RNTPC Paper No. A/YL-KTN/975 For Consideration by the Rural and New Town Planning Committee on 26.1.2024

APPLICATION FOR PERMISSION UNDER SECTION 16 OF THE TOWN PLANNING ORDINANCE

APPLICATION NO. A/YL-KTN/975

Applicant : TANG Wing Yat Tommy

Site : Lots 1400 (Part) and 1401 (Part) in D.D. 107, Kam Tin North, Yuen

Long, New Territories

Site Area : About 2,179.8m²

<u>Lease</u> : Block Government Lease (demised for agricultural use)

<u>Plan</u>: Approved Kam Tin North Outline Zoning Plan (OZP) No. S/YL-KTN/11

(currently in force)

Draft Kam Tin North Outline Zoning Plan (OZP) No. S/YL-KTN/10 (at

the time of submission)

[No change to the zoning of the application site on the OZP]

Zoning : "Agriculture" ("AGR")

Application : Proposed Temporary Warehouse (excluding Dangerous Goods

Godown) with Ancillary Facilities for a Period of Three Years and

Filling of Land

1. The Proposal

- 1.1 The applicant seeks planning permission for proposed temporary warehouse (excluding dangerous goods godown) with ancillary facilities for a period of three years and filling of land at the application site (the Site), which falls within an area zoned "AGR" on the Kam Tin North OZP (Plan A-1). According to the covering Notes of the OZP, temporary use of land not exceeding a period of three years requires planning permission from the Town Planning Board (the Board). Filling of land within the "AGR" zone also requires planning permission from the Board. The Site is vacant and formed. (Plans A-2 to A-4b).
- 1.2 According to the applicant, the proposed temporary warehouse is for storage of construction materials involving two single-storey structures for warehouse and ancillary office with a total floor area of about 420m^2 and building height of not more than 8m (**Drawing A-1**). The applicant also applies for proposed filling of land for the whole Site with soil and concrete with a depth of not more than 0.7m from levels ranging from +9.8mPD to +10.2mPD to levels ranging from 10.4mPD to +10.6mPD for site formation and vehicular circulation (**Drawing A-2**). The

operation hours will be between 9:00 a.m. and 7:00 p.m. from Mondays to Saturdays with no operation on Sundays and public holidays. Six parking spaces for private cars and four loading/unloading spaces for light goods vehicles will be provided. The Site is accessible from Shui Mei Road via a local track (**Plans A-1** and **A-2**). The site layout plan and land filling plan submitted by the applicant are at **Drawings A-1** and **A-2**.

- 1.3 In support of the application, the applicant has submitted the following documents:
 - (a) Application form with supplementary information received (**Appendix I**) on 7.12.2023
 - (b) Further Information (FI) received on 17.1.2024* (Appendix Ia) * accepted and exempted from publication and recounting requirements

2. <u>Justifications from the Applicant</u>

The justifications put forth by the applicant in support of the application are detailed in the application form, supplementary information and FI at **Appendices I** and **Ia**. They can be summarised as follows:

- (a) The proposed development is temporary in nature and will not frustrate the long-term planning intention of the "AGR" zone.
- (b) The proposed development can meet the demand for warehouse. There are similar applications approved by the Rural and New Town Planning Committee (the Committee) in the vicinity of the Site within the same "AGR" zone.
- (c) The filling of land is necessary for site formation purpose to meet the operational needs of the proposed development. The applicant undertakes to reinstate the Site upon expiry of the planning approval.
- (d) The applicant undertakes to resolve any land matter associated with the provision of water supply and will be responsible for the construction, operation and maintenance of the inside services within private lots up to Water Supplies Department (WSD)'s standards.
- (e) The applicant will implement mitigation measures to avoid any disturbance to the nearby watercourse, including designation of 3m-buffer area from the watercourse, and setting up fences to isolate the proposed use from the watercourse. Besides, no recycling, cleansing, repairing, dismantling works or other workshop activities are involved at the Site. The proposed use will not induce adverse environmental, traffic and drainage impacts to the surrounding areas.

3. Compliance with the "Owner's Consent/Notification" Requirements

The applicant is not the "current land owner" of the Site but has complied with the requirements as set out in the Town Planning Board Guidelines on Satisfying the "Owner's Consent/Notification" Requirements under Sections 12A and 16 of the Town Planning Ordinance (TPB PG-No. 31B) by posting site notice and sending notification

letter to the Pat Heung Rural Committee by registered mail. Detailed information would be deposited at the meeting for Members' inspection.

