEP and D of FS have no objection to or no adverse comment on the application.

- 11.4 The Site is the subject of a previously approved application submitted by the same applicant for the same use as set out in paragraph 5.1 above. Although the previous approval has lapsed, the Small House grant application at the Site was approved and the basic term offer letter was issued to the applicant by DLO/N, LandsD, pending the applicant's response. Compared with the previous application, the major development parameters and the footprint of the proposed Small House remain unchanged. In this regard, sympathetic consideration may be given to the application.
- 11.5 There are 146 approved similar applications for Small House development within the same "AGR" zone in the vicinity of the Site. The circumstances of the current application are largely the same as these similar applications. Approving the subject application is in line with the previous decisions of the Committee.

12. Planning Department's Views

- 12.1 Based on the assessments made in paragraph 11, the Planning Department has no objection to the application.
- 12.2 Should the Committee decide to approve the application, it is suggested that the permission shall be valid until 20.12.2028, and after the said date, the permission shall cease to have effect unless before the said date, the development permitted is commenced or the permission is renewed. The recommended advisory clauses are attached at **Appendix VI**.
- 12.3 Alternatively, should the Committee decide to reject the application, the following reason for rejection is suggested for Members' reference:

the proposed development is not in line with the planning intention of the "Agriculture" zone which is primarily to retain and safeguard good quality agricultural land/farm/fish ponds for agricultural purposes and to retain fallow arable land with good potential for rehabilitation for cultivation and other agricultural purposes. There is no strong planning justification in the submission for a departure from the planning intention.

13. Decision Sought

- 13.1 The Committee is invited to consider the application and decide whether to grant or refuse to grant the permission.
- 13.2 Should the Committee decide to approve the application, Members are invited to consider the approval condition(s) and advisory clause(s) to be attached to the permission, and the date when the validity of the permission should expire.
- 13.3 Alternatively, should the Committee decide to reject the application, Members are invited to advise what reason(s) for rejection should be given to the applicant.

Attachments

Appendix I	Application Form with Attachments Received on 24.10.2024
Appendix II	Interim Criteria for Consideration of Application for NTEH/Small House in New Territories
Appendix III	Previous Application
Appendix IV	Similar Applications
Appendix V	Detailed Comments from Relevant Government Departments
Appendix VI	Recommended Advisory Clauses
Appendix VII	Public Comment
Drawing A-1	Proposed Layout Plan
Plan A-1	Location Plan
Plan A-2a	Site Plan
Plan A-2b	Estimated Amount of Land Available within “V” Zone of Kai Leng Village for Small House Development
Plan A-3	Aerial Photo
Plan A-4	Site Photo

**PLANNING DEPARTMENT
DECEMBER 2024**