RNTPC Paper No. <u>A/YL-TYST/1171</u> For Consideration by the Rural and New Town Planning Committee on 26.8.2022

# APPLICATION FOR RENEWAL OF PLANNING APPROVAL FOR TEMPORARY USE UNDER SECTION 16 OF THE TOWN PLANNING ORDINANCE

#### **APPLICATION NO. A/YL-TYST/1171**

**Applicant** : Mr. TANG Mo Pun

Site : Lots 1229 (Part), 1237 (Part), 1238 (Part) and 1252 (Part) in D.D. 119, Pak

Sha Tsuen, Yuen Long, New Territories

Site Area : 860 m<sup>2</sup> (about)

<u>Lease</u> : Block Government Lease (demised for agricultural use)

<u>Plan</u>: Approved Tong Yan San Tsuen (TYST) Outline Zoning Plan (OZP) No.

S/YL-TYST/14

**Zoning** : "Undetermined" ("U")

**Application**: Renewal of Planning Approval for Temporary Warehouse for Storage of

Construction Material with Ancillary Site Office for a Period of 3 Years

# 1. The Proposal

- 1.1 The applicant seeks renewal of planning approval for temporary warehouse for storage of construction material with ancillary site office for a period of 3 years at the application site (the Site) (**Plan A-1a**). According to the covering Notes of the OZP, all uses or developments within the "U" zone except those specified in the Notes require planning permission from the Town Planning Board (the Board). The Site is currently occupied by the applied use with valid planning permission under application No. A/YL-TYST/982 (**Plans A-2, A-4a and A-4b**).
- 1.2 The Site is accessible from Kung Um Road via a local track (**Plan A-3**). According to the applicant, no repairing, dismantling, cleaning or other workshop activities will be carried out at the Site. No medium or heavy goods vehicles, including container tractors/trailers, will be allowed to access the Site. Plans showing the vehicular access leading to the Site, site layout, landscape and tree preservation proposal, as-built drainage facilities and fire service installations (FSIs) proposal submitted by the applicant are at **Drawings A-1** to **A-5** respectively.
- 1.3 The Site is the subject of five previous applications (No. A/YL-TYST/290, 491, 645, 806 and 982) (details at paragraph 6 below).

1.4 The major development parameters of the current application are the same as the previously approved application and are summarised as follows:

Major	Previously Approved	Current Application
Development Parameters	Application No. A/YL-TYST/982	No. A/YL-TYST/1171
Applied Use	Temporary Warehouse for Storage of Construction Material with	
	Ancillary Site Office for a Period of 3 Years	
Site Area	About 860 m <sup>2</sup>	
Total Floor Area	Not more than 536 m <sup>2</sup>	
(Non-domestic)		
No. and Height of	3	
Structures	• for rain shelter, warehouses, office and toilet (6.5m, 1-2 storey(s))	
No. of Parking	Nil	
Space		
No. of Loading/	1	
Unloading	(for light goods vehicle)	
Space(s)	(7 m x 3.5 m)	
Operation Hours	9:00 a.m. to 7:00 p.m., with no	9:00 a.m. to 5:00 p.m., with no
	operation on Sundays and	operation on Sundays and Public
	Public Holidays	Holidays

- 1.5 In support of the application, the applicant has submitted the following documents:
  - (a) Application Form with annex and plans received on (Appendix I) 4.7.2022
  - (b) Further Information (FI) received on 9.8.2022 (Appendix Ia)

    [Exempted from publication and recounting requirements]

#### 2. Justifications from the Applicant

The justifications put forth by the applicant in support of the application are detailed in the Application Form (**Appendix I**). They can be summarised as follows:

- (a) The Site was the subject of four previous planning permissions. The current proposal is the same as the last application (No. A/YL-TYST/982) and all the time-limited approval conditions of the last application had been complied with.
- (b) The applied use is in line with the Town Planning Board Guidelines for "Application for Open Storage and Port Back-up Uses" (TPB PG-No.13F).
- (c) The temporary use would not jeopardise the long-term planning intention. A number of open storage and warehouse uses have been approved by the Board in the vicinity of the Site and their planning circumstances are similar to that of the Site. The proposal is compatible with the surrounding environment. Besides, there is a shortage of land for open storage use in TYST.
- (d) There will be minimal traffic, environmental, noise and drainage impacts arising from the applied use.

# 3. Compliance with the "Owner's Consent/Notification" Requirements

The applicant is not a "current land owner" but has complied with the requirements as set out in the Town Planning Board Guidelines on Satisfying the "Owner's Consent/Notification" Requirements under Sections 12A and 16 of the Town Planning Ordinance (TPB PG-No. 31A) by posting site notice and sending the notice to the Shap Pat Heung Rural Committee by registered post. Detailed information would be deposited at the meeting for Members' inspection.

#### 4. Town Planning Board Guidelines

The Town Planning Board Guidelines on Renewal of Planning Approval and Extension of Time for Compliance with Planning Conditions for Temporary Use or Development (TPB PG-No. 34D) are relevant to the application. The relevant assessment criteria are at **Appendix II**.