4. Background

The Site is currently not subject to any active planning enforcement case.

5. Previous Application

There is no previous application at the Site.

6. Similar Applications

- 6.1 There are 17 similar applications for temporary warehouse use (including renewal of temporary approved granted), 16 of which with filling of land, within the same "AGR" zone in the vicinity of the Site in the past five years. All the applications were approved with conditions by the Committee between June 2020 and December 2023 mainly on the considerations that temporary approval would not frustrate the long-term planning intention; the proposed development was not incompatible with the surrounding land uses; and the departments consulted in general had no adverse comment or their concerns could be addressed by relevant approval conditions.
- 6.2 Details of the applications are summarised in **Appendix II** and the locations are shown on **Plan A-1**.

7. The Site and Its Surrounding Areas (Plans A-1 to A-4b)

- 7.1 The Site is:
 - (a) vacant and formed; and
 - (b) accessible from Shui Mei Road via a local track.
- 7.2 The surrounding areas are rural in character intermixed with open storage yards and warehouse (including sites with valid temporary planning approvals for warehouse use under applications No. A/YL-KTN/920 and 955) (**Plan A-2**), vacant lands, animal boarding establishment, woodland, and residential structures/dwellings. A nullah is along the northern boundary of the Site.

8. **Planning Intention**

8.1 The planning intention of the "AGR" zone is primarily to retain and safeguard good quality agricultural land/farm/fish ponds for agricultural purposes. It is also intended to retain fallow arable land with good potential for rehabilitation for cultivation and other agricultural purposes.

8.2 According to the Explanatory Statement of the OZP, as filling of land may cause adverse drainage and environmental impacts on the adjacent areas, permission from the Board is required for such activities.

9. Comments from Relevant Government Departments

- 9.1 Apart from the government department as set out in paragraph 9.2 below, other departments consulted have no objection to or no adverse comment on the application. Their general comments on the application and advisory comments in the Recommended Advisory Clauses are provided in **Appendices III and IV** respectively.
- 9.2 The following government department does not support the application:

Agriculture and Nature Conservation

Comments of the Director of Agriculture, Fisheries and Conservation (DAFC):

- (a) does not support the application from agricultural perspective as the Site possesses potential for agricultural rehabilitation;
- (b) the Site falls within the "AGR" zone and is generally vacant. The agricultural activities are active in the vicinity, and agricultural infrastructures such as road access and water source are also available. The Site can be used for agricultural activities such as open-field cultivation, greenhouses, plant nurseries, etc.; and
- (c) no comment from nature conservation perspective.

10. Public Comments Received During Statutory Publication Period (Appendix V)

The application was published for public inspection. During the statutory public inspection period, two public comments from Kadoorie Farm and Botanic Garden Corporation and an individual were received. Kadoorie Farm and Botanic Garden Corporation raises concern on whether unauthorized land filling is involved at the Site. The individual objects to the application mainly on the grounds that the entire site is paved; there is potential impact on the nearby watercourse; and there is rising demand for local agricultural products.

11. Planning Considerations and Assessments

11.1 The application is for proposed temporary warehouse (excluding dangerous goods godown) with ancillary facilities for a period of three years and filling of land at the Site zoned "AGR" (**Plan A-1**). The planning intention of the "AGR" zone is primarily to retain and safeguard good quality agricultural land/farm/fish ponds for agricultural purposes and to retain fallow arable land with good potential for rehabilitation for cultivation and other agricultural purposes. Whilst the proposed

use is not in line with the planning intention of "AGR" zone and DAFC does not support the application from agricultural perspective, taking into account the planning assessments below, the proposed use on a temporary basis of 3 years could be tolerated.

