RNTPC Paper No. A/YL-TT/652 For Consideration by the Rural and New Town Planning Committee on 5.7.2024

APPLICATION FOR PERMISSION UNDER SECTION 16 OF THE TOWN PLANNING ORDINANCE

APPLICATION NO. A/YL-TT/652

Applicant : Mr. TAM Man Shing, Victa

Site : Lot 1762 (Part) in D.D. 119, Tai Tong, Yuen Long, New Territories

Site Area : 1,000 m² (about)

Lease : Block Government Lease (demised for agricultural use)

Plan : Approved Tai Tong Outline Zoning Plan (OZP) No. S/YL-TT/20

Zoning : "Village Type Development" ("V")

[Restricted to a maximum building height of 3 storeys (8.23m)]

Application: Proposed Temporary Warehouse and Open Storage of Construction

Materials for a Period of 3 Years

1. The Proposal

- 1.1 The applicant seeks planning permission for proposed temporary warehouse and open storage of construction materials for a period of three years at the application site (the Site) zoned "V" on the OZP (**Plan A-1**). According to the covering Notes of the OZP, temporary use or development of any land or buildings not exceeding a period of three years requires planning permission from the Town Planning Board (the Board). The Site is mainly vacant, partly paved and occupied with containers (**Plans A-2** to **A-4**).
- 1.2 The Site is accessible via a local track connecting with Kiu Hing Road with ingress/egress points in the west and north (**Drawing A-2** and **Plan A-2**). According to the applicant, the proposal comprises two one-storey structures (5.5m height) with a total floor area of 550m² for storage of construction materials, vehicle spare parts/accessories as well as an open storage area of 300m² (or 30% of the Site). Plans showing the layout, ingress/egress points and vehicular route leading to the Site submitted by the applicant are at **Drawings A-1 and A-2** respectively.

1.3 The major development parameters of the application are summarised as follows:

| Site Area | About 1,000 m ² |
|----------------------|---|
| Total Floor Area | About 550 m ² |
| Open Storage Area | About 300 m ² |
| | (about 30% of the Site) |
| No. of Structures | 2 |
| | for warehouses |
| Height of Structures | 1 storey |
| | (Not exceeding 5.5 m) |
| No. of Loading/ | 3 |
| Unloading Space | for light goods vehicle (7m x 3.5m) |
| Operation Hours | 9:00 a.m. to 7:00 p.m. (Mondays to Saturdays) |
| | (no operation on Sundays and Public Holidays) |

1.4 In support of the application, the applicant has submitted an Application Form with attachments received on 17.5.2024 (**Appendix I**).

2. <u>Justifications from the Applicant</u>

The justifications put forth by the applicant in support of the application are detailed in the Application Form with attachments at **Appendix I**. They can be summarised as follows:

- (a) to make good use of land resources for warehouse use in light of the rapid development of northwest New Territories; and
- (b) no tree felling is involved. The proposed uses including the structures would not cause any adverse impact on the area or affect other users.

3. Compliance with the "Owner's Consent/Notification" Requirements

The applicant is not a "current land owner" but has complied with the requirements as set out in the Town Planning Board Guidelines on Satisfying the "Owner's Consent/Notification" Requirements under Sections 12A and 16 of the Town Planning Ordinance (TPB PG-No. 31B) by posting site notice and sending the notice to the Shap Pat Heung Rural Committee by registered post. Detailed information would be deposited at the meeting for Members' inspection.

4. Background

The Site is currently not subject to planning enforcement action.

5. Previous Application

There is no previous application concerning the Site.

6. Similar Applications

There are three similar applications (No. A/YL-TT/627, 631 and 649) for temporary warehouse use within the same "V" zone in the past five years. They were rejected by the Rural and New Town Planning Committee (the Committee) in May/June 2024 mainly on considerations that the proposed use was not in line with the planning intention of the "V" zone and not compatible with the surrounding residential character. Details of the applications are summarised at **Appendix II** and their locations are shown on **Plan A-1**.

7. Planning Intention

The planning intention of the "V" zone is to designate both existing recognised villages and areas of land considered suitable for village expansion. Land within this zone is primarily intended for development of Small Houses by indigenous villagers. It is also intended to concentrate village type development within this zone for a more orderly development pattern, efficient use of land and provision of infrastructures and services. Selected commercial and community uses serving the needs of the villagers and in support of the village development are always permitted on the ground floor of a New Territories Exempted House. Other commercial, community and recreational uses may be permitted on application to the Board.

8. The Site and Its Surrounding Areas (Plans A-1 to A-4)

- 8.1 The Site is:
 - (a) mainly vacant, partly paved and occupied with containers; and
 - (b) accessible via a local track connecting with Kiu Hing Road.
- 8.2 The surrounding area is predominantly occupied with village houses and residential structures intermixed with parking of vehicles, vehicle servicing workshops and open storage/storage yards which are suspected unauthorized developments (UDs) subject to planning enforcement action.

9. Comments from Relevant Government Departments

All government departments consulted have no objection to or no adverse comment on the application. Their general comments on the application and advisory comments in the Recommended Advisory Clauses are provided in **Appendices III and IV** respectively.