# 5. Background

The Site is currently not subject to planning enforcement action.

# 6. Previous Applications

- 6.1 The Site involves five previous applications, including one rejected application (No. A/YL-TYST/290) for temporary open storage use not relevant to the current application, and four approved applications (No. A/YL-TYST/491, 645, 806 and 982) for various temporary warehouse uses with/without other uses covering different extents of the Site. Details of the applications are summarised in **Appendix III** and the boundaries of the sites are shown on **Plan A-1b**.
- 6.2 Applications No. A/YL-TYST/491, 645, 806 and 982 were all approved with conditions each for a period of 3 years by the Rural and New Town Planning Committee (the Committee) of the Board between 2010 and 2019 mainly on the considerations that the proposals were in line with the planning intention of the "U" zone; the proposals were not incompatible with the surrounding uses; the proposals would not jeopardise the long-term development of the area; and the concerns of relevant government departments could be addressed by imposing approval conditions. All the time-limited approval conditions of planning application No. A/YL-TYST/982 have been complied with and the planning permission is valid until 18.10.2022.
- 6.3 Compared with the last application (A/YL-TYST/982), the current application is submitted by the same applicant for the same use at the same site with the same layout and development parameters albeit with shorter operation hours (see paragraph 1.4).

#### 7. Similar Applications

- 7.1 A total of 83 similar planning applications for various temporary warehouse uses with/without other uses within/straddling the subject "U" zone had been considered by the Committee since 2017. Details of the applications are summarised in **Appendix III** and the locations of the sites are shown on **Plan A-1a**.
- 7.2 Out of the 83 similar applications, 79 were approved mainly on similar considerations that the developments were not incompatible with the surrounding open storage/warehouse uses and the concerns of relevant departments could be addressed by imposing approval conditions. However, the planning permissions for 25 of them were subsequently revoked due to non-compliance with approval conditions.
- 7.3 The remaining four applications were rejected by the Committee between 2018 and 2021 on the grounds that approval of the application with repeated non-compliances would set an undesirable precedent for other similar planning permissions for temporary uses, thus nullifying the statutory planning control system.
- 7.4 For Members' information, application No. A/YL-TYST/1170 (for proposed temporary warehouse for storage of vehicle, vehicle parts and electronic goods for a period of 3 years) within the same "U" zone will also be considered at this meeting (**Plan A-1a**).

#### 8. Planning Intention

- 8.1 The planning intention of the "U" zone is to cater for the continuing demand for open storage which cannot be accommodated in conventional godown premises. Any proposed developments within the zone should demonstrate that they will not have significant traffic, drainage and environmental impacts on the area.
- 8.2 According to the Explanatory Statement of the OZP, under the "Planning and Engineering Study for Housing Sites in Yuen Long South (YLS) Investigation", this area falls within the remaining stages of the YLS Development and the existing operations would be gradually phased out in stages.

# 9. The Site and Its Surrounding Areas (Plans A-1a to A-4b)

- 9.1 The Site is:
  - (a) accessible from Kung Um Road to its east via a local track (**Plan A-3**); and
  - (b) paved, fenced off and occupied by the applied use with valid planning permission under application No. A/YL-TYST/982 (**Plans A-2, A-4a and A-4b**).
- 9.2 The surrounding areas have the following characteristics (**Plans A-2** and **A-3**):

- (a) comprise predominately warehouses and open storage/storage yards with scattered residential structures, vehicle repair workshops, site office and vacant land/structures;
- (b) there are residential structures in the vicinity of the Site with the nearest one located to its immediate west; and
- (c) except for three open storage/storage yards and warehouses with valid planning permissions (No. A/YL-TYST/1038, 1094 and 1133), the remaining warehouses, open storage/storage yards and vehicle repair workshops in the vicinity are suspected unauthorised developments (UDs) subject to enforcement action taken by the Planning Authority.

# 10. Comments from Relevant Government Departments

All government departments consulted have no objection to or no adverse comment on the application. Their general comments on the application and advisory comments in the Recommended Advisory Clauses are provided in **Appendices IV** and **V** respectively.

# 11. Public Comment Received During the Statutory Publication Period

On 12.7.2022, the application was published for public inspection. During the first three weeks of the statutory public inspection period, no public comment was received.