- 11.2 Filling of land within the "AGR" zone requires planning permission from the Board as it may cause adverse drainage and environmental impacts on the surrounding areas. In this regard, the Chief Engineer/Mainland North of the Drainage Services Department (CE/MN of DSD) and the Director of Environmental Protection (DEP) have no objection to the application from drainage and environmental perspectives. An approval condition requiring the reinstatement of the Site to an amenity area is recommended should the Committee decide to approve the application.
- 11.3 The proposed use is considered not incompatible with the surrounding land uses intermixed with open storage yards, warehouse, vacant lands and residential structures/dwellings. The Chief Town Planner/Urban Design and Landscape of the Planning Department considers that significant impact on the existing landscape resources within the Site is not anticipated and has no objection to the application.
- 11.4 Other relevant departments consulted including the Commissioner for Transport and the Director of Fire Services have no objection to or no adverse comment on the application. To address the technical requirements of concerned government departments, appropriate approval conditions are recommended in paragraph 12.2 below. To minimise any potential environmental nuisances, the applicant will also be advised to follow the revised 'Code of Practice on Handling the Environmental Aspect of Temporary Uses and Open Storage Sites' issued by DEP.
- 11.5 There are 17 approved similar applications in the vicinity of the Site as mentioned in paragraph 6.1 above. Approving the current application is in line with the Committee's previous decisions.
- 11.6 Regarding the two public comments raising concern and objecting to the application as mentioned in paragraph 10, the departmental comments and planning assessments above are relevant.

12. Planning Department's Views

- 12.1 Based on the assessments made in paragraph 11 and having taken into account the public comments mentioned in paragraph 10, the Planning Department considers that the proposed use could be tolerated for a period of three years.
- 12.2 Should the Committee decide to approve the application, it is suggested that the permission shall be valid on a temporary basis for a period of three years until 26.1.2027. The following conditions of approval and advisory clauses are also suggested for Members' reference:

Approval conditions

(a) no operation between 7:00 p.m. and 9:00 a.m., as proposed by the applicant,

- is allowed on the site during the planning approval period;
- (b) no operation on Sundays and public holidays, as proposed by the applicant, is allowed on the site during the planning approval period;
- (c) no recycling, cleansing, repairing, dismantling works nor other workshop activities is allowed on the site at any time during the planning approval period;
- (d) the submission of a drainage proposal within 6 months from the date of planning approval to the satisfaction of the Director of Drainage Services or of the Town Planning Board by 26.7.2024;
- (e) in relation to (d) above, the implementation of the drainage proposal within **9** months from the date of planning approval to the satisfaction of the Director of Drainage Services or of the Town Planning Board by 26.10.2024;
- (f) in relation to (e) above, the implemented drainage facilities on the site shall be maintained at all times during the planning approval period;
- (g) the submission of a fire service installations proposal within 6 months from the date of planning approval to the satisfaction of the Director of Fire Services or of the Town Planning Board by 26.7.2024;
- (h) in relation to (g) above, the implementation of the fire service installations proposal within 9 months from the date of planning approval to the satisfaction of the Director of Fire Services or of the Town Planning Board by 26.10.2024;
- (i) if any of the above planning condition (a), (b), (c) or (f) is not complied with during the planning approval period, the approval hereby given shall cease to have effect and shall be revoked immediately without further notice;
- (j) if any of the above planning condition (d), (e), (g) or (h) is not complied with by the specified date, the approval hereby given shall cease to have effect and shall on the same date be revoked without further notice; and
- (k) upon expiry of the planning permission, the reinstatement of the site to an amenity area to the satisfaction of the Director of Planning or of the Town Planning Board.

Advisory clauses

The recommended advisory clauses are at **Appendix IV**.

12.3 Alternatively, should the Committee decide to reject the application, the following reason for rejection is suggested for Members' reference:

the proposed use is not in line with the planning intention of the "AGR" zone which is primarily to retain and safeguard good quality agricultural land/farm/fish ponds for agricultural purposes. It is also intended to retain fallow arable land with good potential for rehabilitation for cultivation and other agricultural

purposes. There is no strong planning justification given in the submission for a departure from the planning intention, even on a temporary basis.

13. <u>Decision Sought</u>

- 13.1 The Committee is invited to consider the application and decide whether to grant or refuse to grant permission.
- 13.2 Should the Committee decide to approve the application, Members are invited to consider the approval condition(s) and advisory clause(s), if any, to be attached to the permission, and the period of which the permission should be valid on a temporary basis.
- 13.3 Alternatively, should the Committee decide to reject the application, Members are invited to advise what reason(s) for rejection should be given to the applicant.

14. Attachments

Appendix I Application form with supplementary information received

on 7.12.2023

Appendix Ia FI received on 17.1.2024

Appendix II Similar applications

Appendix III Government departments' general comments

Appendix IV Recommended advisory clauses

Appendix V Public comments

Drawing A-1 Site layout plan

Drawing A-2 Land filling plan

Plan A-1 Location plan with similar applications

Plan A-2 Site plan

Plan A-3 Aerial photo

Plans A-4a to 4b Site photos

PLANNING DEPARTMENT JANUARY 2024