10. Public Comment Received During the Statutory Publication Period

On 28.5.2024, the application was published for public inspection. During the statutory public inspection period, 11 public comments were received from individuals (**Appendix V**). An individual who claimed to be one of the land owners of the Site objects to the application as he has not been informed of the proposed uses while the other individuals raise objection to the application mainly on the grounds that the proposed uses are not compatible with the surrounding village houses; the risk of fire and flooding would be

increased; and there would be adverse *fungshui*, traffic/road safety, air and noise impacts on the surroundings residential area.

11. Planning Considerations and Assessments

- 11.1 The application is for temporary warehouse for storage of construction materials, vehicle spare parts/accessories and open storage of construction materials for a period of three years at the Site zoned "V" on the OZP. The proposed uses are not in line with the planning intention of the "V" zone, which is primarily for development of Small Houses by indigenous villagers. No strong planning justifications have been given in the application for a departure from the planning intention, even on a temporary basis.
- 11.2 The surrounding area is predominantly occupied with village houses and residential structures (**Plan A-2**). Although there are parking of vehicles, vehicle servicing workshops and open storage/storage yards in the vicinity, they are suspected UDs subject to planning enforcement action. The proposed uses are considered not compatible with the surrounding residential character.
- 11.3 Concerned government departments, including the Commissioner for Transport, Director of Environmental Protection, Director of Fire Services and Chief Engineer/Mainland North of Drainage Services Department have no objection to/no adverse comment on the application from traffic, environmental, fire safety and drainage perspectives respectively.
- 11.4 There are three similar applications within the subject "V" zone which were all rejected by the Committee in 2024. Approval of the application would set an undesirable precedent for similar applications within the "V" zone and the cumulative effect of approving such similar applications would induce environmental nuisance to the village environment. As such, rejecting the current application is in line with the Committee's previous decisions.
- 11.5 There are 11 public comments objecting to the application received during the statutory publication period as summarised in paragraph 10 above. The planning considerations and assessments in paragraphs 11.1 to 11.4 above are relevant. As for the concern on *fungshui*, it is not a material planning consideration.

12. Planning Department's Views

- 12.1 Based on the assessments made in paragraph 11 above and having taken into account the public comments mentioned in paragraph 10 above, the Planning Department does not support the application for the following reasons:
 - (a) the proposed uses are not in line with the planning intention of the "Village Type Development" zone which is primarily for development of Small Houses by indigenous villagers. No strong planning justifications have been given in the submission for a departure from the planning intention, even on a temporary basis; and
 - (b) the proposed uses are not compatible with the surrounding residential character.

12.2 Alternatively, should the Committee decide to approve the application, it is suggested that the permission shall be valid on a temporary basis for a period of three years until <u>5.7.2027</u>. The following conditions of approval and advisory clauses are also suggested for Members' reference:

Approval conditions

- (a) the submission of a drainage proposal within **6** months from the date of planning approval to the satisfaction of the Director of Drainage Services or of the Town Planning Board by <u>5.1.2025</u>;
- (b) in relation to (a) above, the implementation of the drainage proposal within **9** months from the date of planning approval to the satisfaction of the Director of Drainage Services or of the Town Planning Board by <u>5.4.2025</u>;
- (c) in relation to (b) above, the implemented drainage facilities on the Site shall be maintained at all times during the planning approval period;
- (d) the provision of fire extinguisher(s) with a valid fire certificate (FS 251) within **6** weeks from the date of planning approval to the satisfaction of the Director of Fire Services or of the Town Planning Board by 16.8.2024;
- (e) the submission of a fire service installations proposal within **6** months from the date of planning approval to the satisfaction of the Director of Fire Services or of the Town Planning Board by <u>5.1.2025</u>;
- (f) in relation to (e) above, the implementation of the fire service installations proposal within **9** months from the date of planning approval to the satisfaction of the Director of Fire Services or of the Town Planning Board by 5.4.2025;
- (g) if the above planning condition (c) is not complied with during the planning approval period, the approval hereby given shall cease to have effect and shall be revoked immediately without further notice; and
- (h) if any of the above planning condition (a), (b), (d), (e) or (f) is not complied with by the specified date, the approval hereby given shall cease to have effect and shall on the same date be revoked without further notice.

Advisory clauses

The recommended advisory clauses are at **Appendix IV**.

13. <u>Decision Sought</u>

- 13.1 The Committee is invited to consider the application and decide whether to grant or refuse to grant permission.
- 13.2 Should the Committee decide to reject the application, Members are invited to advise what reason(s) for rejection should be given to the applicant.

13.3 Alternatively, should the Committee decide to approve the application, Members are invited to consider the approval condition(s) and advisory clause(s), if any, to be attached to the permission, and the period of which the permission should be valid on a temporary basis.

14. Attachments

Appendix I Application Form received on 17.5.2024

Appendix II Similar Applications

Appendix III Government Departments' General Comments

Appendix IV Recommended Advisory Clauses

Appendix V Good Practice Guidelines for Open Storage Sites

Appendix VI Public Comments

Drawing A-1 Layout Plan

Drawing A-2 Vehicular Route Plan

Plan A-1 Location Plan with Similar Applications

Plan A-2 Site Plan Aerial Photo Plan A-4 Site Photos

PLANNING DEPARTMENT JULY 2024