#### 12. Planning Considerations and Assessments

- 12.1 The application is for renewal of planning approval for temporary warehouse for storage of construction material with ancillary site office at the Site zoned "U" on the OZP. The applied use is generally not in conflict with the planning intention of the "U" zone which is to cater for the continuing demand for open storage which cannot be accommodated in conventional godown premises. The area is designated as "U" zoning mainly due to concerns of the capacity of Kung Um Road. In this regard, Commissioner for Transport (C for T) has no adverse comment on the application. Under the Revised Recommended Outline Development Plan of YLS, the Site falls partly within an area zoned "Other Specified Uses (Mixed Use)" and partly within an area shown as 'Road' under Stage 3 of YLS Development. The Chief Engineer/Cross-Boundary Infrastructure and Development, Planning Department and Project Manager (West), Civil Engineering and Development Department have no objection to the application. Approval of the application on a temporary basis of three years would not jeopardise the long-term development of the area.
- 12.2 The surrounding area comprises predominantly warehouses and open storage/storage yards with some of them covered by valid planning permissions (**Plan A-2**). While there are residential structures in the vicinity, the applied use is generally not incompatible with the surrounding area.
- 12.3 The application is generally in line with TPB PG-No. 34D in that there has been no material change in planning circumstances since the granting of the previous

- approval under application No. A/YL-TYST/982; all the time-limited approval conditions under the previous approval had been complied with; and the 3-year approval period sought is reasonable and of the same timeframe as the previous approval.
- 12.4 There is no adverse comment from concerned government departments, including the C for T, Director of Environmental Protection, Director of Fire Services and Chief Engineer/Mainland North, Drainage Services Department. Adverse traffic, environmental, fire safety and drainage impacts on the surrounding areas are not envisaged. There has been no substantiated environmental complaint concerning the Site received in the past three years. Furthermore, relevant approval conditions are recommended in paragraph 13.2 below to address the technical requirements of concerned government departments. Should the planning application be approved, the applicant will also be advised to follow the latest "Code of Practice on Handling the Environmental Aspects of Temporary Uses and Open Storage Sites".
- 12.5 Given that four previous approvals for similar warehouse uses have been granted to the Site and 79 similar applications within/straddling the subject "U" zone have been approved since 2017, approval of the current application is generally in line with the Committee's previous decisions.
- 12.6 There is no public comment received on the application during the statutory public inspection period.

#### 13. Planning Department's Views

- 13.1 Based on the assessments made in paragraph 12 above, the Planning Department considers that the temporary warehouse for storage of construction material with ancillary site office could be tolerated for a further period of 3 years.
- 13.2 Should the Committee decide to approve the application, it is suggested that the permission shall be valid on a temporary basis for a period of 3 years and be renewed from 19.10.2022 to 18.10.2025. The following conditions of approval and advisory clauses are also suggested for Members' reference:

# Approval conditions

- (a) the existing drainage facilities on the Site shall be maintained at all times during the planning approval period;
- (b) the submission of a condition record of the existing drainage facilities on the Site within **3** months from the date of commencement of the renewed planning approval to the satisfaction of the Director of Drainage Services or of the Town Planning Board by 19.1.2023;
- (c) the existing fire service installations implemented on the Site shall be maintained in efficient working order at all times during the planning approval period;

- (d) if any of the above planning condition (a) or (c) is not complied with during the planning approval period, the approval hereby given shall cease to have effect and shall be revoked immediately without further notice; and
- (e) if the above planning condition (b) is not complied with by the specified date, the approval hereby given shall cease to have effect and shall on the same date be revoked without further notice.

[Approval conditions (a) and (b) are the same as those under the permission for application No. A/YL-TYST/982; condition (c) has been updated as per the current application; requirements for maintenance of landscaping and boundary fencing, as well as restrictions on operation hours, specific activities and vehicle types have been removed as per the department's latest requirement; and restriction on queuing and reverse movement of vehicles is now stipulated as an advisory clause.]

#### Advisory clauses

The recommended advisory clauses are at **Appendix V**.

13.3 There is no strong reason to recommend rejection of the application.

#### 14. <u>Decision Sought</u>

- 14.1 The Committee is invited to consider the application and decide whether to grant or refuse to grant permission.
- 14.2 Should the Committee decide to approve the application, Members are invited to consider the approval condition(s) and advisory clause(s), if any, to be attached to the permission, and the period of which the permission should be valid on a temporary basis.
- 14.3 Alternatively, should the Committee decide to reject the application, Members are invited to advise what reason(s) for rejection should be given to the applicant.

# 15. Attachments

Appendix I	Application Form with annex and plans received on 4.7.2022	
Appendix Ia	FI received on 9.8.2022	
Appendix II	Relevant Extracts of TPB PG-No. 34D	
<b>Appendix III</b>	Previous and Similar Applications	
<b>Appendix IV</b>	Government Departments' General Comments	
Appendix V	Recommended Advisory Clauses	
Drawing A-1	Vehicular Access Plan	
<b>Drawing A-2</b>	Site Layout Plan	
<b>Drawing A-3</b>	Landscape and Tree Preservation Proposal	
Drawing A-4	As-built Drainage Proposal	
Drawing A-5	FSIs Proposal	
Plan A-1a	Location Plan with Similar Applications	

**Previous Applications Plan** 

Plan A-1b

Plan A-2 Site Plan
Plan A-3 Aerial Photo
Plans A-4a and Site Photos
A-4b

# PLANNING DEPARTMENT AUGUST 2022